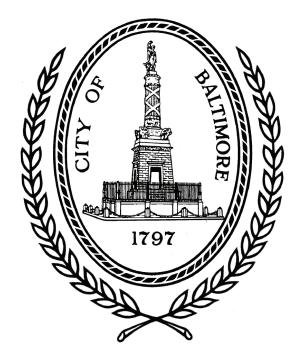
# City of Baltimore Maryland



Comprehensive Annual Financial Report Year Ended June 30, 2013

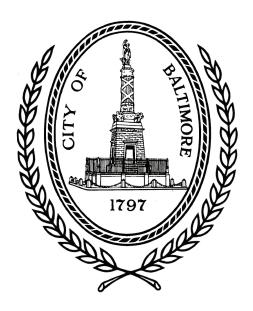
## **City of Baltimore, Maryland**

**Comprehensive Annual Financial Report** 

Year Ended June 30, 2013

Prepared by the Department of Finance Harry E. Black Director of Finance

Bureau of Accounting and Payroll Services Henry J. Raymond Deputy Director of Finance





### **ELECTED OFFICIALS**

MAYOR Stephanie Rawlings-Blake

PRESIDENT OF THE CITY COUNCIL Bernard C. Young

> COMPTROLLER Joan M. Pratt

### **BOARD OF ESTIMATES**

PRESIDENT Bernard C. Young

MAYOR Stephanie Rawlings-Blake

COMPTROLLER Joan M. Pratt

DIRECTOR OF PUBLIC WORKS Alfred H. Foxx

> CITY SOLICITOR George A. Nilson

### **CITY COUNCIL**

Bernard C. Young, *President* Edward Reisinger, *Vice-President* 

FIRST DISTRICT James B. Kraft

SECOND DISTRICT Brandon M. Scott

THIRD DISTRICT Robert Curran

FOURTH DISTRICT Bill Henry

FIFTH DISTRICT Rochelle "Rikki" Spector

SIXTH DISTRICT Sharon Green Middleton

SEVENTH DISTRICT Nick Mosby EIGHTH DISTRICT Helen Holton NINTH DISTRICT

William "Pete" Welch

TENTH DISTRICT Edward Reisinger

ELEVENTH DISTRICT William H. Cole IV

TWELFTH DISTRICT Carl Stokes

THIRTEENTH DISTRICT Warren Branch

FOURTEENTH DISTRICT Mary Pat Clarke

#### City of Baltimore Comprehensive Annual Financial Report Year Ended June 30, 2013

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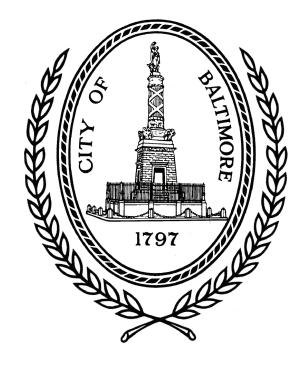
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#### CITY OF BALTIMORE



#### STEPHANIE RAWLINGS-BLAKE, Mayor

Honorable President and Members of The Board of Estimates City of Baltimore, Maryland

#### DEPARTMENT OF FINANCE

HARRY BLACK, Director 454 City Hall Baltimore, Maryland 21202

June 20, 2014

In compliance with Article VII, Section 8, of the revised City Charter (November, 1964), submitted herewith is the Comprehensive Annual Financial Report (CAFR) of the City of Baltimore, Maryland, (the City) for the year ended June 30, 2013. The CAFR was prepared by the City's Department of Finance. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe that the data, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and changes in financial position of the City; and, that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been provided.

The CAFR is presented in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter and the City's organizational chart. The financial section includes the auditor's opinion, management's discussion and analysis, basic financial statements with related notes, and required supplementary information with related notes. The financial section also includes the combining and individual fund financial statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

Management has provided a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors in the financial section of the CAFR.

The City Charter established a Department of Audits under the general supervision of the City Comptroller. The Charter requires the City Auditor to "annually make a general comprehensive public report of the financial position of the City; in the discretion of the Comptroller, such report may be in the form of an opinion on the annual financial statements prepared by the Director of Finance." The Comptroller has elected to have the City Auditor render an opinion as to the fairness of the Director of Finance's presentation of the City's basic financial statements. Additionally, the Board of Estimates awarded a contract to the nationally recognized independent certified public accounting firm, KPMG LLP, to perform a joint audit with the City Auditor of the basic financial statements of the City for the year ended June 30, 2013. Their joint audit report is contained herein. Their audit was conducted in accordance with auditing standards generally accepted in the United States and, for the basic financial statements of the City, the standards for financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. On the basis of this examination, the independent auditors have issued an unmodified opinion that the presentation of the basic financial statements conforms with accounting principles generally accepted in the United States. In conducting the audit, the auditors performed tests of the accounting records and such other procedures as were considered necessary in the circumstances to provide a reasonable basis for this opinion on the financial statements. The auditors also assessed the accounting principles used and significant estimates made by management, as well as evaluated the overall financial statement presentation.

The independent audit of the City's financial statements is part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. This audit was conducted by the City Auditor, and the Single Audit Report is available as a separate document.

This report includes all of the funds that we consider to be part of, controlled by or dependent on the City. Professional judgment must be used to determine whether or not a potential component unit should be included in the reporting entity. Various potential component units were evaluated to determine whether they should be reported in the City's CAFR. Three component units, the Baltimore Industrial Development Authority (blended component unit), the Baltimore City Public School System and the Baltimore Hotel Corporation (discretely presented component units), were considered to be part of the City's reporting entity when it was concluded that the City was financially accountable for these entities. The Housing Authority of Baltimore City and certain other organizations are not considered to be component units and are not included in the City's basic financial statements.

#### **PROFILE OF THE GOVERNMENT**

The Mayor and City Council of Baltimore (the City) is a body corporate and politic of the State of Maryland (the State) in which all local governmental functions are performed by the City. The City has had a charter form of government since 1797; home rule powers since 1918, and is governed by an elected Mayor, Comptroller and a City Council. The City has a total area of approximately 92 square miles and an estimated 2012 population of 621,342. The City is a major deep-water seaport located on the Patapsco River, a tributary of the Chesapeake Bay. It is served by Baltimore/Washington International Thurgood Marshall Airport in adjacent Anne Arundel County. The City is almost completely surrounded by Baltimore County, a separate entity, which borders the City on the east, north, west and part of the south. Anne Arundel County adjoins the City on its southern border.

The City provides the full range of municipal services contemplated by statute or charter, which are provided or paid for by the City from local, State or Federal sources. These services include public safety (police and fire protection), water and wastewater utilities, highways and streets, sanitation, health and human services, culture and recreation, education (elementary through high school, provided by a component unit, the Baltimore City Public School System), public improvements, planning and zoning, parking facilities, mortgage loan programs, industrial development, and general and administrative services. The City is also responsible for the adoption and maintenance of building codes, and regulation of licenses and permits, collection of certain taxes and revenues, maintenance of public records and the conduct of elections. These activities are included in the reporting entity. There are no overlapping local governmental entities or taxing jurisdictions. Accordingly, there is no overlapping debt of the City.

Under the Charter, the City's executive functions are vested in the Mayor, the Board of Estimates and an independent Comptroller. The City's legislative functions are vested in the City Council. The Mayor is the chief executive officer of the City. The Mayor is elected for a term of four years and is eligible to succeed herself without limitation as to the number of terms. If the Mayor is disabled or absent from the City, the President of the City Council acts as ex-officio Mayor. If the Mayor resigns, is permanently disqualified, or dies in office, the President of the City Council becomes Mayor for the remainder of the term. The Mayor has authority to veto ordinances, has power of appointment of most department heads and municipal officers, serves on the Board of Estimates and appoints two of the other four members of the Board of Estimates.

The Board of Estimates is the highest administrative body of the City. It is composed of the President of the City Council, who serves as President of the Board, the Mayor, the Comptroller, the City Solicitor and the Director of Public Works. The Board of Estimates formulates and determines City fiscal policy with its primary policy tool being the recommended annual Ordinance of Estimates, the City's budget.

#### **Key Budgetary Policies**

*Balanced Budget:* The City Charter (the Charter) requires the operating budget to be balanced. Any difference between non-property tax revenues and total expenditures are to be made up by adjusting the property tax rate or enactment of new revenue measures.

*Public Hearings:* The Charter mandates that both the Board of Estimates and the City Council conduct public hearings on the proposed budget.

*Timely Adoption:* The Charter sets forth a schedule requiring the budget to be adopted before the beginning of the fiscal year, July 1.

*Budget Amendment:* The Charter provides means for adopting supplemental appropriations funded from unanticipated revenues and/or new grants and sources that materialize during the year. The City's policy is to minimize the use of supplemental appropriations. In addition, the Charter allows for and spells out the procedures for amending the budget to transfer appropriations between programs within an agency and between agencies.

*Six-Year Capital Plan:* Guiding the physical development budget plan of the City is the Charter requirement for a six-year capital improvement plan, the first year comprising the capital budget year. The plan is prepared in conformance with basic capital budgeting policies, which include appropriating funds in the year in which projects are likely to begin, financing a portion of capital improvements from current revenues, and estimating the impact of capital projects on the operating budget.

*Budget Monitoring and Execution:* Budget analysts maintain ongoing contact with agency fiscal officers in the process of implementation and execution of the budget. Expenditure and revenue projections are developed and reviewed on a monthly basis. The Mayor, through the Department of Finance, exercises appropriate fiscal management to adjust budget policy, as necessary, to be within the limits of the current adopted plan. The City Council has the practice of reviewing budget performance at mid-year and during the fourth quarter.

*Debt Policy*: In 1990, the City adopted a formal debt policy which set annual borrowing limits, consolidated all financing arrangements within the Department of Finance, established refunding and refinancing policies, and set limits on key debt management ratios. The objective is to maintain the City's reputation as a locality having a conservative approach to all aspects of debt management, including debt service expenses, debt retirement schedules, and debt capacity ratios. The Debt Policy was last reviewed in December 2012 by an independent financial consultant contracted by the City. After considering the consultants recommendations, the City plans not to exceed \$65 million in budgeted annual general obligation debt.

*Budget Stabilization Reserve Policy:* In November 2008, the City's Board of Estimates approved a budget stabilization reserve policy that establishes the basis for having a budget stabilization reserve as well as identifying its maintenance level, scope of coverage, circumstances under which funds shall be drawn down from the reserve, and the requirements to replenish the reserve when utilized. The policy stipulates that the reserve serves to provide a budget defense to stabilize a post-adopted budget that has been impacted by an uncorrectable shortfall in revenues and/or an unanticipated and uncorrectable emergency expense. The reserve is the revenue source of last resort to avoid a budget deficit. Under no circumstances is the reserve to be used as a revenue source to balance a planning year budget. The policy further stipulates that the reserve shall be maintained on any June 30 at a minimum level of 8% of the value of the general fund operating budget of the subsequent fiscal year.

#### OTHER FINANCIAL INFORMATION

#### **Retirement Plans**

Professional employees of both the Baltimore City Public School System and the Enoch Pratt Free Library, an agency of the City, are members of the State of Maryland Retirement System to which the City is not required to contribute. The City contributes to four retirement plans established for all other City employees and elected officials.

City laws require that contributions to its three funded pension systems be based on actuarial valuations. City contributions to the Unfunded Fire and Police Plan (for eligible employees hired prior to January 1, 1947, all of whom are now retired) are not actuarially determined, and these benefits are paid from annual appropriations.

#### **Temporary Investment of Cash Balances**

The City, through the Office of the Director of Finance, pursues an aggressive cash management and investment program to achieve maximum financial return on available funds. Depending on cash needs, excess funds are invested on a short, intermediate or long-term basis at the best obtainable rates. Investments are limited generally to direct or indirect obligations of the U.S. government and fully collateralized repurchase agreements. The City utilizes the practice of recording investment income in the period in which it is earned.

#### **Risk Management**

The City is self-insured in the area of casualty and property losses, including the uninsured portion of losses to City buildings and contents, vehicles, watercraft, boilers, machinery, workers' compensation and employers' liability, employees' health insurance, third party general liability, civil rights liability and automobile liability losses. The Office of Risk Management, within the Department of Finance, administers the fund.

#### **Internal Control**

City management is responsible for establishing and maintaining effective internal control over financial reporting.

#### ECONOMIC PROFILE AND OUTLOOK

Baltimore is the historic, business, education and cultural center of Maryland. The City benefits from being in one of the wealthiest states in the nation and is the northern anchor of the Washington-Baltimore-Northern Virginia Combined Statistical Area — one of the largest, wealthiest and best educated population centers in the country. The City's economy has traditionally benefited from its location, as it is accessible to a large and diversified workforce. With an excellent highway and rail transportation system, the City is able to access both mid-western and north-eastern markets in support of its international port activity. About 330,007 or 26.6% of the 1.24 million jobs in the metropolitan area are located in the City.

The City has become less dependent on traditional manufacturing industries. Manufacturing jobs comprise only 3.7% of the City's total jobs, which represents a lower percentage than the region and the State. However, health care and education related services continue to be the leading employment industry, representing 30.3% of the 2012 jobs located in the City; a proportion that is considerably higher than the regional and State totals of 15.9% and 18.6%, respectively. The prominence

of health care and knowledge-related industries is reflected in the City's major employers. Among the ten largest nongovernmental employers, nine are health care and education-related entities and one is a utility service provider. The City derives economic strength from the number of jobs in the growing health care sector, and in the knowledge-informationbased education and information services sectors. An increasing number of workers in the Washington, D.C. and Northern Virginia areas commute to jobs from homes in Baltimore.

The City supports and builds on the strengths of its internationally renowned higher education and health care institutions, most notably the Johns Hopkins Hospital and Health System—the world's premier medical facility, and the University of Maryland School of Medicine—the nation's first public medical school and one of the nation's largest public medical school research dollar recipients. Between fiscal year 2011 and fiscal year 2013, a total of \$1.7 billion of major development in the City related to higher education and health care institutions was completed, and another \$805 million was under construction, including the Johns Hopkins Hospital – New Clinical Building, the Mercy Medical Center – Mary Catherine Bunting Center, the Maryland Proton Treatment Center, the Science and Technology Park at Johns Hopkins University, and the University of Maryland Medical System's shock trauma expansion.

The population trend is often considered the single most important economic factor in the City due to the fact that Baltimore's population peaked at 949,708 in 1950 and has declined to 621,342 in 2012. This 60-year trend reflects an average monthly drop of 441 persons with some decades experiencing faster drops than others. The 1970's saw the greatest declines. During this period, population loss approached 12,000 per year, or 1,000 per month; however, even though the City is not gaining residents yet, the loss rate has declined in recent years, experiencing an average monthly drop of 144 people since 2001.

#### **Economic Outlook**

After three years of constrained growth, the economy is poised for a sustained period of expansion. Increases in the Gross Domestic Product (GDP) and the stock market are pointing to continued improvement, if artificial governmental constraints, such as sequestration, are removed. GDP growth is expected to average under 2% during fiscal year 2014, with the impact of sequestration constraining the growth further. The stock market has traditionally acted as a leading indicator of the economy. The market continues to recover despite a series of shocks experienced in the summer of 2011. The European debt crises, the S&P downgrading, the Fiscal Cliff and sequestration have all reined in potential growth. Without these occurrences, it is likely the economy would be significantly more robust. Continued low interest rates by the Federal Reserve have provided the market with legs that it might not otherwise have had. The recent market growth suggests that the economy will continue to grow in the near term as the Dow Jones Industrial Index pushes towards a sustained level above 15,000.

For the first time in several years, the State budget does not reduce aid or place further unfunded mandates on the City, although the impact of Federal sequestration is still an uncertainty. The reductions in funding from previous sessions will continue to impact the City in the future. This is especially true of reductions to highway user revenues and new educational maintenance of effort requirements that could substantially escalate the City's contribution to the school system.

#### Jobs and Employment

Employment continues to experience very slow growth in the City, but that too should improve if the service sector continues to expand. Employment growth has slowed from the previous year with an average growth of 172 jobs per month since January 2010, and the unemployment rate continues to remain high for the City. In October 2009, the national unemployment rate peaked at 10.0%, but has since fallen to 7.2% in September 2013. The City unemployment rate peaked in August 2010 at 11.5%, but has since leveled off and is currently 10.3% as of August 2013.

The most recent data from the State Department of Labor, Licensing and Regulation (DLLR) indicates that the City has stabilized the number of jobs. The DLLR reported an average of 330,007 jobs located in the City during calendar year 2012, which represents an increase of 0.3% compared to the average of 328,984 jobs in calendar year 2011. Total jobs in the City were 387,557 in 2000; since then, the City has experienced an average decline of about 400 per month through calendar year 2012. Calendar year 2012 represents only the second year since 2000 where the City has experienced employment growth, an indicator of the improvement in the City's job market after the national recession. As of August 2013, there were an estimated 251,272 City residents employed. The difference between employed residents and jobs in the City reflects a net contribution of approximately 78,700 jobs to surrounding communities.

#### **Retail Sales**

During the 2007 Special Legislative Session, the Maryland General Assembly approved an increase in the State's retail sales tax from 5% to 6%. The new rate was effective January 1, 2008. Retail sales reported by the State of Maryland for the City showed an increase of 1.8% in fiscal year 2013, the second consecutive year in the last five years. The total value of sales generated in the City increased \$98.4 million, to reach the annual total of \$5.62 billion. Additionally, sales generated in the City as a percentage of the total retail sales in the State increased from 8.1% to 8.2% in fiscal year 2013, a percentage which

is still low compared to the fiscal year 2000 level of 9.4%. In calendar year 2012, the City experienced a gross increase of 120 new businesses and a total of 73 other businesses that relocated, expanded, reopened or signed new leases, including about 73 restaurants and 58 retailers. On top of this, the year-to-date activity shows that about 24 businesses have started operations in calendar year 2013. Retail sales activity continues to be a leading indicator of the City's economic activity.

#### Housing

The housing market has continued to recuperate from some of the value lost during the recession. After three consecutive years with annual transactions under 5,000, the Metropolitan Regional Information System (MRIS) reported that in fiscal year 2013, a total of 5,568 single-family homes were sold, representing an increase of 16.2% from the 4,794 sold in fiscal year 2012. Similarly, the average price of homes sold in the City grew 11.4% in fiscal year 2013 compared to 2012, contributing to a total dollar market value increase of 31.3%.

Housing inventories and mortgage rates are both at low levels and are helping to sustain the housing recovery. With mortgage rates falling to well under 4%, and an inventory that continues to decline, the housing market has been steadily regaining the value lost during the Great Recession. Over the five-year span from June 2008 to June 2013, the City's median housing prices declined by 16.6% from their fiscal year 2008 high of \$178,750. However, this value has grown 52.0% since its lowest fiscal year-end value of \$98,000 in June 2011, to reach \$149,000 at the end of fiscal year 2013.

The improvement in the housing market has also extended to the development of new apartments. A total of 105 new apartments were completed in the downtown area for rental between calendar years 2011 and 2012, bringing the total number of new apartments built in downtown to 5,135 since calendar year 1999. Another 661 apartment units are currently under construction in the downtown area with expected delivery times between fiscal year 2013 and fiscal year 2014, and another 373 units are in the planning phase. The City maintains a strategic position as an affordable housing market for buyers in the region. This is particularly important as the regional market has grown to include more Washington, D.C. and Northern Virginia commuters.

#### Port

Port of Baltimore (the Port) activity is sensitive to factors affecting world trade: the state of the economies abroad and currency markets, among other factors. In calendar year 2012, the Port experienced a mixed effect in its level of activity. After two years of steady growth, the total tonnage of foreign commerce decreased about 938,000 tons or 2.4% from the 36.6 million tons handled in calendar year 2011; however, the total value increased \$2.6 billion or 5.2% from the \$51.2 billion of calendar year 2011, becoming a record year by reaching the \$53.8 billion mark. Additionally, the overall foreign and domestic cargo activity totaled 9.6 million tons in calendar year 2012, an increase of 708,000 tons or 8.0%, mainly explained by the growth in containers handled by the public terminals with 7.1% growth, and the number of automobile and roll-on/roll-off machinery moved over Baltimore's public marine terminals, which experienced 18.5% and 16.3% increases, respectively. The Port moved up two places in standing and is now ranked as the 9<sup>th</sup> largest nationwide port in dollar value, and 11<sup>th</sup> largest nationwide port in tonnage. With the Seagirt Marine Terminal leasing agreement with Port of America, including the construction of the 50-foot berth and four cranes, the Port is in an excellent competitive position for the upcoming opportunities resulting from the widening of the Panama Canal.

#### **Tourism and Travel Industry**

Overall, the tourism and travel industries maintained the same level of activity even though the impact of the Federal sequestration has started to show. During fiscal year 2013, the Baltimore Convention Center decreased the number of hosted events to 152, ten fewer events compared to fiscal years 2011 and 2012, but still 21 events more than the 131 held in fiscal year 2010. The average attendance per event decreased 5.0% in fiscal year 2013 from 3,843 to 3,650. Additionally, the negative impact of the sequestration was noticeable in the travel industry during fiscal year 2013. Approximately, 22.6 million commercial passengers used the Baltimore Washington International Thurgood Marshall Airport (BWI), a slight decrease of 0.4% compared to fiscal year 2012. On the other hand, even though the number of available hotel rooms in the City has not significantly changed from the fiscal year 2012 average of 285,000 rooms per month, the average demand slightly increased 0.1% and occupancy rate was maintained in fiscal year 2013 at the same rate of 63.0% as in fiscal year 2012. The average rate per room also increased 0.2% to \$136 per room. Additionally, cruise activity through the Port experienced another extraordinary year in fiscal year 2012. For a second year in a row, more than 100 cruises departed from the Port carrying 240,676 passengers. In fiscal year 2012, the Port ranked fifth among the East Coast ports, 11<sup>th</sup> nationwide and 20<sup>th</sup> worldwide.

#### Office Development

In fiscal year 2013, the City's office market inventory was reduced from 193 to 186 buildings, experiencing a market size reduction of 2.3%, from 22.9 million square feet to 22.4 million square feet. A portion of the decline is explained by four properties being removed from tracking with a total reduction of 90,811 square feet of leasing space; additionally, 92,500

square feet of the building located at 301 North Charles Street, purchased by PMC Group, Inc., were converted from office space to a residential apartment building. Net absorption also decreased to 104,547 square feet or a decrease of 9.3% from the 115,252 square feet as of June 2012. However, the vacancy rate decreased from 17.6% to 16.2%, and the average retail price was virtually maintained at \$21 per square foot. The change in the vacancy rate was experienced City-wide, marking the eleventh consecutive quarter of vacancy rate reduction. Several new mid-size leasing transactions occurred in fiscal year 2013. The most relevant leasing agreement includes 120,000 square feet lease signed by Miles & Stockbridge at the Transamerica Tower at 100 Light Street. Wells Fargo & Company has renewed its 95,000 square feet lease at 7 Saint Paul Street for 10 years and the Maryland Health Benefit Exchange has moved into 19,700 square feet at 750 East Pratt Street. The law firm Wise & Flora Teeter leased 12,510 square feet of 800 North Charles Street, while the animation and game design studio Bully! Commercial and Entertainment Media LLC leased 6,623 square feet at 921 Fort Avenue.

#### FINANCIAL ACCOMPLISHMENTS

Over the past five years, the City has closed more than \$400.0 million in cumulative budget shortfalls by prioritizing spending, gaining efficiency, reducing legacy costs, and diversifying revenues. Remarkably, Baltimore today has a larger fund balance and lower property tax rate than before the Great Recession, and its combined pension and OPEB unfunded liabilities shrank from \$3.2 billion in fiscal year 2011 to \$2.9 billion in fiscal year 2012. A series of reforms over the past three years has helped to reduce the City's unfunded OPEB liability by nearly \$1 billion.

#### TEN-YEAR FINANCIAL PLAN

On February 20, 2013, the Mayor released *Change to Grow: A Ten-Year Financial Plan for Baltimore*. The Ten-Year Plan, a first of its kind for the City, calls for comprehensive reforms to close a projected \$750.0 million structural budget deficit, make Baltimore's taxes more competitive, increase infrastructure investment, and reduce the City's long-term pension and health care liabilities.

Implementation of the Ten-Year Plan began in fiscal year 2013 with two key initiatives: The 20 Cents by 2020 program to reduce the effective property tax rate for owner-occupied properties, and health benefit changes for employees and retirees that will save the City \$20.0 million a year.

The fiscal year 2014 budget reflects the implementation of several more Ten-Year Plan initiatives, including pension changes for current and future employees, employee leave reform, a new schedule for firefighters, a streamlining of the City fleet, a State-mandated stormwater fee, and targeted revenue enhancements.

These initiatives will close a \$30.0 million fiscal year 2014 budget shortfall while protecting funding for core City services, reducing the property tax rate, providing two percent pay raises for all employees, and adding \$35.0 million in new capital investments for blight elimination, street resurfacing, recreation centers, and IT modernization.

#### HIGHLIGHTS OF THE FISCAL YEAR 2014 ADOPTED BUDGET

#### **Better Schools**

Better Schools is one of the administration's highest priorities. Funding for Better Schools represents an investment in Baltimore's greatest asset: our youth. This priority aims to promote lifelong learning, community engagement and partnerships, and reduce duplication of services for youth.

Over the past three years, kindergarten readiness and the graduation rate have improved, but other key indicators are stagnant, including attendance, third grade reading scores and the dropout rate. This budget maintains funding for services that provide enriching out-of-school time for Baltimore's children, as follows:

- Fully funds the City's Maintenance of Effort payment to the Baltimore City Public School System (BCPSS) at \$202.1 million, a \$500,000 increase over fiscal year 2013. The City's teachers' pension contribution grows from \$12.9 million to \$16.4 million.
- Provides \$38.0 million for the *Better Schools Initiative* to modernize City school buildings. Funding sources include proceeds from the beverage container tax, State formula aid leveraged by the City, and a general obligation bond allocation. Under landmark legislation approved in Annapolis this year, the City's contribution which will also include casino lease and table games funding in future years will be matched by the State and BCPSS will leverage \$1.1 billion to build 15 new schools and renovate 35 others.
- Keeps all library branches open and maintains current hours of operation to improve third grade reading and support life-long learning.

- Increases funding for out-of-school time programming by \$1.1 million and adds \$100,000 for the Read to Succeed summer program.
- Replaces earmarked grants in the education grants service with funding for evidence-based programming to improve educational outcomes, to be administered by the Family League of Baltimore City, Inc.
- Begins a transition of the City's four daycare centers to year-round Head Start centers that will help 2,000 children prepare for kindergarten and combat summer learning loss.

#### Safer Streets

Creating and maintaining a safe City requires both long-term preventive measures and the capacity for effective response to crime, fire, accidents, and other emergencies.

Over the past three years, violent crime has continued to drop and fire response times have improved. Property crime increased in fiscal year 2011, but was back below fiscal year 2008 levels fiscal year 2012 EMS is meeting response time standards less often. This budget maintains the funding needed to effectively fight crime and invests to modernize the Fire Department as follows:

- Transitions firefighters to a modified Houston-style schedule. The new schedule will maintain emergency response times and generate savings to improve firefighter pay, replace fire apparatus, and upgrade aging firehouses.
- Continues aggressive efforts to hire new police officers and fund an outside review of police overtime usage.
- Provides funding to modernize the police force by equipping officers with tasers and implementing field-based reporting. Tasers reduce the need for deadly force. Field-based reporting reduces paperwork so that officers can spend more time on patrol.
- Increases funding for youth violence prevention.
- Fully funds EMS services. Over 80% of 911 call demand is for medical emergencies. New technology to track the location of medic units will help improve response times.
- Includes \$2.1 million for the Sheriff's Department to dramatically improve the service of peace orders issued by the Circuit Court, which play a crucial role in preventing domestic violence. Twenty-three new positions are funded from increased court fees approved by the Maryland General Assembly.

#### Stronger Neighborhoods

Strong neighborhoods have healthy real estate markets; are well-maintained and safe; have clean, green open spaces; have relevant and desirable amenities; have optimal levels of homeownership; and have engaged neighbors with strong community organizations.

The past three years have seen a drop in the number of vacant and abandoned houses, and construction and rehabilitation activity is showing signs of life. Despite stepped-up repair and resurfacing efforts, most citizens are still dissatisfied with the condition of City streets. Volunteer participation has fallen off. This budget cuts taxes and provides new funding for public infrastructure, as follows:

- Reduces the effective property tax rate for City homeowners to \$2.155 per \$100 of assessed value, representing a ten cent (4.5%) cut over two years under the 20 Cents by 2020 initiative.
- Supports the *Vacants to Value* program by increasing baseline capital funding for blight elimination and providing a one-time funding surge of \$10.0 million for whole-block demolition and relocation.
- Provides \$10.0 million in capital funding to meet the goal of resurfacing at least 200 lane miles in the City's neighborhoods.
- Adds \$5.0 million in capital funding to upgrade recreation centers, pursuant to the plan initiated two years ago. Also includes \$1.2 million to continue operation of eight afterschool centers and \$300,000 for equipment at four new centers that will open in fiscal year 2014.
- Provides a one-time enhancement of \$260,000 to improve client access to the City's home weatherization service, which will assist nearly 2,000 residents to make their homes more energy efficient.

#### A Growing Economy

A Growing Economy leverages public, private, and non-profit partnerships; respects and supports diversity; and recognizes the interconnectivity of all economic factors – investment, key economic drivers, workforce, quality of life, and infrastructure.

The City's economy is slowly recovering from the Great Recession. The number of businesses has declined since 2007, though sales and hotel tax revenues have recovered, signaling renewed tourism. Employment has also increased. This budget keeps the momentum going by maintaining support for economic development and investing to attract new residents and visitors as follows:

- Maintains funding for the Youth Works Summer Job Program, which will partner with private and non-profit employers to give more than 5,000 young people meaningful work experiences.
- Continues increased general fund appropriations for the Baltimore Development Corporation to support economic development and job creation, fully funds the Small Business Resource Center, and expands the Emerging Technology Center incubator program.
- Enhances Live Baltimore's Live Near Your Work program to attract new residents to the City.
- Maintains funding for key cultural institutions, such as the art museums, Baltimore Symphony Orchestra and Baltimore Office of Promotion and the Arts.
- Funds a new food desert strategy that will connect urban farmers to convenience stores and create new jobs.

#### Innovative Government

An innovative government adopts organizational change and encourages employee feedback and ideas; utilizes technology and best practices to streamline processes; leverages public-private partnerships to assist in service delivery; constantly reevaluates and refines its internal business functions to be more efficient and effective; and encourages customer friendly service.

Over the past three years, the City has reduced its energy use, saving millions of dollars. The City has conducted more business online and has improved the timeliness of its vendor payments. The percentage of 311 service requests completed on time has held steady at just under 90%. Citizen satisfaction with City services has also been steady, with around 43% reporting they are "very satisfied" or "satisfied" on the annual survey. This budget invests in making the City's business processes more efficient and accountable, as follows:

- Invests \$5.0 million in capital funding for technology to accelerate the City's transition from an outdated mainframe platform. During fiscal year 2014, the City will begin to centralize its IT resources under the Mayor's Office of Information Technology (MOIT) to reduce duplication and promote a coordinated strategy for modernizing service delivery.
- Provides funding to carry out a new charter requirement for periodic audits of City agencies.
- Creates new accounting positions to improve internal controls and response to City-wide audit findings.
- Implements the recommendations of management research studies to make the City's employee training unit financially self-sufficient, conduct elections more efficiently, strengthen grants management, and improves the dockmaster service.
- Invests in four new Innovation Fund projects that will modernize parking management, make City buildings more energy efficient, and improve City vehicle safety.

#### A Cleaner and Healthier City

A cleaner and healthier City reaches all aspects of public health: the physical (clean water, clean air, and safe buildings), as well as service aspects (drug treatment, health education, and clinical assistance).

In the past three years, household recycling has increased, as has the number of trees planted in the City. Despite these gains, only about a quarter of citizens rate the City's cleanliness as "excellent" or "good." The infant mortality rate continues to drop, but hospitalizations for substance abuse and heart disease are on the rise. This budget will maintain funding for core health and sanitation services and greatly accelerate greening and flood control projects, as follows:

• Begins operation of a new stormwater utility. Funded by a State-mandated user fee, the utility will enable the City to meet State and Federal water quality requirements, expand green space, and improve flood control. The new stormwater fee will be partially offset by a two cent property tax reduction.

Baltimore has a three-tiered flat rate structure for single-family properties (SFP) parcels based on impervious surface:

Flat Fee
\$10/quarter
\$15/quarter
\$30/quarter

All non-SFPs will be charged based on a calculation of impervious surface: \$15/Equivalent Residential Unit (ERU)/quarter (every 1,050 square feet of impervious surface equals 1 ERU). The only exception is the structures of religious non-profits, which will be billed at \$3/ERU/quarter.

- Begins implementation of a three-year program of water and sewer rate adjustments to ensure its citizens and customers have access to clean water and adequate sewer systems long into the future. The rates will increase by 15.0% in fiscal year 2014; and upward adjustments of 11.0% will be applied in each of the following two years. The new rates will support state-of-the-art meter and billing systems, faster repair and replacement of aging infrastructure, and innovative management programs.
- Provides funding to open a new women's homeless shelter to replace the Guilford Street shelter, resulting in a net increase of 50 beds.
- Increases funding for Urban Forestry, which will allow for additional safety-related tree pruning. This service has realized efficiencies from new unit cost contracts and is piloting a proactive pruning program.
- Maintains funding for 1+1 trash and recycling collection, graffiti removal, and street and alley cleaning. The Ten-Year Plan calls for the establishment of a solid waste enterprise. In preparation, the City will pilot the use of municipal trash cans and use managed competition to make the bulk trash service more cost-effective.
- Enhances funding for Baby Basics, a prenatal health literacy program that reduces risks of poor birth outcomes for low-income mothers.

#### ACKNOWLEDGEMENTS

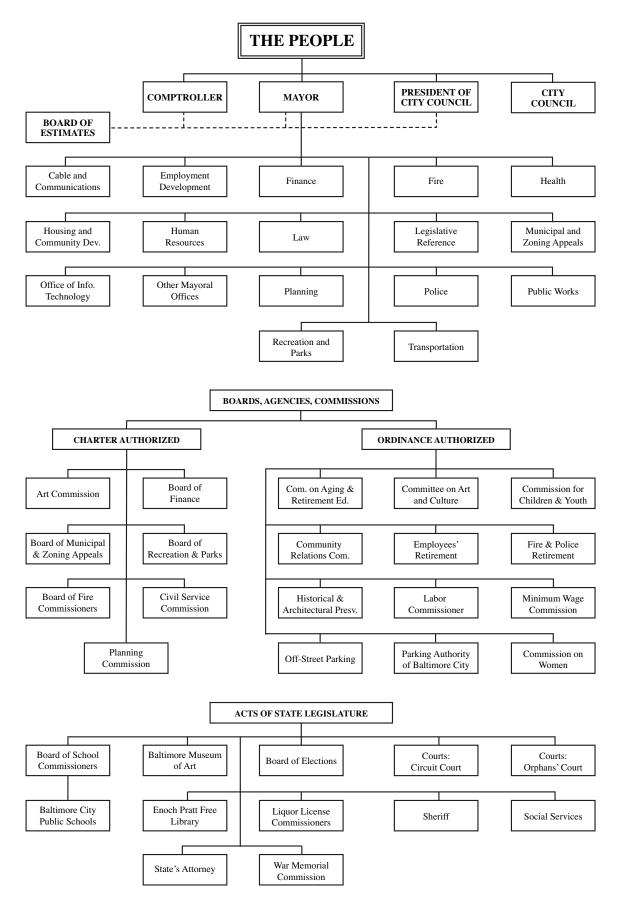
The preparation of this annual report could not have been accomplished without the efficient and dedicated services of the entire staff of the Bureau of Accounting and Payroll Services of the Department of Finance. We wish to express our appreciation to all members of the Bureau who assisted and contributed to its preparation. We are also grateful to the City's independent auditors, KPMG LLP, and the City Auditor for the professional assistance and advice they provided during the course of their audit. Finally, we would like to thank the members of the Board of Estimates and the City Council for their interest and support in planning and conducting the financial affairs of the City in a responsible and professional manner.

Respectfully submitted,

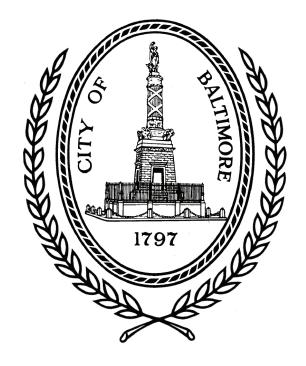
Stephanie Rawlings-Blake Mayor

Harry Black Director of Finance

#### MUNICIPAL ORGANIZATION CHART



## FINANCIAL SECTION



- Report of Independent Auditors
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements and Schedules

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DEPARTMENT OF AUDITS Room 321, City Hall Baltimore, Maryland 21202



KPMG LLP Suite 12000 1801 K Street, NW Washington, DC 20006

#### **Independent Auditors' Report**

The Mayor, City Council, Comptroller and Board of Estimates City of Baltimore, Maryland:

We have jointly audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Baltimore, Maryland (the City), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not jointly audit the financial statements of the Pension Trust Funds, which includes the Employees' Retirement System, the Elected Officials' Retirement System, and the Fire and Police Employees' Retirement System. These funds represent 83%, 91%, and 54% of the total assets and deferred outflows, net position, and revenues of the aggregate remaining fund information. We also did not audit the Baltimore City Public School System and the Baltimore Hotel Corporation, which comprise the City's discretely presented component units. The financial statements of the Employees' Retirement System and the Elected Officials' Retirement System were audited by the City Auditor acting separately whose report thereon has been furnished to us. The Fire and Police Employees' Retirement System, the Baltimore City Public School System and the Baltimore Hotel Corporation were audited by other auditors whose reports thereon have been furnished to us. Our opinions, insofar as they relate to the amounts included for the Pension Trust Funds, the Baltimore City Public School System and the Baltimore Hotel Corporation, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinion

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-



type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Baltimore, Maryland, as of June 30, 2013, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### **Other Matters**

#### **Required Supplementary Information**

U.S. generally accepted accounting principles require that the management's discussion and analysis and the required supplementary information on pages 3 through 15 and on pages 75 through 78 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of the other auditors, the combining and individual nonmajor fund financial statements, are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2014 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

That 2 May

Robert L. McCarty Jr., CPA City Auditor Department of Audits

June 20, 2014

KPMG LIP

Independent Auditors

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

This section of the City of Baltimore's (City) Comprehensive Annual Financial Report (CAFR) presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

#### FINANCIAL HIGHLIGHTS

The assets of the City exceeded its liabilities at the close of fiscal year 2013 by \$4.4 billion (net position). This amount includes \$192.7 million (restricted net position) and is net of an unrestricted deficit of \$517.5 million. During the fiscal year, the City's total net position increased by \$127.1 million.

As of June 30, 2013, the City's governmental funds reported combined ending fund balances of \$315.7 million. At the close of the fiscal year, unassigned fund balance for the general fund was \$90.1 million.

The City's total long-term debt decreased by \$4.9 million, during fiscal year 2013.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Governmental Accounting Standards Board Statement No. 34 requires the utilization of dual focus financial reporting. The purpose of this overview is to provide the reader with an introduction to the City's basic financial statements prepared under these reporting requirements.

The City's basic financial statements comprise three components:

- (1) Government-wide financial statements,
- (2) Fund financial statements, and
- (3) Notes to the basic financial statements.

The report also contains required and other supplementary information including notes to the Required Supplementary Information in addition to the basic financial statements themselves.

Measurement focus refers to what is measured and reported in a fund's operating statement while basis of accounting determines when a transaction or event is recognized in these funds. Under the accrual basis of accounting, most transactions are recorded when they occur, regardless of when cash is received or disbursed. Under the modified accrual basis of accounting, revenues and other financial resources are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized when the fund liability is incurred with certain exceptions.

#### **Financial Report Layout and Structure**

The total economic resources focus is intended to determine if a fund is better or worse off economically as a result of events and transactions of the period. This focus utilizes the accrual basis of accounting to record events and transactions that improve (revenues or gains) or diminish (expenses or losses) a fund's economic position. It is the focus used by businesses. Until the advent of GASB 34, this focus was utilized by the public sector only to report on its business (self-supporting) activities.

The current financial resources focus is intended to determine if there are more or less resources that can be spent in the near future as a result of events and transactions of the period. This focus utilizes the modified accrual basis of accounting to record increases (revenues or other financing sources) or decreases (expenditures and other financing uses) in a fund's spendable resources. For most state and local governments, this focus is their legally mandated accounting method and with the incorporation of encumbrances (spending commitments), the one utilized to determine adherence to budgetary requirements.

Layout and Structure of the City of Baltimore Comprehensive Annual Financial Report

			Introductory	Section								
	Financial Section											
	Management's Discussion and Analysis											
	Government-wide Fund Statements											
			Governmental Funds	Proprietary Funds	Fiduciary Funds							
$\bigcirc$	View	Broad overview similar to a private sector business	to ensur	d activities used by state and re and demonstrate complia ance-related legal requirem	ance with							
	-	Statement of Net Position	Balance Sheet	Statement of Net Position	Statement of Fiduciary							
A	TYPES OF FINANCIAL STATEMENTS		Statement of Revenues, Expenditures, and Changes in Fund Balances	Statement of Revenues, Expenses, and Changes in Net Position	Net Position							
	NCIAL STA	Statement of Activities	nt of Activities		Statement of Changes in Fiduciary Net Position							
R	TEMENTS	Full accrual basis for revenues and expenses, includes all assets and liabilities. Economic resource focus	Modified accrual basis for revenues and expenses. Financial resource measurement focus	Full accrual basis for revenues and expenses, includes all assets and liabilities. Economic resource focus	Accrual basis-agency funds do not have measurement focus							
			Notes to the Basic F	inancial Statements	<u> </u>							
				entary Information								
		Combini		d Statements and Schedul	es							
			Statistica	al Section								

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. This section contains the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as, revenues pertaining to uncollected taxes and expenses pertaining to earned, but unused, vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety and regulation, conservation of health, social services, education, public

library, recreation and culture, highways and streets, sanitation and waste removal, public service, economic development, and interest expense. The business-type activities of the City include water and sewer utilities, parking facilities and several other fee supported activities.

The government-wide financial statements include, not only the City itself (known as the primary government), but also the legally separate activities of the Baltimore City Public School System and the Baltimore Hotel Corporation. Summary financial information for these component units are reported separately from the financial information presented for the primary government itself. The Baltimore City Public School System prepared its own financial statements, which are also prepared in conformity with GASB 34 and audited. The Baltimore Hotel Corporation prepared its own financial statements in conformity to FASB ASC 958, *Not-for-Profit Entities*.

#### **Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, i.e., most of the City's basic services are reported in governmental funds. These statements, however, focus on; (1) how cash and other financial assets can readily be converted to available resources and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several major governmental funds (general, grants revenue, and capital projects). Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for these major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements as presented in supplementary information herein.

#### Proprietary funds

Proprietary funds are generally used to account for services for which the City charges customers — either outside customers, or internal units or departments of the City. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges for customer services including: water, sewer, parking fees, commercial and industrial rents, printing services, vehicle maintenance fees, telecommunication, central post office fees, energy conservation, building maintenance and risk management. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Proprietary funds provide the same type of information as shown in the government-wide financial statements.

The City maintains the following two types of proprietary funds:

• *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. Enterprise funds are used to account for the operations of the City's business-type activities and include water and sewer utilities, and parking facilities, all of which are considered to be major funds of the City, and several other non-major fee supported activities.

• Internal Service funds are used to report activities that provide supplies and services for certain City programs and activities. The City uses internal service funds to account for its fleet of vehicles, printing and mail services, telecommunications services, energy conservation, building maintenance and risk management program. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

#### Fiduciary funds

Fiduciary funds are used to report net position held in a trust or agency capacity for others. These resources cannot be used to support the City's own programs and are not reflected in the government-wide financial statements. The City's fiduciary funds are comprised of pension trust, OPEB trust and agency funds.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (Primary Government)

The City's financial statements are prepared in conformity with the reporting model required by Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements — and Management's Discussion and Analysis (MD&A) — for State and Local Governments. The report includes prior fiscal year results for the purpose of providing comparative information for the MD&A.

#### CITY OF BALTIMORE

#### Net Position For the fiscal years 2013 and 2012

(Expressed in Thousands)

	Governmental activities		Business-type activities		Total	
	2013	2012	2013	2012	2013	2012
Current and other assets including deferred outflows of resources	\$ 1,014,202	\$ 978,953	\$ 726,416	\$ 780,377	\$ 1,740,618	\$ 1,759,330
Capital assets, net	3,454,845	3,480,923	3,009,040	2,805,520	6,463,885	6,286,443
Total assets and deferred outflows of resources	4,469,047	4,459,876	3,735,456	3,585,897	8,204,503	8,045,773
Long-term liabilities outstanding	1,558,290	1,557,038	1,403,272	1,404,956	2,961,562	2,961,994
Other liabilities	532,167	471,097	261,067	290,069	793,234	761,166
Total liabilities	2,090,457	2,028,135	1,664,339	1,695,025	3,754,796	3,723,160
Net position:						
Net investment in capital assets	2,988,956	2,739,761	1,785,501	1,646,769	4,774,457	4,386,530
Restricted	40,548	13,013	152,197	160,955	192,745	173,968
Unrestricted	(650,914)	(321,033)	133,419	83,148	(517,495)	(237,885)
Total net position	\$ 2,378,590	\$ 2,431,741	\$ 2,071,117	\$ 1,890,872	\$ 4,449,707	\$ 4,322,613

#### **Analysis of Net Position**

As noted earlier, net position may serve as a useful indicator of the City's financial position. For the City, assets exceeded liabilities by \$4.4 billion at the close of fiscal year 2013. The City's net position includes its investment of \$4.8 billion in capital assets (e.g., land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated for these liabilities. An additional portion of the City's net position, \$192.7 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance is a deficit in unrestricted net position of \$517.5 million.

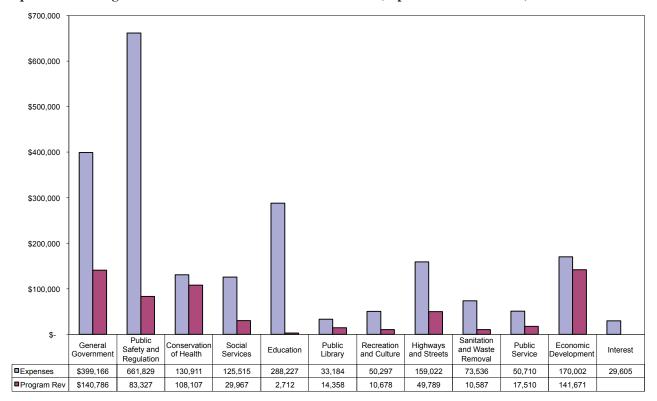
#### CITY OF BALTIMORE Changes in Net Position For the fiscal years 2013 and 2012

(Expressed in Thousands)

	Governmental activities		Business-ty	pe activities	Т	otal
	2013	2012	2013	2012	2013	2012
Revenues:						
Program revenues:						
Charges for services	\$ 114,163	\$ 118,556	\$ 440,143	\$ 405,735	\$ 554,306	\$ 524,291
Operating grants and contributions	385,841	400,678			385,841	400,678
Capital grants and contributions	109,488	71,258	129,608	100,922	239,096	172,180
General revenues:						
Property taxes	806,258	769,094			806,258	769,094
Income taxes.	276,111	257,893			276,111	257,893
State shared revenue	128,707	130,286			128,707	130,280
Transfer and recordation tax	59,836	42,973			59,836	42,973
Electric and gas tax	39,504	35,684			39,504	35,684
Telecommunications tax	33,290	34,185			33,290	34,185
Admission	9,161	7,581			9,161	7,581
Other	108,752	112,216	2,135	3,075	110,887	115,291
Total revenues	2,071,111	1,980,404	571,886	509,732	2,642,997	2,490,130
Expenses:						
General government	399,166	443,957			399,166	443,95
Public safety and regulation	661,829	577,963			661,829	577,963
Conservation of health	130,911	154,105			130,911	154,105
Social services	125,515	31,156			125,515	31,150
Education	288,227	260,935			288,227	260,935
Public library	33,184	33,390			33,184	33,390
Recreation and culture	50,297	49,291			50,297	49.29
Highways and streets	159,022	162,290			159,022	162,290
Sanitation and waste removal	73,536	65,677			73,536	65,67
Public service	50,710	26,676			50,710	26,670
Economic development	170,002	169,896			170,002	169,890
Interest	29,605	32,624			29,605	32,624
Water			136,171	131,271	136,171	131,27
Waste water			178,221	173,106	178,221	173,100
Parking			17,681	25,332	17,681	25,332
Nonmajor proprietary			11,826	13,287	11,826	13,287
Total expenses	2,172,004	2,007,960	343,899	342,996	2,515,903	2,350,950
Increase (decrease) in net position before transfers	(100,893)	(27,556)	227,987	166,736	127,094	139,180
Transfers:						
Transfers in (out)	47,742	50,446	(47,742)	(50,446)		
Change in net position	(53,151)	22,890	180,245	116,290	127,094	139,180
Net position - beginning	2,431,741	2,408,851	1,890,872	1,774,582	4,322,613	4,183,433
Net position - ending	\$ 2,378,590	\$ 2,431,741	\$ 2,071,117	\$ 1,890,872	\$ 4,449,707	\$ 4,322,613

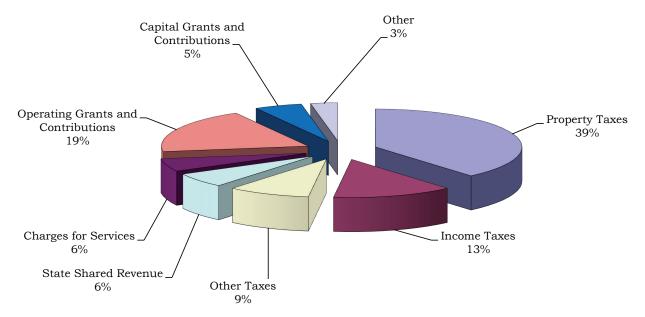
#### Analysis of Changes in Net Position

The overall increase in the City's net position amounted to \$127.1 million during fiscal year 2013. These changes are explained in the government and business-type activities discussion below.



Expenses and Program Revenues — Governmental Activities (expressed in thousands)

#### **Revenues By Source — Governmental Activities**



#### **Governmental Activities**

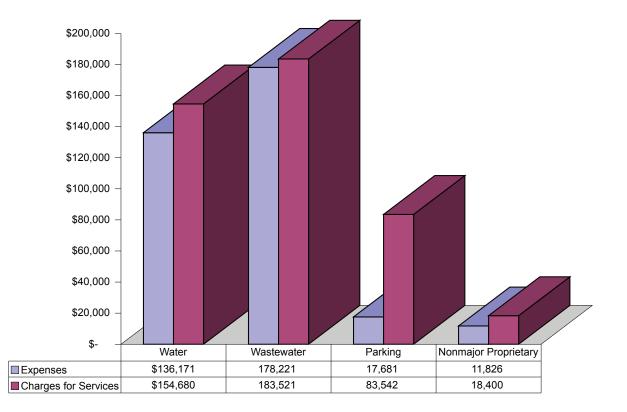
During the current fiscal year, expenses related to governmental activities amounted to \$2.2 billion, this is greater than revenues by \$100.9 million. Total revenue of \$2.1 billion is comprised of program revenues totaling \$609.5 million, or

29.4%. Program revenues are the principal source of funding for the City's general government, health, and economic development activities. Other major activities including public safety and regulation, as well as the highways and streets program, are primarily supported by general revenues. A more detailed analysis of the governmental activities is discussed in the "Financial Analysis of the City's Funds" section.

During fiscal year 2013, governmental revenue increased by \$90.7 million. This increase is primarily attributable to increases in property taxes and income taxes.

Governmental expenses increased by \$164.0 million during fiscal year 2013. This increase is primarily attributable to increases in public safety and regulation of \$83.9 million and social services of \$94.4 million.

#### Expenses and Program Revenues—Business-type Activities (expressed in thousands)



#### **Business-type Activities**

Charges for services represent the principal revenue source for the City's business-type activities. During the current fiscal year, revenue from business-type activities totaled \$571.9 million. Expenses and transfers for these activities totaled \$391.6 million and resulted in an increase in net position of \$180.3 million.

Operating revenues increased by \$26.0 million in fiscal year 2013 in the Water and Wastewater Utility Funds. Capital assets increased by \$201.5 million as a result of the two utilities funds' efforts to build environmentally sound facilities.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the City's financing requirements. In particular, an unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. Types of major governmental funds reported by the City include the general fund, grants revenue fund, and capital projects fund. Data from the remaining governmental funds are combined into a single, aggregated presentation as other nonmajor funds.

#### **CITY OF BALTIMORE**

#### Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Fiscal Years 2013 and 2012

#### (Expressed in Thousands)

	2013	2012	Variance Amount
Revenues:			
General fund:	¢ 754 740	¢ 721 410	¢02.220
Property taxes	\$ 754,742 276,111	\$ 731,410 257,893	\$23,332 18,218
Other local - taxes	188,803	217,281	(28,478)
 Total local taxes	1,219,656	1,206,584	13,072
Licenses and permits	40,572	37,585	2,987
Interest, rentals, and other investment income	16,816	16,244	572
Federal grants	245	226	19
State grants	93,376	95,651	(2,275)
Other	206,688	51,649	155,039
Total revenues - general fund	1,577,353	1,407,939	169,414
Other governmental funds:			
Motor vehicle fund		169,768	(169,768)
Grants revenue fund	251,949	285,240	(33,291)
Capital projects fund	121,065	93,966	27,099
-	21,860	29,339	(7,479)
Total revenues other governmental funds	394,874	578,313	(183,439)
Total revenues all governmental funds	1,972,227	1,986,252	(14,025)
Expenditures:			
General fund:			
General government	223,730	387,650	(163,920)
Public safety and regulation	594,077	463,410	130,667
Conservation of health	20,811	44,033	(23,222)
Social services	89,235	707	88,528 3,144
Education	257,770 23,131	254,626 23,829	(698)
Recreation and culture	39,235	34,749	4,486
Highways and streets	83,051	19,336	63,715
Sanitation and waste removal	69,381	40,936	28,445
Public service	43,024	17,350	25,674
Economic development	48,544	46,741	1,803
Total expenditures - general fund	1,491,989	1,333,367	158,622
Other governmental funds:			
Motor vehicle fund		148,769	(148,769)
Grants revenue fund	280,319	298,287	(17,968)
Capital projects fund	202,458	208,837	(6,379)
Other funds	116,155	114,521	1,634
Total expenditures other governmental funds	598,932	770,414	(171,482)
Total expenditures all governmental funds	2,090,921	2,103,781	(12,860)
Excess of expenditures over revenue	(118,694)	(117,529)	(1,165)
Other financing sources:			
Transfers, net	76,110	50,446	25,664
Capital projects fund:			
Refunding of transportation revenue bonds	(14,446)		(14,446)
Swap termination	(18,760)		(18,760)
Advanced refunding of general obligation bonds	(51,998)		(51,998)
Refunding of obligation bonds	(147,892) 11,804	41,460	(147,892) (29,656)
Premium on transportation revenue bonds	3,591	41,400	3,591
Premium on general obligation bonds.	38,852		38,852
	38,255		38,255
Face value of transportation revenue bonds	230,550		230,550
Face value of transportation revenue bonds			
•			
Face value of funding and refunding general obligation bonds	14,730		14,730
Face value of funding and refunding general obligation bonds	14,730 180,796	91,906	14,730 88,890
Face value of funding and refunding general obligation bonds Other funds: Face value of funding and refunding general obligation bonds		91,906 (25,623)	
Face value of funding and refunding general obligation bonds Other funds: Face value of funding and refunding general obligation bonds Total other financing sources	180,796	,	88,890

Revenues for governmental functions overall totaled approximately \$2.0 billion in the fiscal year ended June 30, 2013, which represents a decrease of 0.7% from the fiscal year ended June 30, 2012. Expenditures for governmental functions, totaling \$2.1 billion, decreased by approximately 0.6% from the fiscal year ended June 30, 2012. In the fiscal year ended June 30, 2013, expenditures for governmental functions exceeded revenues by \$118.7 million, or 6.0%.

The General Fund is the chief operating fund of the City. Revenues in the General Fund increased \$169.4 million as compared to fiscal year 2012. This increase was attributed to increases in income taxes and property taxes in fiscal year 2013.

During fiscal year 2013, certain programs within the General Fund were realigned to more accurately reflect the City agencies managing those programs. As a result, the expenditures for certain City agencies appear to have unusual variances. The total expenditures for the General Fund increased by \$158.6 million, or 11.9%, over fiscal year 2012.

The primary areas of change in the General Fund expenditures were in general government, public safety and regulation, social services, and highway and streets and explained as follows:

The decrease in general government expenditures and the increase in public safety and regulation expenditures was due in part to the aforementioned realignment, but also to a reallocation of Fire and Police Retirement System pension contributions, from general government to public safety and regulation in the amount of \$96.7 million in fiscal year 2013. Social services expenditures increased entirely due to the cost realignment. Highways and streets expenditures increased due to the merger of the Motor Vehicle Fund into the General Fund.

At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$90.1 million, while total fund balance was \$299.0 million. The fund balance in the City's General Fund increased by \$43.0 million during the fiscal year.

The Grants Revenue Fund is used to account for the spending of various Federal, State and special purpose grant funds. Most of these grants are funded on an expenditure reimbursement basis and the application of Governmental Accounting Standards Board Statement No. 33 rules on revenue recognition results in year-to-year fluctuations in the fund balance due to timing and collectability. Should any portion of the grants receivable be determined uncollectable, the balance may be written off against the General Fund.

The Capital Projects Fund is used to account for the overall financing and expenditures of uncompleted projects. The fund balance of \$29.6 million represents authorized projects which are still in progress.

#### **Proprietary Funds**

The City's business-type activities are comprised of the funds listed below. The nonmajor funds include the Loan and Guarantee Program, Industrial Development Authority, and Conduit Fund.

			(Expressed in	Thousands)		
	Water and Wastewater Utility Funds		Parking Facility Fund		Nonmaj	or Other nds
	2013	2012	2013	2012	2013	2012
Operating revenue	\$ 338,201 283,976	\$ 312,213 269,196	\$ 83,542 12,335	\$ 81,476 13,366	\$ 18,400 11,826	\$ 12,046 13,168
Operating income (loss)	54,225	43,017	71,207	68,110	6,574	(1,122)
Non operating revenues (expenses), capital contributions, and transfers.	99,085	71,874	(53,088)	(62,412)	2,976	800
Change in net position	\$ 153,310	\$ 114,891	\$ 18,119	\$ 5,698	\$ 9,550	\$ (322)

As discussed in the Business-type activities section, the Water and Wastewater Utilities Funds experienced operating revenue increases in fiscal year 2013. These increases are attributable to rate increases implemented in fiscal year 2013.

The Parking Facilities Fund revenues decreased during the current year. This is primarily due to a decrease in parking fine, penalty and special parking revenues.

#### **CITY OF BALTIMORE**

#### Schedule of Revenues, Expenditures and Encumbrances and Changes in Fund Balance — Budget and Actual Budgetary Basis — General Fund For the Year Ended June 30, 2013

#### (Expressed in Thousands)

	Original Budget	Final Budget	Actual	Variance With Original Budget Positive (Negative)	Variance With Final Budget Positive (Negative)
Total revenues.	\$ 1,505,050	\$ 1,505,050	\$ 1,575,653	\$ 70,603	\$ 70,603
Expenditures and encumbrances					
General government	277,559	278,774	293,562	(16,003)	(14,788)
Public safety and regulation	589,269	590,729	593,935	(4,666)	(3,206)
Conservation of health	27,511	27,511	24,467	3,044	3,044
Social services	2,654	2,654	3,387	(733)	(733)
Education	246,136	259,059	256,723	(10,587)	2,336
Public library	23,101	23,351	22,206	895	1,145
Recreation and culture	38,204	38,204	37,985	219	219
Highways and streets	90,932	91,732	94,419	(3,487)	(2,687)
Sanitation and waste removal	74,899	74,899	75,581	(682)	(682)
Public service	32,914	32,914	32,994	(80)	(80)
Economic development	61,157	61,407	61,895	(738)	(488)
Total expenditures	1,464,336	1,481,234	1,497,154	(32,818)	(15,920
Excess of revenues over expenditures and encumbrances	40,714	23,816	78,499		
Other financing uses:					
Transfers in.	70,356	70,356	70,356		
Transfers out	(101,322)	(101,322)	(112,678)		
Total other financing uses	(30,966)	(30,966)	(42,322)		
Net change in fund balances	9,748	(7,150)	36,177		
Fund balances beginning	197,545	197,545	197,545		
Fund balances ending	\$ 207,293	\$ 190,395	233,722		
Adjustments to reconcile to GAAP basis:			-		
Addition of encumbrances outstanding.			74,227		
Less: Accounts payable not recorded for budgetary purposes			(8,935)		
Fund balance June 30, 2013 - GAAP Basis			\$ 299,014		

The City's final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved after adoption, and during the fiscal year. During fiscal year 2013, supplemental appropriations totaling \$16.9 million were approved for the general fund, all of which were approved from prior year surplus or from unexpected increases in revenue sources. Actual expenditures for the year were greater than the original budget by \$32.8 million, and were \$15.9 million greater than adjusted appropriations. This amount was primarily related to five governmental activities: higher than budgeted costs for general government operations amounted to \$14.8 million; higher than budgeted costs for public safety and regulation operations amounted to \$3.2 million; lower than budgeted costs for highways and streets operations amounted to \$2.7 million; and lower than budgeted costs for education amounted to \$2.3 million.

On a budgetary basis, revenues for fiscal year 2013 totaled \$1,575.6 million and expenditures and transfers totaled \$1,539.5 million. The excess of revenues over expenditures and transfers resulted in a budget basis fund balance at June 30, 2013, of \$233.7 million, an increase of \$36.2 million.

#### **Capital Assets**

The City's capital assets for its governmental and business-type activities as of June 30, 2013, amount to \$6.5 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, bridges, and library books. The total increase in the City's net capital assets for the current fiscal year was 2.8% (a 0.8% decrease for governmental activities and a 7.3% increase for business-type activities) as shown in the table which follows.

#### **Capital Assets, Net of Depreciation** For the Fiscal Years 2013 and 2012

	Governmental activities		es Business-type activities		Total	
	2013	2012	2013	2012	2013	2012
Land and other	\$ 371,324	\$ 374,233	\$ 36,597	\$ 36,597	\$ 407,921	\$ 410,830
Buildings and Improvements	983,954	1,024,243	1,905,878	1,898,303	2,889,832	2,922,546
Machinery and Equipment	80,848	86,167	54,444	49,229	135,292	135,396
Infrastructure	1,739,639	1,736,971	274,838	153,448	2,014,477	1,890,419
Library Books	23,115	25,162			23,115	25,162
Construction in Progress	255,965	234,147	737,283	667,943	993,248	902,090
Total	\$ 3,454,845	\$ 3,480,923	\$ 3,009,040	\$ 2,805,520	\$ 6,463,885	\$ 6,286,443

1. 001 1 \

See note number 5 on capital assets.

#### **Debt Administration**

At the end of the current fiscal year, the City had total long-term obligations outstanding of \$2.5 billion. Of this amount, \$569.1 million was general obligation bonds backed by the full faith and credit of the City, \$424.6 million was revenue bonds for governmental activity at the Convention Center, the Convention Center Hotel, for various storm water projects and transportation bonds, and \$1.5 billion was revenue bonds related to commercial business activity. The remainder includes revenue bonds, and other obligations of City business and governmental activities.

During fiscal year 2013, the City sold \$230.6 million in general obligation bonds and \$70.1 million in revenue bonds.

The ratio of net general obligation bonded debt to taxable valuation and the amount of bonded debt per capita are useful indicators of the City's debt position for management, citizens, and investors. A comparison of these indicators follows:

	FY 2013	FY 2012
Net general bonded debt (expressed in thousands)	\$ 523,574	\$ 533,352
Net general bonded debt per capita	N/A	917.61
Ratio of net general bonded debt to net assessed value	1.45%	1.69%

See note number 7 on long-term obligations.

N/A Information not available

As of June 30, 2013, the City had \$569.1 million in authorized, outstanding property tax-supported general obligation bonds. This amount is reduced by net assets in the Debt Service Fund of \$45.5 million for net tax-supported bonded debt of \$523.6 million, which is equal to approximately 1.7% of the assessed value of property (net of exemptions). There are an additional \$287.7 million in bonds that are authorized, but unissued.

#### **Economic Factors and Next Year's Budget and Rates**

The fiscal year 2014 budget submitted by the Board of Estimates to the Baltimore City Council proposed total appropriations of \$3,576,527,000 of which \$1,616,877,000 were for General Fund operations and Pay-As-You-Go (PAYGO) capital. The City Council, after deliberations pursuant to Charter requirement and power, made no reductions to the total General Fund or other fund appropriations. The property tax rates on real property and personal property were reduced to \$2.248 and \$5.62 per \$100 of assessed valuation, respectively. The locally imposed and State mandated income tax rate was 3.20%. The Ordinance of Estimates was adopted by the City Council and signed by the Mayor on June 17, 2013.

#### Fiscal 2014 Budget-Economic Factors

After three years of constrained growth following the Great Recession, the economy is poised for a sustained period of expansion. Increases in the Gross Domestic Product (GDP) and the stock market are pointing to continued improvement if artificial governmental constraints, such as sequestration, are removed. Employment continues to show very slow growth in the City, but that too should improve if the service sector continues to expand. The housing market has turned the corner and is regaining some of the value lost during the Great Recession. Housing inventories and mortgage rates are both at low levels and are helping to sustain the housing recovery. The overall rental vacancies for commercial buildings remain virtually unchanged at 14.5%. Rental rates for these buildings also remained steady at approximately \$20.90 per square foot.

The GDP, the value of all goods and services produced within the United States, increased by 9.0% between the third quarter of 2009, the bottom of the recession, and the second quarter of 2013. Employment in the City has slowly grown, up from a low of 243,712 in January 2010 to 253,030 in July 2013; this is still down from a high of 264,000 in June 2007. Housing prices are on the rise with double digit year-to-year percentage gains in fiscal year 2013. Low inventories should aid in continued recovery of value lost in the Great Recession.

For the first time in several years, the State's budget did not reduce aid or place further unfunded mandates on the City. Even still, the actions from previous sessions will continue to impact the City in the future. This is especially true of the educational maintenance of effort and teacher pension funding requirements that substantially escalate the City's contribution to the school system, as well as the loss of nearly \$100 million of highway user revenues.

Given improvements in housing and employment, it appears that the economy is poised for robust growth but has been continually held back by indecision in the nation's capital. The S&P downgrade, the "Fiscal Cliff", sequestration, and most recently the planned downsizing of quantitative easing have all acted to stymie economic growth. Until there is agreement on federal tax and spending levels, it is unlikely that growth will reach its full potential.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the Director of Finance at the following address:

Room 469, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

#### **CITY OF BALTIMORE**

#### **Statement of Net Position**

#### June 30, 2013

#### (Expressed in Thousands)

			Componer		
	Primary Government			Baltimore City	Baltimore
	Governmental Activities	Business-typ Activities	e Total	Public School System	Hotel Corporation
Assets and deferred outflows of resources:	Treatines	Tiett Titles	Total	oysterii	corporation
Cash and cash equivalents.	\$ 249,482	\$ 356,344	\$ 605,826	\$ 147,953	\$ 2,585
Investments	170,350	18,071	188,421	117,713	31,166
Property taxes receivable, net	19,351	,	19,351	,	
Other receivables, net	23,778	156,800	180,578	3,449	941
Due from other governments	168,465	37,822	206,287	50,528	
Internal balances	32,238	(32,238)	,	·	
Due from primary government.				12,096	
Inventories, at cost	10,050	9,640	19,690	1,167	45
Notes and mortgages receivable, net	309,381	58,431	367,812		
Other assets	26,797	47,476	74,273	28	3,763
Issuance costs		2,789	2,789	962	10,285
Capital assets being depreciated, net of accumulated depreciation.	2,827,556	2,235,160	5,062,716	573,360	215,387
Capital assets not being depreciated	627,289	773,880	1,401,169	97,739	,
Deferred outflow of resources - interest rate swaps	4,310	71,281	75,591	,	
-				1 00 4 00 5	264 172
Total assets and deferred outflows of resources	4,469,047	3,735,456	8,204,503	1,004,995	264,172
Liabilities:	160 607	57.035	217 722	106.024	10.062
Accounts payable and accrued liabilities	160,697	,	217,732	196,024	10,063
Accrued interest payable Estimated claims in progress:	13,356	24,023	37,379		5,261
Due within one year	69,372		69,372		
Due in more than one year	166,507		166,507		
Unamortized premiums on bonds	52,059	10,005	62,064		
Matured bonds payable.	2		2		
Unearned revenue Notes payable	48,103		48,103	1,724	1,998 298,875
Due to other governments		17,804	17,804		
Deposits subject to refund	34,485	15	34,500		
Revenue bond payable net of deferred loss on bond refunding and unamortized charges:					
Due within one year	12,794	44,209	57,003		
Due in more than one year	411,805	1,393,247	1,805,052		
Long term debt payable:					
Due within one year	45,123		45,123	6,675	
Due in more than one year	664,816		664,816	135,104	
Derivative instrument liability	4,310	100,541	104,851		
Capital leases payable:					
Due within one year	40,714	470	41,184	7,635	
Due in more than one year	152,654	2,158	154,812	36,097	
Compensated absences:					
Due within one year	46,770	5,465	52,235	6,404	
Due in more than one year	77,353	7,867	85,220	57,637	
Landfill closure due in more than one year	20,935		20,935		
Other postemployment benefits obligation	64,220		64,220		
Other liabilities	4,382	1,500	5,882	3,211	13,124
Total liabilities	2,090,457	1,664,339	3,754,796	450,511	329,321
Net position:					
Net investment in capital assets	2,988,956	1,785,501	4,774,457	485,588	(83,488)
Restricted for:					
Construction	27,400		27,400	16,388	
Debt service		152,197	152,197		
Perpetual care:					
Expendable	6,219		6,219		
Nonexpendable	6,929		6,929		
Unrestricted (deficits)	(650,914)	133,419	(517,495)	52,508	18,339

The notes to the basic financial statements are an integral part of this statement.

#### **CITY OF BALTIMORE**

#### **Statement of Activities**

#### For the Year Ended June 30, 2013

#### (Expressed in Thousands)

					Net (Expense) Revenue and Changes in Net Position					
		-	Program Revenues			Primary Government			Component Units	
		Charges	Operating	Capital	~ .	Business-		Baltimore City		
		for	Grants and	Grants and	Governmental	type	<b>m</b> . 1	Public School	Hotel	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	System	Corporation	
Primary Government:										
Governmental activities:										
General government	\$ 399,166	\$ 42,525	\$ 94,790	\$ 3,471	\$ (258,380)		\$ (258,380	))		
Public safety and regulation	661,829	43,529	39,789	9	(578,502)		(578,502	2)		
Conservation of health	130,911	3,488	104,619		(22,804)		(22,804	4)		
Social services	125,515		29,967		(95,548)		(95,548	3)		
Education	288,227		2,712		(285,515)		(285,515	5)		
Public library	33,184	289	14,069		(18,826)		(18,826	5)		
Recreation and culture	50,297	132	3,124	7,422	(39,619)		(39,619	)		
Highways and streets	159,022		1,548	48,241	(109,233)		(109,233	·		
Sanitation and waste removal	73,536	9,441	692	454	(62,949)		(62,949			
Public service	50,710	14,079	3,431		(33,200)		(33,200			
Economic development	170,002	680	91,100	49,891	(28,331)		(28,331	·		
Interest	29,605	000	\$1,100	19,091	(29,605)		(29,605	·		
			205.041	100,100				,		
Total governmental activities	2,172,004	114,163	385,841	109,488	(1,562,512)		(1,562,512	2)		
Business-type activities:										
Water	136,171	154,680		22,307		\$ 40,816	40,816			
Wastewater	178,221	183,521		104,325		109,625	109,625			
Parking	17,681	83,542				65,861	65,861			
Nonmajor proprietary	11,826	18,400		2,976		9,550	9,550	)		
Total business-type activities	343,899	440,143		129,608		225,852	225,852	2		
Total primary government	\$ 2,515,903	\$ 554,306	\$ 385,841	\$ 239,096	(1,562,512)	225,852	(1,336,660	))		
Component units:										
Baltimore City Public										
School System	\$ 1,401,650		\$ 1,368,815	\$ 54,018				\$ 21,183		
	<b>*</b> << <b>*</b> 000								+ (11 ( <b>7</b> 0)	
Baltimore Hotel Corporation	\$ 66,280	\$ 54,604							\$ (11,676)	
	General rev	enues:								
	Property	taxes			806,258		806,258			
					276,111		276,111			
	Transfer	and recordati	on tax		59,836		59,836	5		
	Electric a	ind gas tax .			39,504		39,504	1		
	Telecom	nunications ta	ах		33,290		33,290	)		
	Admissic	n tax			9,161		9,161	l		
	Other loc	al taxes			47,012		47,012	2		
	State sha	red revenues			128,707		128,707	7		
	Unrestric	ted investmen	nt income		17,879	2,135	20,014	4 273	496	
	Miscellar	neous			43,861	,	43,861	9,980		
	Transfers .					(47,742)	,	,		
					1,509,361		1,463,754	10,253	496	
	Char				(52.151)	190 245	127.00	21.426	(11.100)	
	0	•			(53,151) 2 431 741	180,245	127,094		(11,180)	
		0 0				1,890,872	4,322,613		(53,969)	
	Net position	n - ending			\$ 2,378,590 \$	2,071,117 \$	\$ 4,449,707	7 \$ 554,484	\$ (65,149)	

The notes to the basic financial statements are an integral part of this statement.

# **Balance Sheet**

# **Governmental Funds**

# June 30, 2013

# (Expressed in Thousands)

	General Fund	Grants Revenue Fund	Capital Projects Fund	Nonmajor Funds	Total
Assets:					
Cash and cash equivalents	\$ 90,142			\$ 39,656	\$ 129,798
Investments.	133,526		\$ 12,118	19,587	165,231
Property taxes receivable, net.	19,351				19,351
Other receivables, net.	17,500		1,212	1,194	19,906
Due from other governments	59,827	\$ 50,473	58,165		168,465
Due from other funds	138,572		9,927	1,358	149,857
Notes and mortgages receivable, net	6,531			568	7,099
Inventories, at cost	2,597				2,597
Other assets	23,639				23,639
Total assets	491,685	50,473	81,422	62,363	685,943
Liabilities and fund balances (deficits):					
Liabilities: Accounts payable and accrued liabilities	92,722	12,314	20,773	193	126,002
Retainages payable	92,122	12,514	9,576	195	9,576
Due to other funds		79,583	21,461	10,409	111,453
Deposits subject to refund	34,485	19,505	21,401	10,409	34,485
Deferred revenue	33,032	5,769		1,806	40,607
Unearned revenue.	32,432	15,671		1,000	48,103
Matured bonds payable.	52,452	15,071		2	40,105
Total liabilities	192,671	113,337	51,810	12,410	370,228
Fund balances:					
Nonspendable	5,519				5,519
Restricted	5,515		27,400	13,148	40,548
Assigned	203,425		5,702	46,060	255,187
Unassigned	90,070	(62,864)	(3,490)	(9,255)	14,461
Total fund balances (deficits)	299,014	(62,864)	29,612	49,953	315,715
Total liabilities and fund balances (deficits)	\$ 491,685	\$ 50,473	\$ 81,422	\$ 62,363	-
Amounts reported for governmental activities in the sta net position are different because:					:
Capital assets used in governmental activities are not fi resources and, therefore, are not reported in the func-	ds				3,394,086
Other long-term assets are not available to pay for c					201 502
period expenditures and, therefore, are deferred in the		• • • • • • • • • • • • • • • • • •			306,592
Internal service funds are used by management to charge	-				
management, energy conservation, mailing, commu		,			
building maintenance, and risk management to indi					
assets and liabilities of the internal service funds ar					(00.46.5
governmental activities in the statement of net posi					(89,404)
Deferred revenue is not due and payable in the current is not reported in the funds					40,607
Long-term liabilities, including bonds payable, are not	due and				
payable in the current period and, therefore, are not	reported				
in the funds					(1,589,006)
					-

The notes to the basic financial statements are an integral part of this statement.

-

Net position of governmental activities.

\$ 2,378,590

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits)

# **Governmental Funds**

# For the Year Ended June 30, 2013

# (Expressed in Thousands)

	General Fund	Grants Revenue Fund	Capital Projects Fund	Nonmajor Funds	Total
Revenues:					
Taxes – local	\$ 1,219,656				\$ 1,219,656
State shared revenue	128,707				128,707
Licenses and permits	40,572				40,572
Fines and forfeitures	29,445				29,445
Interest, rentals and other investment income.	16,816		\$ 449	\$ 614	17,879
Federal grants	245	\$ 141,865	76,181	21,246	239,537
State grants	93,376	69,377	33,307		196,060
Other grants	25	40,707			40,732
Charges for services	44,146				44,146
Miscellaneous	4,365		11,128		15,493
Total revenues	1,577,353	251,949	121,065	21,860	1,972,227
Expenditures:					
Current:					
General government	223,730	20,416		2,776	246,922
Public safety and regulation	594,077	37,732			631,809
Conservation of health	20,811	109,321			130,132
Social services	89,235	36,241			125,476
Education	257,770			30	257,800
Public library	23,131	7,023		25	30,179
Recreation and culture	39,235	2,547		70	41,852
Highways and streets	83,051	40			83,091
Sanitation and waste removal	69,381				69,381
Public service	43,024	4,185			47,209
Economic development	48,544	62,814	42,177	10,934	164,469
Debt service:					
Principal				69,877	69,877
Interest				23,678	23,678
Capital outlay			148,477	8,765	157,242
Capital leases			11,804		11,804
Total expenditures	1,491,989	280,319	202,458	116,155	2,090,921
Excess (deficiency) of revenues over (under) expenditures	85,364	(28,370)	(81,393)	(94,295)	(118,694)
Other financing sources (uses):					
Transfers in	70,356	5,754	30,699	95,963	202,772
Transfers out	(112,678)		(4,385)	(9,599)	(126,662)
Refunding of transportation revenue bonds			(14,446)		(14,446)
Swap termination			(18,760)		(18,760)
Advanced refunding of general obligation bonds			(51,998)		(51,998)
Refunding of general obligation bonds			(147,892)		(147,892)
Capital leases			11,804		11,804
Premium on transportation revenue bonds			3,591		3,591
Premium on general obligation bonds			38,852		38,852
Face value of transportation revenue bonds			38,255		38,255
Face value of funding and refunding general obligation bonds			230,550	14,730	245,280
Total other financing sources (uses)	(42,322)	5,754	116,270	101,094	180,796
Net change in fund balance	43,042	(22,616)	34,877	6,799	62,102
Fund balances (deficits) – beginning	255,972	(40,248)	(5,265)	43,154	253,613
Fund balances (deficits) – ending	\$ 299,014	\$ (62,864)	\$ 29,612	\$ 49,953	\$ 315,715

# Reconciliation of the Statement of Revenues,

# Expenditures, and Changes in Fund Balances of Governmental Funds

# to the Statement of Activities

# For the Year Ended June 30, 2013

(Expressed in Thousands)

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance — total governmental funds Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation	\$ 62,102
expense. This is the amount by which capital outlays exceeded depreciation in the current year	17,386
Revenues in the statement of activities that do not provide current financial resources are not	
reported as revenues in the funds	40,607
The issuance of long-term debt (e.g. bonds, leases) provide current financial resources to	
governmental funds, while the repayment of the principal of long-term debt consumes the current	
financial resources of governmental funds. Neither transaction, however, has any effect on net	
position. Also governmental funds report the effect of issuance costs, premiums, discounts, and	
similar items when debt is first issued, whereas these amounts are deferred and amortized in the	
statement of activities. This amount is the net effect of these differences in treatment of long-term	
debt and related items	(123,446)
Some expenses reported in the statement of activities do not require the use of current financial	
resources and, therefore, are not reported as expenditures in governmental funds	(54,511)
The net expense of certain activities of internal service funds is reported with governmental	
activities	4,711
Change in net position of governmental activities	\$ (53,151)

# **Statement of Net Position**

# **Proprietary Funds**

# June 30, 2013

# (Expressed in Thousands)

		]	Enterprise Fun	ds		
	Water Utility Fund	Wastewater Utility Fund	Parking Facilities Fund	Nonmajor Funds	Total	Governmental Activities Internal Service Funds
Assets and deferred outflows of resources:						
Current assets: Cash and cash equivalents Investments	\$ 25,075	\$ 48,753	\$ 39,084	\$ 39,645 18,071	\$ 152,557 18,071	\$ 90,028 5,119
Accounts receivable, net: Service billings	53,400	39,392		6,103	98,895	
Other Due from other governments	132 5,063	187 32,759	462	10	791 37,822	3,872
Inventories	9,355	285			9,640	7,453
Total current assets	93,025	121,376	39,546	63,829	317,776	106,472
Noncurrent assets:						
Restricted assets: Cash and cash equivalents Accounts receivable	64,377 8,999	97,942 48,115	36,093 58,431	5,375	203,787 57,114 58,431	29,656
Notes and mortgages receivable           Capital assets, net of accumulated depreciation           Capital assets not being depreciated	783,326 243,154	1,309,917 511,527	92,886 15,126	49,031 4,073	2,235,160 773,880	60,758
Other assets	872		1,814	47,476 103	47,476 2,789	3,159
Deferred outflows of resources - interest rate swaps	33,739	24,601	5,605	7,336	71,281	
Total noncurrent assets	1,134,467	1,992,102	209,955	113,394	3,449,918	93,573
Total assets and deferred outflows of resources	1,227,492	2,113,478	249,501	177,223	3,767,694	200,045
Liabilities: Current liabilities: Accounts payable and accrued liabilities Accrued interest payable.	2,415 9,011	6,444 12,408	746 2,597	98 7	9,703 24,023	25,119
Deposits subject to refund Due to other funds Due to other governments	15 17,600	17,804		9,927	15 27,527 17,804	10,662
Estimated liability for claims in progress Other liabilities Accounts payable from restricted assets	2,419 12,139	2,906 35,018		175	5,325 47,332	69,372 4,597
Leases payable	10,830	24,099	9,280		44,209	3,623
Total current liabilities	54,429	98,679	12,623	10,207	175,938	113,373
Noncurrent liabilities:	,	,	,	,	,	· · · ·
Leases payable . Revenue bonds payable, net . Other liabilities . Unamortized bond premiums .	491,666 3,609	690,818 6,530 10,005	132,863	77,900 1,996	1,393,247 12,135 10,005	26,333
Estimated liability for claims in progress	42,980	24,756	23,387	9,418	100,541	154,454
Total noncurrent liabilities	538,255	732,109	156,250	89,314	1,515,928	180,787
Total liabilities	592,684	830,788	168,873	99,521	1,691,866	294,160
Net position: Net investment in capital assets Restricted for:	536,188	1,187,466	8,743	53,104	1,785,501	61,881
Debt service Unrestricted (deficit)	53,772 44,848	69,857 25,367	28,568 43,317	24,598	152,197 138,130	(155,996)
Total net position	\$ 634,808	\$ 1,282,690	\$ 80,628	\$ 77,702	2,075,828	\$ (94,115)
Adjustments to reflect the consolidation of internal service fund activities related to enterprise funds					(4,711)	
Net position of business-type activities				-	\$2,071,117	
					\$2,071,117	

# Statement of Revenues, Expenses, and Changes in Net Position

# **Proprietary Funds**

# For the Year Ended June 30, 2013

# (Expressed in Thousands)

	Enterprise Funds					
	Water Utility Fund	Wastewater Utility Fund	Parking Facilities Fund	Nonmajor Funds		Governmental Activities Internal Service Funds
Operating revenues:						
Charges for sales and services:	\$ 142,960 1,819 9,901	\$ 183,267 254	\$ 83,542	\$ 17,740 660	\$ 326,227 103,355 10,561	
Total operating revenues	154,680	183,521	83,542	18,400	440,143	238,587
Operating expenses: Salaries and wages . Other personnel costs . Contractual services . Materials and supplies . Minor equipment . Claims paid and incurred . Postage and delivery services . Depreciation .	37,093 16,341 37,638 8,982 791 21,122	38,760 17,354 59,877 8,479 745 36,794	9,705 32 2,598	4,252 1,333 1,380 151 294 887	80,105 35,028 108,600 17,612 1,862 61,401	8,996 47,028 15,704 53 169,602 2,245
Program expenses		50,754	2,590	3,320 209	3,320 209	,
Total operating expenses	121,967	162,009	12,335	11,826	308,137	271,924
Operating income (loss)	32,713	21,512	71,207	6,574	132,006	(33,337)
Nonoperating revenues (expenses): Gain (loss) on sale of investments	6 1,184 (14,127)	(47) 951 (15,514)	(5,346)		(41 2,135 (34,987	(363) 85
Total nonoperating expenses, net	(12,937)	(14,610)	(5,346)		(32,893	) (278)
Income (loss) before capital contributions and transfers Capital contributions Transfers out	19,776 22,307	6,902 104,325	65,861 (47,742)	6,574 2,976	99,113 129,608 (47,742	6,556
Change in net position Total net position — beginning	42,083 592,725	111,227 1,171,463	18,119 62,509	9,550 68,152	180,979 1,894,849	. , ,
Total net position — ending	\$ 634,808	\$ 1,282,690	\$ 80,628	\$ 77,702	2,075,828	\$(94,115)
Adjustment to reflect the consolidation of internal service activities related to enterprise funds					(4,711	
Change in net position of business-type activities					\$ 2,071,117	

# **Statement of Cash Flows**

# **Proprietary Funds**

# For the Year Ended June 30, 2013

(Expressed in Thousands)

		E	Interprise Fund	ls		~ .
	Water Utility Fund	Wastewater Utility Fund	Parking Facilities Fund	Nonmajor Funds	Total	Governmental Activities Internal Service Funds
Cash flows from operating activities:						
Receipts from customers.	\$ 150,668	\$ 126,187	\$ 83,300	\$ 14,981	\$ 375,136	\$ 230,649
Payments to employees.	(53,433)	(56,114)		(6,965)	(116,512)	(28,890)
Payments to suppliers	(35,437)	(49,771)	(9,628)	(6,250)	(101,086)	(214,835)
Net cash provided (used) by operating activities	61,798	20,302	73,672	1,766	157,538	(13,076)
Cash flows from noncapital financing activities: Transfers out			(47,742)		(47,742)	(28,368)
Net cash used by noncapital financing activities			(47,742)		(47,742)	(28,368)
Cash flows from capital and related financing activities:						
Mortgages receivable principal payments			3,894		3,894	
Proceeds from water quality loans		4,766			4,766	
Principal paid on revenue bonds	(10,344)	(22,676)	(8,410)		(41,430)	
Principal paid on general long-term debt		(19)			(19)	
Interest expense	(12,682)	(13,620)	(10,013)		(36,315)	
Acquisition and construction of capital assets	(90,589)	(142,773)	(1,022)	(4,443)	(238,827)	(6,770)
Leases Payable	22,307	104,325		2,976	129,608	29,956 6,556
Due to other funds	22,307	104,525		(394)	(394)	0,550
Issuance costs	287			(394)	287	
Other assets	207			11,880	11,880	
Net cash provided (used) by capital and related financing activities	(91,021)	(69,997)	(15,551)	10,019	(166,550)	29,742
Cash flows from investing activities:						
Proceeds from the sale and maturities of investments						5,043
Interest on investments						85
Purchase of investments				(18,071)	(18,071)	(5,050)
Loss on sale of equipment						(363)
Net cash provided (used) by investing activities				(18,071)	(18,071)	(285)
Net increase (decrease) in cash and cash equivalents	(29,223)	(49,695)	10,379	(6,286)	(74,825)	(11,987)
Cash and cash equivalents, beginning of year	118,675	196,390	64,798	51,306	431,169	131,671
Cash and cash equivalents, end of year	\$ 89,452	\$ 146,695	\$ 75,177	\$ 45,020	\$ 356,344	\$ 119,684
Reconciliation of operating income to net cash provided by operating activities:						
Operating income (loss)	\$32,713	\$21,512	\$ 71,207	\$ 6,574	\$132,006	\$(33,337)
Adjustments to reconcile operating income to net cash provided by operating activitie		26 704	2 500	007	61 401	7 007
Depreciation expense	21,122	36,794	2,598	887	61,401	7,897
Accounts receivable	(5,730)	(5,704)	(242)	(3,418)	(15,094)	(2,681)
Due from other governments	(3,481)	(27,078)	(212)	(3,110)	(30,559)	(2,001)
Inventories	(2,957)	(27,070)			(2,959)	(2,395)
Restricted accounts receivable	5,199	(24,552)			(19,353)	(2,000)
Other assets.	-,	(= :,= = =)			(,)	(2,850)
Accounts payable and accrued liabilities	(1,089)	(11,652)	308	(38)	(12,471)	4,885
Other liabilities	314	(341)		(2,816)	(2,843)	383
Other noncurrent assets				2,233	2,233	
Estimated liability for claims in progress						15,034
Accrued interest payable	(288)	390	(199)	(10)	(107)	
Restricted accounts payable	6,034	25,794		1	31,829	
Due to other funds	17,600			(1,647)	15,953	(12)
Due to other governments	(7,639)	5,141			(2,498)	
Total adjustments	29,085	(1,210)	2,465	(4,808)	25,532	20,261
Net cash provided (used) by operating activities	\$ 61,798	\$ 20,302	\$ 73,672	\$ 1,766	\$ 157,538	\$ (13,076)
		-				

# **Statement of Fiduciary Net Position**

# **Fiduciary Funds**

# June 30, 2013

# (Expressed in Thousands)

	Pension Trust Funds	OPEB Trust Fund	Agency Funds
Assets:			
Cash and cash equivalents	\$ 64,437	\$ 34,195	\$ 264
Investments:			
Stocks	2,269,253	188,988	
Bonds	993,571	89,107	52
Real estate	309,848		
Securities lending collateral	111,368		
Accounts receivable, net:			
Other		9,519	215
Forward foreign contracts.	54,524		
Other assets	30,694	626	
Total assets.	3,833,695	322,435	531
Liabilities:			
Obligations under securities lending program	111,368		
Forward foreign contracts.	53,919		
Accounts payable	55,312	3,177	
Due to other funds			215
Other	6,680		316
Total liabilities	227,279	3,177	531
Net position:			
Held in trust for benefits	\$ 3,606,416	\$ 319,258	

# **Statement of Changes in Fiduciary Net Position**

# **Pension and OPEB Trust Funds**

# For the Year Ended June 30, 2013

# (Expressed in Thousands)

	Pension Trust	OPEB Trust
	Funds	Fund
Additions:		
Contributions:		
Employer	\$ 196,498	\$ 125,880
Employee	25,666	52,359
Total contributions	222,164	178,239
Investment income:		
Net appreciation in fair value of investments	308,712	23,311
Securities lending income	716	
Interest and dividend income	56,227	4,449
Total investment income	365,655	27,760
Less: investment expense	14,575	1,034
Net investment income	351,080	26,726
Total additions	573,244	204,965
Deductions:		
Retirement allowances	337,090	
Health benefits		148,080
Death benefits	853	
Administrative expenses	7,164	
Other	2,557	
Total deductions	347,664	148,080
Changes in net position	225,580	56,885
Net position – beginning of the year	3,380,836	262,373
Net position— end of the year	\$ 3,606,416	\$ 319,258

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#### **Notes to Basic Financial Statements**

#### 1. Summary of Significant Accounting Policies

# A. REPORTING ENTITY

The City of Baltimore (City) was incorporated under the laws of the State of Maryland in 1797 and operates under an elected Mayor-Council form of government. As required by accounting principles generally accepted in the United States for governmental entities (GAAP), the accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the City.

## Blended Component Unit

The Baltimore Industrial Development Authority (IDA), an entity legally separate from the City, finances capital construction projects, which solely benefit the City. The IDA is administered by a Board appointed by the Mayor and is financially accountable to the City. This component unit is so intertwined with the City that it is, in substance, the same as the City and, therefore, is blended and reported as if it is part of the City. The IDA is reported as an enterprise fund.

The Enoch Pratt Free Library (EPFL) is not authorized to conduct any business activities, such as purchasing, borrowing or selling of assets funded by City appropriations without the prior consent of the City. All transactions of the EPFL are recorded in the City's general accounting records. The City provides virtually the entire EPFL funding. Therefore, the EPFL is considered a blended unit of the City and is reflected in the General Fund on the fiscal year 2013 Comprehensive Annual Financial Report.

#### Discretely Presented Component Units

The Baltimore City Public School System (BCPSS) is responsible for elementary and secondary education within the City's jurisdiction. The BCPSS receives significant funding from the City. The City is also required to pay certain benefits to its employees. However, the BCPSS is legally separate from the City since it has the authority and responsibility for all its system functions and the Governor of the State of Maryland appoints a majority of its nine-member board.

Complete financial statements for BCPSS may be obtained from the Chief Financial Officer, Baltimore City Public School System, 200 East North Avenue, Baltimore, Maryland 21202.

The Baltimore Hotel Corporation (BHC) was incorporated on October 14, 2005 as a nonprofit non-stock corporation. BHC is financially accountable to the City. The BHC assists the Mayor and City Council of Baltimore on enhancing the economic development in the City by operating a downtown convention center headquarters hotel and parking structure. The City has pledged certain site-specific occupancy tax revenue to pay shortfalls in hotel operating revenues and is responsible for operating deficits.

Complete financial statements for BHC may be obtained from the Director of Finance, Baltimore City, 469 City Hall, 100 N. Holliday St., Baltimore, Maryland 21202.

#### Related Organizations

There are other governmental entities that provide services within the City of Baltimore. While the City is responsible for appointing the board members of these entities, the City's accountability for these organizations does not extend beyond making appointments. The City's basic financial statements do not reflect the operations of the:

Baltimore City Foundation	Live Baltimore Home Center
Lexington Market	Baltimore Healthcare Access, Incorporated
Baltimore Area Convention and Visit Bureau	Baltimore Reads
Baltimore Community Lending	Family League of Baltimore City, Inc.
City of Baltimore Development Corporation	Hippodrome Foundation
Special Benefits Taxing Districts	Community Media of Baltimore City, Incorporated
Empower Baltimore Management Corporation	

#### Notes to Basic Financial Statements

# (Continued)

In addition, the Housing Authority of Baltimore City (HABC) is considered a related organization. The HABC is a separate legal entity and is governed by a Commission of five citizens with staggered terms appointed by the Mayor. The Commission establishes the operating policies of the HABC, which was implemented under the direction of an Executive Director appointed by the Commission. The HABC develops, maintains, and manages low-renthousing and administers housing assistance payment programs primarily for the citizenry's benefit and not that of the primary government. These activities are subsidized by the U. S. Department of Housing and Urban Development and other grantors. Consequently, the primary government is not able to exert influence over or to impose a burden relationship upon the HABC. This organization is not financially accountable to the City and maintains its own separate accounting systems.

## B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

# Basis of Presentation

*Government-wide Statements*. The statement of net position and the statement of activities display information about the primary government (the City) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the *governmental and business-type activities* of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been eliminated for the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operations or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Net position (the amount by which assets exceed liabilities) are reported on the statement of net position in three components:

- Net investment in capital assets the total amount of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds and other debt that are related to the acquisition or construction of those assets;
- Restricted for amounts when constraints placed on the net position are either externally imposed, or are imposed by constitutional provisions or enabling legislation; and
- Unrestricted the total net position which do not fit the two preceding categories.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted assets first with unrestricted resources utilized as needed.

*Fund Financial Statements*. The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component units. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition are reported as non-operating expenses.

#### Notes to Basic Financial Statements

#### (Continued)

The City reports the following major governmental funds:

*General Fund.* This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Grants Revenue Fund.* This fund accounts for revenues derived from governmental grants and other revenue sources that are restricted by law or administrative action to expenditures for specific purposes.

*Capital Projects Fund.* The proceeds of general obligation bond issues, State construction loans, governmental and other grants, and revenues from other sources appropriated for capital improvements, acquisitions and related programs are accounted for in this fund, except for those accounted for in the proprietary fund types.

The City reports the following major enterprise funds:

*Water Utility Fund.* This fund accounts for the operation, maintenance, and development of the City's water supply system.

Wastewater Utility Fund. This fund accounts for the operation, maintenance, and development of the City's sewerage system.

Parking Facilities Fund. This fund accounts for the operation, maintenance, and development of the City-owned offstreet parking facilities.

The City reports the following other fund types:

*Internal Service Funds.* These funds account for mobile equipment, reproduction and printing, municipal post office, municipal telephone exchange, electronic equipment maintenance, municipal communications, energy conservation, building maintenance, and risk management, which provided goods and services to other departments on a cost-reimbursement basis.

*Fiduciary Funds.* These funds account for assets and activities when a government unit is functioning either as a trustee or an agent of another party, transactions related to assets held by the City in a trustee capacity or as an agent for individuals, private organizations and other governments. The fiduciary funds include the following:

*Pension Trust Funds*. These funds account for the receipt, investment and distribution of retirement contributions made for the benefit of police officers, firefighters, elected officials and other City employees.

Other Postemployment Benefits Trust Fund. This fund accounts for the receipt, investment and distribution of retiree health and life insurance benefits.

Agency Funds account for assets held by the City as custodians. Agency funds include:

- Unpresented Stock and Coupon Bonds account for principal payments held by the City for matured bonds not yet presented for payment.
- Property Sold for Taxes accounts for the proceeds of tax sales in excess of the City liens that remain unclaimed by the taxpayer.
- Bid Deposit Refunds account for bid deposits held by the City to secure vendors' bids not yet awarded.
- Recreation Accessory accounts for assets held by the City for the benefit of recreation centers throughout the City.
- Waterloo Summit accounts for assets held by the City as a surety deposit from a developer.

# Measurement Focus, Basis of Accounting

*Government-wide, Proprietary, and Fiduciary Fund Financial Statements.* The government-wide, proprietary, and fiduciary fund financial statements with the exception of agency funds, which have no measurement focus, are reported using the economic resources measurement focus and are reported on the accrual basis of accounting. Revenues are recorded when earned and expenses recorded at the time liabilities are incurred, regardless of when the related cash flows take place. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which taxes are

#### Notes to Basic Financial Statements

#### (Continued)

levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

*Governmental Fund Financial Statements*. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end, except for grant and entitlement revenue which have a 90 day availability period. Property taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of the grant agreements, the City funds certain programs by a combination of specific costreimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the City's policy to first apply costreimbursement grant resources to such programs, followed by categorical block grants, and then by general fund revenues.

#### C. ASSETS, LIABILITIES, AND EQUITY

#### Cash and Cash Equivalents

Cash and cash equivalents include demand deposits, as well as short-term investments with a maturity date within three months of the date acquired by the City.

#### Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the City for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at June 30, 2013, based on market prices. The individual funds' portions of the pool's fair value are presented as "Pooled Cash and Investments." Earnings on the pooled funds are apportioned and paid or credited to the funds quarterly based on the average daily balance of each participating fund. The City does not invest any portion of its cash in derivative investments.

#### Receivables and Payables

All property tax receivables are shown net of an allowance for uncollectibles.

Mortgage receivables reported in governmental fund and government-wide financial statements, and notes receivable reported in proprietary fund statements consist of loans that are generally not expected or scheduled to be collected in the subsequent year.

Unbilled water and waste water user charges are estimated and accrued at year-end.

#### Inventories

Inventories are valued at cost using the moving average method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

#### Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of receipt. Infrastructure assets acquired prior to July 1, 2001 are reported at estimated historical cost using deflated replacement cost. Infrastructure assets, such as streets, highways, bridges, sidewalks, street lighting, traffic poles and signals, and storm sewers are required to be capitalized under GAAP. Capitalization thresholds are: \$50,000 for buildings, improvements and infrastructure; and \$5,000 for equipment. Library books are capitalized as a collection based on total purchases. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

#### **Notes to Basic Financial Statements**

#### (Continued)

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Infrastructure	5-80
Buildings	50
Building improvements	
Equipment	2-25
Library books	10

## **Compensated Absences**

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of unpaid, accumulated annual sick, vacation, and personal leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Payments made to terminated employees for accumulated leave are charged as expenditures/expenses, primarily in the General Fund, Special Revenue Funds, and Proprietary Funds, when paid.

#### Estimated Liability for Claims in Process

The liability for claims in process represents estimates for all personal injury, workers' compensation, unemployment, property damage, and medical claims at June 30, 2013. This liability, which includes estimates for known and incurred but not reported claims, is based upon an actuarial valuation of the City's claim payment history discounted at a rate of 3.0%, for all claims except medical, for which claims are not discounted.

#### Property Tax and Property Tax Calendar

The City levies an annual tax for the fiscal year beginning July 1 and ending June 30, on real and personal property located in the City, due and payable each July 1 (lien date), based on assessed values as of the previous January 1. These assessed values are established by the State of Maryland Department of Assessments and Taxation at various rates of estimated market value. A discount of 1/2% is allowed for payments made in July. Unpaid property taxes are considered in arrears on October 1, and penalty and interest of 2% is assessed each month. Real property subject to tax liens is sold at public auction in May in instances where the taxes have remained delinquent since the preceding October 1.

The City is responsible for the assessment, collection, and apportionment of property taxes. The City levies an annual tax for the fiscal year ending June 30, due and payable each July 1, based on assessed values as of the previous January 1.

State law requires that all real property be reassessed every three years, and further provides that the amount of any increase over previous established market values be phased in over a three-year period. To accomplish the triennial assessment requirement, approximately one-third of all real property is reviewed annually. The City Council, effective with the fiscal year beginning July 1, 1991, enacted a 104% homestead tax credit program which will protect home owners from increases in assessments that are greater than 4% in any one year. The assessed value of real property in Baltimore City for fiscal year 2013 was \$28,844,799,000 which was approximately 84.7% of the estimated market value.

The tax rate in Baltimore City for real property taxes for fiscal year 2013 was \$2.268 per \$100 of assessed value. Pursuant to State Law, the personal property tax and tax rate applied to operating property of public utilities is 2.5 times the real property rate or \$5.67 per \$100 of assessed value. Current collections were 99.0% of the total tax levy.

At June 30, 2013, the City had property taxes receivable of \$19,351,000 net of an allowance for uncollectible accounts of \$18,484,000.

#### Gains and Losses on Early Extinguishment of Debt from Refundings

Gains and losses on the early extinguishment of debt from refundings are amortized over the shorter of the life of the new or old debt.

#### Sick, Vacation and Personal Leave

Employees earn one day of sick leave for each completed month of service, and there is no limitation on the number of sick days that employees can accumulate. A portion of unused sick leave earned annually during each twelve-month

#### **Notes to Basic Financial Statements**

#### (Continued)

base period may be converted to cash at a maximum of three days, computed on an attendance formula. Upon retirement with pension benefits, or termination of employment after completion of twenty or more years of service without pension benefits, employees receive one day's pay for every four sick days accumulated and unused at the date of separation; under any other conditions of separation, unused sick leave is forfeited.

Employees earn vacation and personal leave for each completed month of service and can accumulate a maximum of 224 vacation and personal leave days depending upon length of service, which either may be taken through time off or carried until paid at termination or retirement.

The City accrues for all salary-related items in the government-wide and proprietary fund types in the fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination or retirement. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for sick, vacation and personal leave pay.

The Baltimore City Public School System's employees are granted sick, vacation and personal leave in varying amounts based on length of service and bargaining unit. A limited number of sick, vacation and personal leave days may be carried forward from year to year and upon retirement with pension benefits or separation of employment with twenty years of service, employees are paid accumulated sick, vacation and personal leave days at appropriate formula and rates. The unpaid vested sick, vacation and personal leave days have been reported as vested compensated absences.

## Restricted Assets

The proceeds of the Water Utility Fund, Wastewater Utility Fund, Parking Facilities Fund, and Non-Major Funds revenue bonds and Federal and State grants, and restricted accounts receivables are restricted for the purpose of the construction of water, sewer, and parking facilities.

## Fund Balance

The City classifies its fund balance into the following categories:

- Nonspendable fund balance includes items that cannot be spent. This includes activity that is not in spendable form such as inventories, prepaid amounts, long-term portions of loans and notes receivable and activities that are legally or contractually required to remain intact such as principal balance in a permanent fund.
- Restricted fund balance has constraints placed upon the use of the resources either by external creditors, grantors, contributors or imposed by law through a constitutional provision or enabling legislation.
- Committed fund balance can be used only for specific purposes pursuant to constraints imposed by the formal vote of Board of Estimates, the City's highest level decision making authority. Amounts in this category may be redeployed for other purposes with the formal vote of the City's Board of Estimates. Committed amounts cannot be used for any other purpose unless the City removes or changes the specific use by taking the same type of action it used to previously commit the amounts.
- Assigned fund balance includes amounts that are constrained by the City to be used for specific purposes but are neither restricted nor committed for which the City has a stated intended use as established by the Board of Estimates. The Board of Estimates has delegated the authority to assign amounts for a specific purpose to the City's Director of Finance. These are resources where the constraints/restrictions are less binding than that for committed funds. For governmental funds, other than the general fund, this is the residual amount within the fund that is restricted or committed.
- Unassigned fund balance is the residual amount of the general fund not included in the four categories described above. The general fund is the only positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for the specific purpose exceed the amounts restricted, committed or assigned to those purposes, negative unassigned fund balance may be reported.

The Board of Estimates is required to take formal action before funds can be committed for a specific purpose. Formal action of the Board of Estimates is also required before committed funds can be rescinded or modified. The City's general spending prioritization policy is to consider restricted resources to have been used first, followed by committed, assigned, and unassigned amounts when expenditures have been incurred for which resources in more than one classification could be used.

#### **Notes to Basic Financial Statements**

# (Continued)

# Nonspendable fund balance

Long Term Assets – This portion of fund balance represents those long-term assets that are not available for appropriation and expenditure.

*Inventory* – This portion of fund balance represents amounts not available for appropriation or expenditure because the underlying asset (inventory) is not an available resource for appropriation or expenditure.

*Permanent Fund* – This portion of fund balance represents amounts for which the City is legally or contractually required to maintain intact.

# Assigned fund balance

*Encumbrances* – This portion of fund balance represents approved contracts for which the City has completed the procurement process and the Board of Estimates has approved the contract.

*Requisitions* – This portion of fund balance is set aside by the Director of Finance to fund various non-lapsing transactions which have not completed the procurement process at year end.

*Landfill closure and development* – This portion of fund balance has been set aside by the Director of Finance to fund the cost of future landfill development and closure cost.

Subsequent years' expenditures — This portion of fund balance represents the amount to finance certain non-recurring policy initiatives and other expenditures included in the fiscal year 2014 budget.

# Unassigned fund balance

*Budget stabilization reserve* — The City of Baltimore's budget stabilization reserve (reserve) was established by resolution of the Board of Estimates for the purpose of providing a budget defense to stabilize a post-adopted City budget that has been impacted by an uncorrectable shortfall in budgeted revenues and/or unanticipated and uncorrectable emergency expenses, for the sole purpose of avoiding a budget deficit. The Board of Estimates in determining to use the reserve would first need to acknowledge that all reasonable efforts had been made in controlling expenses, and secondly, the City's unreserved fund balance had been exhausted. The reserve under no circumstances can be used as a revenue source to balance a planning year budget. The Board of Estimates the amount of annual funding for the reserve. The resolution requires that reserves be maintained on any June 30th at a minimum level of 8% of the value of the general fund's operating budget of the subsequent year. Whenever funds are drawn from the reserve, a Board of Estimates approved reserve replenishment plan must be established and must specify a timetable for full restoration of the reserve not to exceed five years.

## Interfund Transactions

The City has three types of transactions among funds:

Statutory transfers — Legally required transfers that are reported when incurred as "Transfers in" by the recipient fund and as "Transfers out" by the disbursing fund.

Transfers of Expenditures (Reimbursements) — Reimbursement of expenditures made by one fund for another that are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Interfund payments — Charges or collections for services rendered by one fund to another that are recorded as revenues of the recipient fund and as expenditures or expenses of the disbursing fund.

# D. NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD PRONOUNCEMENTS

In fiscal year 2013, the City adopted Government Accounting Standards Board Statement No. 61, "The Financial Reporting Entity: Omnibus-A Amendment of GASB No. 14 and No. 34", Statement No. 62, "Codification of Accounting and Financial Reporting Guidance contained in the Pre-November 30, 1989 FASB and AICPA Pronouncements", and Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflow of Resources and Net Position". The implementation of these standards did not have a significant impact on the City's presentation.

#### **Notes to Basic Financial Statements**

# (Continued)

The City will be required to adopt the following Government Accounting Standards Board (GASB) Pronouncements:

# GASB Statement No. 65

In April 2012, the GASB issued Statement No. 65, "Items Previously Reported as Assets and Liabilities". This statement establishes accounting and financial reporting standards that reclassify certain items currently being reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources. In addition, this statement recognizes certain items currently being reported as assets and liabilities as outflows of resources or deferred inflows of resources or inflows of resources. This statement also provides other financial reporting guidance related to the impact of the financial statement elements deferred outflows of resources and deferred inflows of resources, such as changes in the determination of the major fund calculations and limiting the use of the term deferred in financial statement presentations. The City is required to adopt GASB No. 65 for its fiscal year 2014 financial statements.

# GASB Statement No. 67

In June 2012, the GASB issued Statement No. 67, "Financial Reporting for Pension Plans". The objective of this statement is to improve financial reporting by state and local governmental pension plans. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The City is required to adopt GASB No. 67 for its fiscal year 2014 financial statements.

# GASB Statement No. 68

In June 2012, the GASB issued Statement No. 68, "Accounting and Financial Reporting for Pensions". The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The City is required to adopt GASB No. 68 for its fiscal year 2015 financial statements.

## GASB Statement No. 69

In January 2013, the GASB issued Statement No. 69, "Government Combinations and Disposals of Government Operations". This Statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. As used in this Statement, the term *government combinations* includes a variety of transactions referred to as mergers, acquisitions, and transfers of operations. The City is required to adopt GASB No. 69 for its fiscal year 2015 financial statements.

# GASB Statement No. 70

In April 2013, the GASB issued Statement No. 70, "Accounting and Financial Reporting for Nonexchange Financial Guarantees". The objective of this Statement is to improve accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. This Statement requires a government that extends a nonexchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate that it is more likely than not that the government will be required to make a payment on the guarantee. This Statement requires a government that has issued an obligation guaranteed in a nonexchange transaction to recognize revenue to the extent of the reduction in its guaranteed liabilities. This Statement also requires a government that is required to repay a guarantor for making a payment on a guaranteed obligation or legally assuming the guaranteed obligation to continue to recognize a liability until legally released as an obligor. The City is required to adopt GASB No. 70 for its fiscal year 2014 financial statements.

# GASB Statement No. 71

In April 2013, the GASB issued Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date". The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68, "Accounting and Financial Reporting for Pensions". The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. The City is required to adopt GASB No. 71 for its fiscal year 2015 financial statements.

#### **Notes to Basic Financial Statements**

# (Continued)

#### 2. Reconciliation of Government-wide and Fund Financial Statements

A summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and the net position for governmental activities as shown on the government-wide statement of net position is presented on the face of the governmental funds balance sheets. The asset and liability elements which comprise the reconciliation difference stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and accrual basis of accounting.

A summary reconciliation of the difference between net changes in fund balance as reflected on the governmental funds statement of revenues, expenditures, and changes in fund balances and change in net position for governmental activities as shown on the government-wide statement of activities is presented in an accompanying schedule to the governmental funds statement of revenues, expenditures, and changes in fund balances. The revenues and expense elements which comprise the reconciliation difference stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and accrual basis of accounting.

A summary reconciliation of the difference between total net position as reflected on the proprietary funds statement of net position and the net position for business activities as shown on the government-wide statement of net position is presented on the face of the proprietary funds statement of net position. The asset element which comprises the reconciliation difference stems from the allocation of internal service fund balance to the business activities on the government-wide statement of net position.

A summary reconciliation of the difference between net changes in net position as reflected on the proprietary funds statement of revenues, expenses and changes in net position and changes in net position for business activities as shown on the government-wide statement of activities is presented on the face of the proprietary funds statement of net position. The expense element, which comprises the reconciliation difference, stems from the allocation of internal service funds deficit to the business-type activities on the government-wide statement of changes in net position.

# **Notes to Basic Financial Statements**

# (Continued)

Explanation of differences between the governmental fund balance sheet and the government-wide statement of net position (amounts expressed in thousands):

Capital assets used in governmental activities are not financial resources and, therefore, are not	
reported in the funds:	¢ 5 00 <b>2 2</b> (0
Capital assets	\$ 5,982,269
Less Accumulated Depreciation.	(2,588,183)
Total	\$ 3,394,086
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds:	
Notes receivable	\$ 302,282
Deferred outflows of resources - interest rate swaps	4,310
Total	\$ 306,592
Internal service funds are used by management to charge the cost of fleet management, mailing, communications, printing, energy conservation, building maintenance and risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	\$ (89,404)
Deferred revenue is not due and payable in the current period and, therefore, is not reported in the funds	\$ 40,607
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Accrued interest payable	\$ (13,356)
Unamortized bond premiums.	(52,059)
Long term bonds	(709,939)
Revenue bonds	(424,599)
Capital leases.	(163,412)
Compensated absences	(124,123)
Net OPEB obligation	(64,220)
Estimated claims in progress	(12,053)
Landfill closure liability	(20,935)
Derivative instrument liability	(4,310)
Total	\$ (1,589,006)

# Explanation of differences between the governmental fund statement of revenues, expenditures and changes in fund balances and the government-wide statement of activities (amounts expressed in thousands):

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay	\$ 157,242
Capital leases	11,804
Depreciation	(151,660)
Total	\$ 17,386
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Grant reimbursements not received for several months after the fiscal year end are not considered as available revenues in the	
governmental funds	\$ 7,575
Property tax revenue not received for several months after the fiscal year end are not considered as available revenues in the governmental funds	33,032
Total	\$ 40,607
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of	
long-term debt consumes the current financial resources of gevernmental funds. Neither transaction, however, has any effect on net position. Also,	
governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are	
deferred and amortized in the statement of activities:	
Proceeds from capital leases	\$ (11,804)
Proceeds from general obligation bonds	(84,242)
Proceeds from transportation bonds	(27,400)
Total	\$ (123,446)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as	
expenditures in the governmental funds:	
Debt service principal	\$ (13,222)
Debt service interest (capital leases, GO bonds, and accrued interest)	(5,653)
Claims liability	(15,667)
Compensated absences	(2,489)
Increase in net OPEB obligation	(17,480)
Total	\$ (54,511)
The net expense of certain activities of internal service funds is reported with governmental activities:	
Internal service funds net expenses attributed to governmental activities	\$ 4,711

#### **Notes to Basic Financial Statements**

# (Continued)

# 3. Deposits and Investments

# A. SUMMARY OF DEPOSIT AND INVESTMENT BALANCES

The following is a reconciliation of the City's deposit and investment balances as of June 30, 2013 (amounts expressed in thousands):

	Pooled Cash and Investments	Other	Total
Carrying value of bank deposits	\$ 25,712	\$ 98,632	\$ 124,344
Investments	768,851	3,962,135	4,730,986
Total	\$ 794,563	\$ 4,060,767	\$ 4,855,330

	Government- wide Statement of Net Position	Fiduciary Funds Statement of Net Position Total	Total
Cash and cash equivalents	\$ 372,383	\$ 98,896	\$ 471,279
Investments.	188,421	3,962,187	4,150,608
Restricted cash and cash equivalents	233,443		233,443
Total	\$ 794,247	\$ 4,061,083	\$ 4,855,330

# B. CASH DEPOSITS

As of June 30, 2013, the carrying amount of the City's bank deposits was \$25,712,000 and the respective bank balances totaled \$42,251,000. All of the City's cash deposits are either insured through the Federal Depository Insurance Corporation, or collateralized by securities held in the name of the City, by the City's agent.

At June 30, 2013, BCPSS and BHC had demand deposits with carrying values of \$110,800,000 and \$2,585,000, respectively.

# C. INVESTMENTS

# **Primary Government**

For other than pension funds, BCPSS and BHC, the City is authorized by State Law to invest in direct or indirect obligations of the United States Government, repurchase agreements that are secured by direct or indirect obligations of the United States Government, certificates of deposits, commercial paper with highest letter and numerical rating, mutual funds registered with the Securities and Exchange Commission and the Maryland Local Government Investment Pool. The City's investment policy limits the percentage of certain types of securities with the exception of obligations for which the United States Government has pledged its full faith and credit. For investments held by the City in trust and/or to secure certain debt obligations, the City complies with the terms of the trust agreements. The City's Board of Finance has formally adopted the above policies and reviews and approves all security transactions.

Investments are reported at fair value, except that investments with maturities of less than one year from purchase date are reported at cost, which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price at the current exchange rates. Real estate holdings are valued based on current appraisals.

#### **Notes to Basic Financial Statements**

#### (Continued)

The primary government's investments at June 30, 2013, are presented below. All investments are presented by investment type, and debt securities are presented by maturity (amounts expressed in thousands):

	Fair Market	Investment Maturities (In Months)			
Investment Type	Value	Less Than 6	6 to 12	Greater Than 12	
Debt Securities:					
U.S. Treasury	\$ 59,508	\$ 7,792	\$ 6,165	\$ 45,551	
U.S. Agencies	119,965	104,926		15,039	
Repurchase agreements	115,000	115,000			
Certificates of Deposits.	4,000	2,000	2,000		
Money market mutual funds	282,076	282,076			
Maryland Local Government Investment Pool	172,095	172,095			
Commercial Paper	11,510	11,510			
Guaranteed investment contracts	1,234	1,234			
	765,388	\$ 696,633	\$ 8,165	\$ 60,590	
Other investment:					
Equity mutual funds	3,463				
	768,851				
Less: cash equivalents	580,430				
Total invesments	\$ 188,421				

*Interest rate risk*—Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of investment.

The City limits its interest rate risk in accordance with the City's Board of Finance policy by maintaining a minimum of 20 percent of the City's investment in funds in liquid investments to include United States Government securities, overnight repurchase agreements, and the Maryland Local Government Investment Pool, and by limiting the par value of the portfolio invested for a period greater than one year at or below \$100 million.

The Maryland Local Government Investment Pool is not registered with the Securities and Exchange Commission (SEC) as an investment company but maintains a policy to operate in a manner consistent with SEC Rule 2a7 of the Investment Company Act of 1940.

*Credit risk of debt securities*—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

As discussed above the City Board of Finance limits City investments to only the highest rated investments in the categories discussed above. The City's rated debt investments as of June 30, 2013 were rated by a nationally recognized statistical rating agency and are presented below using the Standard and Poor's rating scale (amounts expressed in thousands):

		Quality Ratings		
Investment Type	Fair Value	Aaa-AA+	A1-P1	
Debt securities:				
U.S. Agencies	\$ 119,965	\$ 119,965		
Money market mutual funds	282,076	282,076		
Maryland Local Government Investment Pool	172,095	172,095		
Commercial Paper	11,510		\$ 11,510	
Total rated debt investments	\$ 585,646	\$ 574,136	\$ 11,510	

#### **Notes to Basic Financial Statements**

#### (Continued)

*Concentration of credit risk*—Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City has not adopted a formal policy on the concentration of credit risk.

The City had the following debt security investments at June 30, 2013, that were more than five percent of total investments (dollar amounts expressed in thousands):

Investment	Fair Value	Percentage of Portfolio
Cantor Repurchase Agreement	\$ 115,000	15.00%

#### Retirement Systems

The City's three Retirement Systems are authorized by the Baltimore City Code to make investments in accordance with the guidelines and limitations set forth in the Code. The Board of Trustees of each system accomplishes the daily management of the Systems' investments through an external investment advisor, who acts as a fiduciary for each system, and through external investment managers. The Board of Trustees for each system invests the assets of the system using the "prudent person standard", which allows the Board to consider the probable safety of investments, avoid speculative investments, and invest as people of prudence, discretion, and intelligence would in a similar situation. The Boards of Trustees have adopted an investment policy and guidelines for each system to formally document their investment objectives and responsibilities.

The invested assets of the retirement systems at June 30, 2013, are as follows (amounts expressed in thousands):

		Carryin	g Value	
Investment Type	Employees' Retirement System	Elected Officials' Retirement System	Fire and Police Employees' Retirement System	e Total
Debt Securities:				
U.S. Treasury notes and bonds	\$ 39,441		\$ 175,795	\$ 215,236
U.S. Government agency bonds	55,107		134,308	189,415
Corporate bonds	95,017	\$ 6,389	391,125	492,531
Barclay aggregate index fund			12,938	12,938
Mutual funds	25,337	90	39,010	64,437
Emerging markets debt fund			83,452	83,452
Total debt securities	214,902	6,479	836,628	1,058,009
Other:				
Domestic equities	668,658	9,559	381,690	1,059,907
International equities.	193,319	4,317	337,835	535,471
Hedge funds	67,673		182,453	250,126
Venture capital	43,528			43,528
Private equity funds	23,688		136,338	160,026
Energy master limited partnerships			131,506	131,506
Risk parity fund			88,688	88,688
Real estate	140,096		169,751	309,847
Total other	1,136,962	13,876	1,428,261	2,579,099
Total investments	1,351,864	20,355	2,264,889	3,637,108
Less: Cash and cash equivalents	25,337	90	39,010	64,437
Total net investments	\$ 1,326,527	\$ 20,265	\$ 2,225,879	\$ 3,572,671

*Foreign Currency Risk Exposure*—Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

The Fire and Police Employees' Retirement System Board of Trustees has adopted a policy that the external managers demonstrate sensitivity to currency risk. The foreign currency exposure of the system may be hedged back to the U.S.

#### **Notes to Basic Financial Statements**

#### (Continued)

dollar using forward foreign exchange contracts. From 0% to 100% of the foreign currency exposure of the portfolio may be hedged. Cross-hedging to currency other than the U.S. dollar may reach 25% of the total portfolio. Currency speculation is not permitted.

The Employees' Retirement System Board of Trustees has not adopted a formal policy to limit foreign currency risk.

The foreign currency risk for each system at June 30, 2013, is presented on the following table (amounts expressed in thousands):

Currency	Employees' Retirement System	Fire and Police Employees' Retirement System	Total
Euro Currency Unit	\$ 27,916	\$ 61,813	\$ 89,729
British Pound Sterling	31,407	54,994	86,401
Japanese Yen	9,877	35,104	44,981
South Korean Won	826	4,032	4,858
Hong Kong Dollar	8,096	13,998	22,094
Swiss Franc	4,481	19,802	24,283
Mexican New Peso	880	201	1,081
South African Comm Rand	2	911	913
Nigerian Naira		245	245
New Zealand Dollar	490	132	622
Philippines Peso.		78	78
New Taiwan Dollar		3,674	3,674
Brazil Real	993	1,172	2,165
Canadian Dollar	4,439	3,207	7,646
New Turkish Lira		543	543
Australian Dollar	3,122	2,268	5,390
Swedish Krona.	1,601	2,545	4,146
Norwegian Krone	326	3,028	3,354
Singapore Dollar	9,063	4,403	13,466
Indonesian Rupiah	1	1,076	1,077
Danish Krone	2,929	635	3,564
Thailand Baht		712	712
Chilean Peso		536	536
Polish Zloty		264	264
Total Foreign Currency	\$ 106,449	\$ 215,373	\$ 321,822
U.S. Dollars (Held in international equity)	\$ 92,171	\$ 122,462	\$ 214,633

Interest rate risk — The Fire and Police Employees' Retirement System Board of Trustees uses the Option Adjusted Duration as a measure of interest rate sensitivity for bonds. Duration is a measure of the approximate sensitivity of a bond's value to interest rate changes. The Fire and Police Employees' Retirement System Board of Trustees' fixed income interest rate policy states that the effective duration of a portfolio may not exceed 120% of the effective duration of the underlying Barclay Capital Aggregate benchmark.

Both the Employees' Retirement System and the Elected Officials' Retirement System have selected the duration method to disclose the debt securities exposure to changes in interest rates. However, both plans have not adopted a formal policy to limit interest rate risk.

*Credit Risk* — The Boards of Trustees of the City's three retirement systems have not adopted a formal policy to limit credit risk.

#### **Notes to Basic Financial Statements**

#### (Continued)

The credit ratings and durations of investments at June 30, 2013, are as follows (amounts expressed in thousands):

Asset Type	Duration	Carrying Value	AAA thru A	BBB thru B	CCC thru C	DDD thru D	Not Rated
Employees' Retirement System:							
U.S. Treasury notes and bonds	6.81	\$ 39,441	\$ 39,437				\$4
U.S. Government agency bonds	4.78	55,107	31,445				23,662
Corporate bonds	4.08	95,017	24,321	\$ 12,580	\$ 3,999		54,117
Mutual funds	0.09	25,337					25,337
Total debt securities		214,902	95,203	12,580	3,999		103,120
Elected Officials' Retirement System: Corporate bonds Mutual funds	3.88 0.00	6,389 90					6,389 90
Total debt securities		6,479					6,479
Fire and Police Employees' Retirement System:							
U.S. Treasury notes and bonds	12.20	175,795	175,795				
U.S. Government agency bonds	4.94	134,308	134,308				
Barclay aggregate index	5.48	12,938	12,938				
Corporate bonds	5.66	391,125	248,341	135,307	7,055	\$ 149	273
Mutual funds	0.08	39,010					39,010
Emerging markets debt fund	4.75	83,452		83,452			
Total debt securities		\$ 836,628	\$ 571,382	\$ 218,759	\$ 7,055	\$ 149	\$ 39,283

The City's Retirement Systems have entered into a Securities Lending Authorization Agreement with BNY Mellon Bank (the Custodian) authorizing them to lend its available securities. All individual securities which are readily marketable and which are not restricted due to an outstanding short option are eligible for loan at the discretion of the custodian bank. The investment manager may loan securities held in custody of commingled funds if authorized in a manager's contract with the retirement systems.

Collateral received in exchange for securities loaned is collected in an escrow account for the Retirement Systems' benefit for the duration of the loan. At no time do the Retirement Systems lose custody of either the security or the collateral. Collateral in exchange for the principal lent may be in the form of cash, or securities issued or guaranteed by the U.S. government, or its agencies or instrumentalities. The minimum levels of collateral are set at 102% of the market value of domestic securities loaned, including all accrued income, and 105% of the market value of international securities, additional collateral is deposited to adjust up to the appropriate minimum level of collateral. All collateral amounts are adjusted to market daily. The City's Retirement Systems do not have the right to sell or pledge securities received as collateral without borrower default.

At June 30, 2013, the Retirement Systems had no credit risk exposure to borrowers because the amounts they owed borrowers exceeded the amounts the borrowers owed the Retirement Systems. The market value of securities on loan at June 30, 2013, was \$178,574,000, and the market value of the collateral received for those securities on loan was \$183,584,000. The Retirement Systems did not impose any restrictions during the fiscal year on the amount of loans the custodian made on its behalf. The terms of the Securities Lending Authorization Agreement require that the custodian indemnify the retirement systems against: (1) the failure to demand adequate and appropriate collateral from a borrower as and when required pursuant hereto; (2) the failure to comply with the investment guidelines in connection with the investment and reinvestment of cash collateral; (3) the failure to obtain and perfect a security interest or rights equivalent thereto in and to the collateral; or (4) the failure to make a reasoned determination of the creditworthiness of any borrower. There were no such failures by any borrowers or the custodian.

Substantially all securities loans can be terminated on demand either by the custodian or by the borrower, although generally the average term of these loans is one week. Cash collateral is invested in the custodian's short-term

#### **Notes to Basic Financial Statements**

#### (Continued)

investment pool. The short-term investment pool guidelines specify that a minimum of 20% of the invested cash collateral is to be available each business day and the dollar-weighted average maturity of holdings must not exceed 90 days.

## **Other Postemployment Benefits Fund**

The City's Other Postemployment Benefits Trust Fund (Trust) is authorized by the Baltimore City Code to make investments in accordance with the guidelines and limitations set forth in the code. The Baltimore City Director of Finance was made Trustee of the Trust and, under a Memorandum of Understanding between the Director of Finance and the Board of Trustees of the Employees' Retirement System (Board), the Board is charged with administration of the Trust and investment of its assets. As part of its responsibility, the Board has adopted investment policies and guidelines, which formally document its investment objectives and responsibilities.

The invested assets of the OPEB Trust Fund at June 30, 2013, are as follows (expressed in thousands):

		Investment Maturities (In Months)		
Investment Type	Fair Value	Less than 6	6 to 12	Greater than 12
Cash and cash equivalents	\$ 34,195	\$ 34,195		
Bonds	89,107			\$ 89,107
Total	123,302	\$ 34,195		\$ 89,107
Stock	188,988			
Total investments	312,290			
Less: cash and cash equivalents	34,195			
Total net investments	\$ 278,095			

Interest Rate and Credit Risk—The Board has not adopted a formal policy to limit interest rate and credit risk.

Bonds held by the OPEB Trust Fund have ratings from AA1 to AA2.

# Baltimore City Public School System

The BCPSS, through the office of the Chief Financial Officer, pursues a cash management and investment program to achieve the maximum financial return on available funds. Depending on the projected cash needs of the BCPSS, excess funds may be invested on a short, intermediate or long-term basis at the best obtainable rates. Investments are generally in direct or indirect obligations of the U.S. Government and are fully collateralized.

The BCPSS is authorized by State law to invest in direct or indirect obligations of the U.S. Government, repurchase agreements and related mutual funds. The BCPSS's investments at June 30, 2013, are presented below. All investments are presented by investment type (expressed in thousands).

		Inve	stments Maturit	ies	
			(In Months)		
Investment Type	Fair Market Value	Less Than 4	4 to 12	Percent	Max. allowed per Investment Policy
Money market funds	\$ 20,087	\$ 20,087		12.5%	100.0%
Commercial paper	6,545	4,046	\$ 2,499	4.1	5.0
Repurchase agreement.	18,853	18,853		11.7	100.0
U.S. Government agencies	103,643		103,643	64.5	100.0
U.S. Treasury obligations	11,571		11,571	7.2	100.0
Total invested funds	160,699	\$ 42,986	\$ 117,713	100.0%	
Less: Cash and cash equivalents	42,986				
Total net investments	\$ 117,713				

#### **Notes to Basic Financial Statements**

#### (Continued)

#### **Investment Ratings**

Ratings apply to all Money Market funds, Checking, Commercial Paper, Repurchase agreements, U.S. Government Agencies, and MLGIP (dollar amounts expressed in thousands).

Moody	Percent	Fair Value	S&P	Percent	Fair Value
Aaa	66.3%	\$ 106,608	AAA	12.1%	\$ 19,395
P-1	9.4	15,105	A-1	1.1	2,000
Not rated	24.3	38,986	A-1+	8.2	13,106
	100.0%	\$ 160,699	AA+	54.3	87,212
			Not rated	24.3	38,986
			-	100.0%	\$ 160.699

#### **Risk Classifications**

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of investments.

The BCPSS limits its interest rate risk in accordance with their policy by maintaining a minimum of 20% of the BCPSS's investment in funds in liquid investments which include U.S. Government Securities, Overnight Repurchase Agreements and Money Market Mutual Funds.

Credit Risk—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

As stated above, the BCPSS limits investments to highly rated investments in the categories discussed above.

Cash and cash equivalents include Money Market deposits and other types of investments.

## **Baltimore Hotel Corporation**

The Baltimore Hotel Corporation (BHC) pursues a cash management and investment program to achieve the maximum financial return on available funds. Investments consist of private debt obligations and money market funds with varying maturity dates. Certain portions of the investments are used to fund operating activities of the entity and other portions are used for debt repayment. These investments are stated at market value.

The BHC has no formal policy for limiting risk associated with these investments. The City of Baltimore Department of Finance directs the selection of investment funds. At year-end BHC held investments in the amount of \$31,166,000; consisting of repurchase agreements with various financial institutions and government money market funds.

# Notes to Basic Financial Statements

## (Continued)

# 4. Receivables, net

Receivables at year-end of the City's major individual governmental funds, enterprise funds, and nonmajor and other funds (including internal service and fiduciary funds) are as follows (expressed in thousands):

Receivables	General Fund	Grants Revenue Fund	Capital Projects Fund	Major Enterprise Funds	Nonmajor and Other Funds	Total
Property taxes	\$ 19,351					\$ 19,351
Service billings				\$ 92,792	\$ 6,103	98,895
Due from other governments		\$ 50,473	\$ 58,165	37,822		206,287
Notes and mortgages receivable	6,531			58,431	568	65,530
Other	17,500		1,212	781	14,810	34,303
Restricted accounts receivable				57,114		57,114
Total	\$ 103,209	\$ 50,473	\$ 59,377	\$ 246,940	\$ 21,481	\$ 481,480

Service billings are reported net of an allowance for doubtful accounts of \$28,737,000. Bad debt expense for fiscal year 2013 was \$815,000.

# 5. Capital Assets

Capital assets activity for the year ended June 30, 2013, is as follows (expressed in thousands):

Governmental Activities Capital Assets:

	Balance June 30,			Balance June 30.
Class	2012	Additions	Deductions	2013
Capital assets, not being depreciated:				
Land	\$ 144,132	\$ 104,083*		\$ 248,215
Other	230,101	701	\$ 107,693	123,109
Construction in progress	59,587	27,899	34,584	52,902
Construction in progress – infrastructure	174,560	106,516	78,013	203,063
Total capital assets, not being depreciated.	608,380	239,199	220,290	627,289
Capital assets, being depreciated:				
Buildings and improvements	1,993,135	20,613		2,013,748
Equipment	437,439	15,182	9,285	443,336
Infrastructure	2,832,472	68,552		2,901,024
Library books	54,801	2,830		57,631
Total capital assets, being depreciated	5,317,847	107,177	9,285	5,415,739
Less: accumulated depreciation for:				
Buildings and improvements	968,892	60,902		1,029,794
Equipment	351,272	19,997	8,781	362,488
Infrastructure	1,095,501	65,884		1,161,385
Library books	29,639	4,877		34,516
Total accumulated depreciation	2,445,304	151,660	8,781	2,588,183
Total capital assets, being depreciated, net	2,872,543	(44,483)	504	2,827,556
Governmental activities capital assets, net	\$ 3,480,923	\$ 194,716	\$ 220,794	\$ 3,454,845

\* Department of Recreation and Parks assets classified as "Other" in prior years were reclassified as Land in fiscal year 2013.

# **Notes to Basic Financial Statements**

# (Continued)

#### Business-type Activities Capital Assets:

	Balance			Balance
Class	June 30, 2012	Additions	Deductions	June 30, 2013
Capital assets, not being depreciated:				
Land	\$ 36,597			\$ 36,597
Construction in progress	667,943	\$ 261,527	\$ 192,187	737,283
Total capital assets, not being depreciated	704,540	261,527	192,187	773,880
Capital assets, being depreciated:				
Buildings and improvements	2,738,913	58,588	255	2,797,246
Equipment	189,046	11,620	53	200,613
Infrastructure	175,776	125,641		301,417
Total capital assets, being depreciated	3,103,735	195,849	308	3,299,276
Less: accumulated depreciation for:				
Buildings and improvements	840,610	50,758		891,368
Equipment	139,817	6,392	40	146,169
Infrastructure	22,328	4,251		26,579
Total accumulated depreciation	1,002,755	61,401	40	1,064,116
Total capital assets, being depreciated, net	2,100,980	134,448	268	2,235,160
Business-type activities capital assets, net	\$ 2,805,520	\$ 395,975	\$192,455	\$3,009,040

Depreciation expense was charged to functions/programs of the City for the fiscal year ended June 30, 2013 (amounts expressed in thousands):

#### Governmental activities:

General government	\$ 10,250
Public safety and regulation	9,126
Conservation of health	372
Social services	39
Education	30,427
Public library	5,794
Recreation and parks	7,863
Highways and streets	74,145
Sanitation and waste removal	1,873
Public service	3,001
Economic development	875
Internal service funds	7,895
Total	\$ 151,660

#### Business-type activities:

Water	\$ 21,122
Wastewater	36,794
Parking	2,598
Conduits	887
Total	\$ 61,401

At June 30, 2013, the outstanding commitments relating to projects of the City of Baltimore amount to approximately \$5,702,000 for governmental activities and \$397,444,000 for business-type activities. Interest is capitalized on business-type capital assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest cost incurred from the date of borrowing until completion of the project, with interest earned on invested proceeds over the period. Interest is also capitalized on proprietary fund capital assets acquired with tax-exempt debt. During fiscal year 2013, net interest cost of \$23,574,000 (net of interest income of \$2,765,000) was capitalized.

#### **Notes to Basic Financial Statements**

#### (Continued)

#### 6. Interfund Balances and Activity

#### A. BALANCE DUE TO/FROM OTHER FUNDS

Balances due to/from other funds at June 30, 2013, were as follows (amounts expressed in thousands):

	Inter	fund
Fund	Receivable	Payable
General	\$ 138,572	
Grants revenue		\$ 79,583
Capital projects	9,927	21,461
Water utility		17,600
Nonmajor governmental	1,358	10,409
Nonmajor proprietary		9,927
Internal service		10,662
Agency		215
Totals	\$ 149,857	\$ 149,857

The interfund balances are primarily the result of the City's policy not to reflect cash deficits in its individual funds. Also, at June 30, 2013, certain transactions between funds had not been completed.

# B. TRANSFERS TO/FROM OTHER FUNDS

Transfers to/from other funds at June 30, 2013, consist of the following (amounts expressed in thousands):

Fund	General	Capital Projects	Nonmajor Governmental	Parking	Internal Service	Total Transfers To
General				\$ 41,988 5,754	\$ 28,368	\$ 70,356 5,754
Capital projects	\$ 21,100		\$ 9,599			30,699
Nonmajor governmental	91,578	\$ 4,385				95,963
Total transfers from	\$ 112,678	\$ 4,385	\$ 9,599	\$ 47,742	\$ 28,368	\$ 202,772

Transfers were primarily to the Debt Service and General Funds to provide funds for debt service and to transfer excess revenue from the Proprietary Funds to the General Fund.

#### C. DEFICITS

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The following funds had a deficit fund balance/net position at June 30, 2013 (amounts expressed in thousands):

Special Revenue Funds: Grants revenue . CDBG (nonmajor governmental fund)	\$ 62,864 9,255
Internal Service Funds:	
Risk management	152,299
Reproduction and printing	7,167
Municipal telephone exchange	1,543
Energy conservation	1,542
Building maintenance	770
Municipal post office	731

The deficit in the Grants Revenue Fund is primarily the result of timing differences related to non-exchange transactions. Revenues to cover this deficit are expected to be received in fiscal year 2014 through expenditure reimbursements. Any amounts determined to be uncollectible may be funded through transfers from the General Fund.

The City plans to implement a multi-step approach to reducing the accumulated deficit in the Risk Management Fund. In addition to increasing agency premiums in excess of those needed to cover expected operating expenses, the City will prioritize using a portion of surplus funds each year to reduce the remaining unfunded liability. The

# **Notes to Basic Financial Statements**

#### (Continued)

City is also evaluating its investment approach to determine if it is appropriate to invest more aggressively given the long-term nature of the fund. The additional investment yield may aid in further reducing the unfunded liability.

#### 7. Long-term Obligations

#### A. LONG-TERM OBLIGATION ACTIVITY

The City does not have a debt limit; however, the Constitution of Maryland requires a three-step procedure for the creation of debt:

- Act of the General Assembly of Maryland or resolution of the majority of Baltimore City delegates
- Ordinance of the Mayor and City Council
- Ratification by the voters of Baltimore City

Changes in long-term obligations for the year ended June 30, 2013, are as follows (amounts expressed in thousands):

	June 30, 2012	New Debt Issued	Debt Retired	June 30, 2013	Due Within One Year
GOVERNMENTAL ACTIVITIES					
General Obligation Bonds:					
Highways	\$ 6,937	\$ 5,069	\$ 5,994	\$ 6,012	\$ 668
Health	3,049	1,049	1,297	2,801	221
Public Safety	6,166	1,220	2,508	4,878	763
Off-street parking	10,273	1,646	4,907	7,012	474
Parks and recreation	21,439	14,158	8,833	26,764	1,903
Public buildings and facilities.	60,438	33,111	28,311	65,238	4,211
Schools	190,487	74,973	78,819	186,641	10,311
Urban renewal	262,204	93,316	93,096	262,424	21,797
Unallocated	9,155	6,008	7,836	7,327	750
Total general obligation bonds	570,148	230,550	231,601	569,097	41,098
Special Obligation Bonds:					
Special obligation bonds	114,993		558	114,435	611
Long-term financing with the Federal Government:					
Federal economic development loans	39,355		2,894	36,461	3,000
Long-term financing with the State of Maryland:					
State economic development loans	705		195	510	184
Grand Prix loan	1,150		230	920	230
Total long-term financing with the State of Maryland	1,855		425	1,430	414
Total governmental activities	\$ 726,351	\$ 230,550	\$ 235,478	\$ 721,423	\$ 45,123
BUSINESS-TYPE ACTIVITIES					
Long-term financing with the State of Maryland:					
Sewer construction loans	\$19		\$19		
Total business type activities	\$19		\$19		
COMPONENT UNIT - BALTIMORE CITY PUBLIC SCHOOL SYSTEM					
Bonds:			÷ = 0 = -	o	
Schools	\$ 146,340		\$ 5,825	\$ 140,515	\$ 6,095

#### Notes to Basic Financial Statements

#### (Continued)

#### Variable Rate General Obligation Bonds

On January 30, 2013, the City issued general obligation bonds, Series 2013 A, 2013 B, 2013 C and 2013 D, in the amounts of \$46,275,000, \$164,590,000, \$13,725,000, and \$5,960,000, respectively, and totaling \$230,550,000. Of this amount, \$60,000,000 were issued for various capital projects, and \$170,550,000 were refunding bonds that current refunded certain outstanding maturities totaling \$131,695,000, and advanced refunded certain outstanding maturities totaling \$131,695,000, and advanced refunded certain outstanding maturities totaling statisticated the refunding of the City's auction rate debt portfolio and the termination of the underlying interest rate exchange agreements. Interest on the bonds is due each October 15th and April 15th, and mature between 2020 and 2032 depending on the particular series.

The Series 2013 general obligation refunding bonds were issued for economic gain, to eliminate exposure to failed auction bonds and reduce the City's derivative swap exposure. A majority of the economic gain or savings associated with the refunding was used to terminate swaps associated with the failed auction bonds.

The Series 2013 general obligation refunding bonds were issued for a net present value economic gain of \$22,900,000. Of this amount, \$18,700,000 was used to eliminate exposure to the City's failed auction bonds and reduce derivative swap exposure. The remaining balance of \$4,200,000 was used to reduce the City's future debt service costs.

The City has \$27,120,000 of taxable variable rate demand Consolidated Public Improvement Bonds 2003 Series C and D outstanding, to construct various capital projects throughout the City. The bonds mature on October 15, 2020 and 2022, respectively.

The bonds bear interest at a variable rate that is reset by the Remarking Agent on a weekly basis. Under terms of the indenture, the City, at its option, may change the bond rate to a monthly or long-term rate at any time until maturity, upon notification of bondholders.

In conjunction with the bonds, State Street Bank and Trust Company issued an irrevocable letter of credit in the amount of \$31,213,000 in favor of the City and Manufacturers and Traders Trust Company as Tender Agent. The agreement expires August 1, 2014, but can be extended for additional years. The existing agreement permits the fiscal agent to draw certain amounts to pay the principal portion and related accrued interest on the bonds tendered for purchase and not remarked. The interest rate on draws made under this agreement includes a base rate defined as the greater of prime rate plus 1.0%, federal funds rate plus 2.0% or 8.5%.

The City is required to pay the Bank fees throughout the term of the agreement equal to 0.49% per annum of the average daily amount of the available commitment.

During fiscal year 2013, the City made no draws under the agreement, and no amounts drawn against the Agreement were outstanding at June 30, 2013.

At June 30, 2012, the City had \$146,625,000 of Series 2001 A&B and Series 2003 A&B auction rate notes outstanding. These notes were retired in fiscal year 2013.

The liabilities for governmental activities are principally liquidated by the general and capital projects funds. Long-term debt payable on the statement of net position is presented net of \$11,484,000 of unamortized losses on early extinguishment of debt.

The following is a summary of debt activity other than general obligation bonds:

- *Special Obligation Bonds:* The City borrowed funds to provide funding for capital projects in the development district. At June 30, 2013, principal owed for these bonds was \$114,435,000, and interest of \$145,832,000 at the interest rates ranging from 5.5% to 7.0% per annum will be due in future years.
- *Federal Economic Development Loan:* The City borrowed funds from the Federal government to provide for various development projects. At June 30, 2013, the principal owed to the Federal government was \$36,461,000, and interest of \$9,465,000 will be due thereon in future years. The loan bears interest at rates ranging from 6.0% to 10.9% and matures serially through 2024.

#### **Notes to Basic Financial Statements**

#### (Continued)

- *State Economic Development Loans:* The City borrowed \$24,685,000 from the State of Maryland to provide for various economic development projects under the Maryland Industrial Land Act and the Industrial Commercial Redevelopments Act. At June 30, 2013, the principal owed to the State was \$510,000, and interest of \$23,000 will be due thereon in future years. These loans bear interest at rates ranging from 2.0% to 11.2% and the final payment is due in 2016.
- *State Grand Prix Loan:* The City borrowed \$1,380,000 from the State of Maryland, as an interest free loan, to be used to improve downtown City streets and sidewalks, traffic signals and signage and other transportation-related infrastructure necessitated by the Grand Prix races. At June 30, 2013, the loan balance amount owed to the State was \$920,000. Payments of 16.66% of the loan amount are due annually with the final payment due by June 30, 2017.
- Sewer Construction Loans: Under the provisions of Chapter 445, laws of Maryland 1968, and Chapter 286, laws of Maryland 1974, loans were made available to counties and municipalities charged with providing sewerage facilities to assist in the construction of such facilities. Since December 1980, the City has borrowed a total of \$1,184,000 for sewer projects. The remaining balance was paid in fiscal year 2013.

#### Compensated Absences

Compensated absences at June 30, 2013, totaled \$124,123,000 for governmental activities and \$13,332,000 for business-type activities, of which \$46,770,000 and \$5,324,000 respectively, were due within one year. For the Baltimore City Public School System, compensated absences totaled \$64,041,000, of which \$6,404,000 were due within one year.

Changes in compensated absences during fiscal year 2013 (amounts expressed in thousands):

	Governmental Activities	Business-type Activities	Total
Balance, June 30, 2012	\$ 121,635	\$ 13,079	\$ 134,714
Leave earned	49,258	5,577	54,835
Leave used	(46,770)	(5,324)	(52,094)
Balance, June 30, 2013	\$ 124,123	\$ 13,332	\$ 137,455

# B. DEBT SERVICE REQUIREMENTS

Debt service requirements on long-term debt at June 30, 2013, are as follows (amounts expressed in thousands):

		Governmental Activities							
	Gene	ral Obligation	Bonds	Long-Term Fi Federal Go	0	1	Obligation onds	0	inancing with Maryland
Fiscal Year	Principal	Interest	Interest Rate Swap Net(a)	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$ 41,098	\$ 23,558	\$ 1,178	\$ 3,000	\$ 1,407	\$ 611	\$ 6,638	\$ 414	\$12
2015	34,958	22,445	1,095	3,104	1,319	669	6,599	412	8
2016	36,036	21,167	1,000	3,225	1,221	995	7,485	374	3
2017	36,270	19,789	916	3,340	1,111	1,104	7,892	230	
2018	30,610	18,411	868	3,472	990	1,270	7,819		
2019-2023	206,640	67,941	2,835	14,654	3,044	8,804	37,646		
2024-2028	126,780	28,248		5,666	373	19,031	33,347		
2029-2033	56,705	4,620				30,950	24,714		
2034-2038						37,856	12,620		
2039-2043						13,145	1,072		
Totals	\$ 569,097	\$ 206,179	\$ 7,892	\$ 36,461	\$ 9,465	\$ 114,435	\$ 145,832	\$ 1,430	\$ 23

(a) Interest Rate Swap Net payments represent estimated payments for additional interest resulting from swap agreements to counterparties for additional interest resulting from swap agreements. The additional payments were computed using rates as of June 30, 2013, assuming current interest rates remain the same for their term. As rates vary, variable rate bond interest payments and net swap payments will vary.

#### **Notes to Basic Financial Statements**

#### (Continued)

A summary of general obligation bonds outstanding and bonds authorized but unissued (amounts expressed in thousands) at June 30, 2013, are as follows:

		Outstanding		Authorized But Unissued
Purpose	Due Dates	Interest Rates	Amount	Amount
Fire, police, and public protection	2013 to 2032	1.0% to 7.5%	\$ 4,878	\$ 148
Off-street parking	2013 to 2025	1.0% to 7.3%	7,012	345
Parks and recreation	2013 to 2032	1.0% to 6.0%	26,765	35,712
Public buildings and facilities	2013 to 2032	1.0% to 7.5%	65,237	52,195
Schools	2013 to 2032	1.0% to 6.0%	186,641	81,395
Urban renewal and development	2013 to 2032	1.0% to 8.3%	262,424	93,608
Highways	2013 to 2025	0.3% to 5.5%	6,013	220
Finance				20,000
Health	2013 to 2031	3.0% to 7.5%	2,800	4,070
Unallocated	2013 to 2025	1.0% to 5.0%	7,327	
Totals			\$ 569,097	\$ 287,693

#### Baltimore City Public School System (BCPSS) Bonds

BCPSS has issued \$52,460,000 of Series 2003A revenue bonds (the Series 2003A Bonds), maturing through the year ending June 30, 2018. The net proceeds of the Series 2003A Bonds were used to finance and refinance the costs of acquisition, construction, renovation and certain capital improvements of the BCPSS. These include various capital improvements of the existing schools within the BCPSS, renovations to facilitate the conversion of Pre K to 8 schools, and the conversion of existing large neighborhood high schools to smaller community based high schools, other capital improvements associated with alleviating overcrowding at certain facilities, water filtration equipment for installation at certain facilities with drinking water determined to have higher than normal lead content and certain other capital projects included in the Strategic Facilities Plan approved by the School Board.

As the BCPSS entered into capital project contracts with one or more contractors, funds were drawn from the Series 2003A Bonds escrow account to fund capital expenditures. Interest rates range from 2.0% to 5.0% and interest was payable semiannually on November and May 1 of each year.

The Series 2003A Bonds were the debt and obligation of the BCPSS and were not a debt or obligation of, or pledge of, the faith and credit of the City of Baltimore. On December 17, 2009, BCPSS refunded \$25,295,000 of the Series 2003A Bonds. During fiscal year 2013, the remaining balance was paid in full.

#### Notes to Basic Financial Statements

#### (Continued)

BCPSS has issued the City Schools Qualified School Construction Bonds Series 2009 (the Series 2009 Construction Bonds) in the amount of \$50,800,000, maturing through the year ending June 30, 2025. The net proceeds of the Series 2009 Construction Bonds were used to fund various capital improvements to existing schools within BCPSS.

As BCPSS enters into capital project contracts with one or more contractors, funds are to be drawn from the Series 2009 Construction Bonds escrow account to fund capital expenditures. The interest rates on the bonds include a Tax Credit rate of 5.90% and an interest rate of 1.25%, and interest is payable quarterly on March 15, June 15, September 15, and December 15 of each year. As of June 30, 2013, the outstanding balance of the Series 2009 Construction Bonds is \$50,800,000.

BCPSS has issued the City School Refunding Bonds Series 2009 (the Series 2009 Refunding Bonds) in the amount of \$32,335,000, maturing through the year ending June 30, 2018. The proceeds of the Series 2009 Refunding Bonds were used to refund a portion of the Series 2000 and Series 2003A Bonds. The interest rate ranges from 4.00% to 5.00% and interest is payable semiannually on May 1 and November 1 of each year. As of June 30, 2013, the outstanding balance on the Series 2009 Refunding Bonds is \$28,890,000.

In January 2011, BCPSS issued the City Schools Qualified School Construction Bonds Series 2011 in the amount of \$60,825,000, maturing through the year ending June 30, 2025. The net proceeds of the Series 2011 Bonds were used to fund various capital improvements to existing schools within BCPSS.

As BCPSS enters into capital project contracts with one or more contractors, funds are drawn from the Series 2011 Bonds escrow account to fund capital expenditures. The interest rates on the Bonds is 5.692% and interest is payable semi-annually on June 15 and December 15 of each year. As of June 30, 2013, the outstanding balance on the Series 2011 Bonds is \$60,825,000.

Future minimum bond payments are as follows at fiscal year ending June 30, 2013 (amounts expressed in thousands):

Fiscal Year	Principal	Interest	Total
2014	\$ 6,095	\$ 2,262	\$ 8,357
2015	7,409	1,958	9,367
2016	8,312	1,638	9,950
2017	9,979	1,302	11,281
2018	11,735	1,066	12,801
2019 - 2023	67,698	4,154	71,852
2024 - 2027	29,287	1,442	30,729
Totals	\$ 140,515	\$ 13,822	\$ 154,337

#### **Notes to Basic Financial Statements**

#### (Continued)

#### C. CAPITAL LEASES

#### Primary Government

The City has entered into various conditional purchase agreements to construct and purchase certain facilities and equipment to be used by municipal agencies. These conditional purchase agreements do not constitute a pledge of the full faith and credit or taxing power of the City and are subject to termination if sufficient funds are not appropriated by the City Council. Since termination of these agreements is not foreseen, the agreements have been capitalized. During fiscal year 2013, the City's capital lease obligations increased by \$13,832,000 (which is net of new leases in the amount of \$41,760,000 and lease principal payments of \$27,928,000) over the fiscal year 2012 total of \$182,164,000. Future minimum lease payments at June 30, 2013, are as follows (amounts expressed in thousands):

Fiscal Year	Governmental	Business-type Activities		Total
	Activities	Enterprise Fund	Internal Service Fund	
2014	\$ 36,532	\$ 470	\$ 4,182	\$41,184
2015	30,448	468	4,182	35,098
2016	29,443	469	4,182	34,094
2017	26,712	382	4,182	31,276
2018	17,614	294	4,182	22,090
2019-2023	39,268	716	11,675	51,659
2024-2028	8,431	198		8,629
Total minimum lease payments	188,448	2,997	32,585	224,030
Less: deferred interest	(25,036)	(369)	(2,629)	(28,034)
Present value minimum lease payments	\$ 163,412	\$ 2,628	\$ 29,956	\$ 195,996

The following is a schedule of leased property under capital leases by major class at June 30, 2013 (amounts expressed in thousands):

Classes of Property	Governmental	Business-type Activities		Total
	Activities	Enterprise Fund	Internal Service Fund	d
Buildings	\$ 173,756			\$ 173,756
Equipment	281,626	\$ 3,187	\$ 29,956	314,769
Total	\$ 455,382	\$ 3,187	\$ 29,956	\$ 488,525

Amortization of assets recorded under capital leases is included in depreciation expense.

#### Baltimore City Public School System (BCPSS)

BCPSS has entered into a \$12,370,000 fifteen year capital lease (the 1999 Lease Agreement) with First Municipal Credit Corporation (FMCC) for the purchase and repair of certain boilers at various school locations. Under the terms of the 1999 Lease Agreement, funds were to be deposited into an "Acquisition Account." As the BCPSS entered into purchase agreements with one or more vendors related to the purchase and repair of certain boilers, monies were to be drawn from an "Acquisition Account" to fund actual purchases. As of June 30, 2013, the outstanding balance on the 1999 lease is \$3,188,000.

Additionally, BCPSS has entered into a \$25,000,000 capital lease agreement (the Master Equipment Lease) with US Bank, National Association, for the lease of "Equipment," which includes General Equipment (\$1,500,000 at an interest rate of 3.06% for seven years), Oracle Equipment (\$13,000,000 at an interest rate of 3.56% for 10 years), Vehicles (\$4,500,000 at an interest rate of 2.68% for five years) and Computers (\$6,000,000 at an interest rate of 2.68% for five years). Under the terms of the lease, funds were to be deposited into four separate Escrow Fund Accounts at the US Bank. As the Board entered into purchase agreements with one or more vendors, monies were to be drawn from the Escrow Accounts to fund actual purchases. Interest earned on the escrow balance remains in the escrow account and is to be used for the same purposes as the principal. As of June 30, 2013, the outstanding balance on the 2003 Master Lease is \$1,175,000.

#### Notes to Basic Financial Statements

#### (Continued)

In November 2011, BCPSS entered into leases with two financial institutions to refinance the 2006 Energy Lease. The 2011 Refunding Lease-1st Niagara in the amount of \$22,341,000 (at an interest rate of 2.755% for 11 years) and the 2011 Refunding Lease-M&T in the amount of \$24,217,000 (at an interest rate of 2.582% for 11 years) refunded \$46,500,000 in 2006 leases. BCPSS had no gains or losses as a result of these refinancings. As of June 30, 2013, the outstanding balances on the 1st Niagara and M&T Refunding Leases were \$18,511,000 and \$20,858,000, respectively.

Future minimum lease payments as of June 30, 2013, are as follows (amounts expressed in thousands):

	Capital Leases
Fiscal Year	Principal
2014	\$ 8,837
2015	7,738
2016	7,081
2017	6,121
2018	4,576
2019 - 2023.	13,864
Total minimum lease payments	48,217
Total minimum lease payments	(4,485)
Present value minimum lease payments	\$ 43,732

The following is a schedule of leased property under BCPSS capital leases by major class at June 30, 2013 (amounts expressed in thousands):

Classes of Property	
Buildings	\$ 72,650
Equipment	24,549
Total	\$ 97,199

#### 8. Revenue Bonds

Water and Wastewater Revenue Bonds

The City has issued revenue bonds, the proceeds of which were used to provide funds for capital improvements to water and wastewater facilities. Assets with a carrying value of \$123,629,000 at June 30, 2013, and revenues of the Water and Wastewater Funds are pledged as collateral for the bonds. Bonds outstanding as of June 30, 2013, consist of (amounts expressed in thousands):

	Water Utility Fund	Wastewater Utility Fund
Term bonds series 1993-A with interest at 5.60%, payable semiannually, due July 1, 2013	\$ 2,700	\$1,600
Term bonds series 1993-A with interest at 5.65%, payable semiannually, due July 1, 2020	23,900	14,000
Term bonds series 1994-A with interest at 6.00%, payable semiannually, due July 1, 2015	3,400	2,355
Term bonds series 1994-A with interest at 5.00%, payable semiannually, due July 1, 2022		7,115
Term bonds series 1994-A with interest at 5.00%, payable semiannually, due July 1, 2024	10,280	
Serial bonds series 1994-B maturing in annual installments from \$332,000 to \$406,000 through February 1, 2015,		
with interest rate at 2.25%, payable semiannually		802
Serial bonds series 1994-C maturing in annual installments from \$310,000 to \$387,000 through February 1, 2015,		
with interest rate at 2.50%, payable semiannually		765
Serial bonds series 1994-D maturing in annual installments from \$215,000 to \$296,000 through February 1, 2015,		
with interest rate at 3.60%, payable semiannually		581
Serial bonds series 1996-B maturing in annual installments from \$148,000 to \$208,000 through February 1, 2017,		
with interest at 3.17%, payable semiannually		795
Serial bonds series 1998-A maturing in annual installments from \$287,000 to \$414,000 through February 1, 2019,		
with interest at 2.87%, payable semiannually		2,320
Serial bonds series 1999-A maturing in annual installments from \$122,000 to \$167,000 through February 1, 2019,		
with interest rate at 2.52%, payable semiannually		915
Serial bonds series 1999-B maturing in annual installments from \$433,000 to \$652,000 through February 1, 2021,		
with interest rate at 2.61%, payable semiannually		4,215
Serial bonds series 2001-A maturing in annual installments from \$569,000 to \$819,000 through February 1, 2022,		,
with interest rate at 2.30%, payable semiannually		6,552

# Notes to Basic Financial Statements

# (Continued)

	Water Utility Fund	Wastewater Utility Fund
- Serial bonds series 2002-A maturing in annual installments from \$1,660,000 to \$1,145,000 through July 1, 2021,		
with variable interest through July 1, 2016 and a fixed rate of 4.85% to 5.00% thereafter payable semiannually		11,730
Serial bonds series 2002-A maturing in annual installments from \$1,855,000 to \$1,975,000 through July 1, 2021,		
with variable interest through July 1, 2016 and a fixed rate of 4.85% to 5.00% thereafter payable semiannually	16,780	
Term bonds series 2002-A with interest at 5.00%, payable semiannually, due July 1, 2023	4,250	2,470
Term bonds series 2002-A with interest at 5.00%, payable semiannually, due July 1, 2027	9,845	6,070
Term bonds series 2002-A with interest at 5.20%, payable semiannually, due July 1, 2032	15 295	9,480
Term bonds series 2002-A with interest at 5.125%, payable semiannually, due July 1, 2032	15,385	21 620
Auction rate notes series 2002-B, payable monthly, due July 1, 2032.	64,840	31,630 25,300
Auction rate notes series 2002-B, payable monthly, due July 1, 2037.	18,300	25,500
Auction rate notes series 2002-C, payable monthly, due July 1, 2037.	10,500	45,300
Auction rate notes series 2002-C, payable monthly, due July 1, 2037.	40,800	15,500
Serial bonds series 2003-A maturing in annual installments from \$1,930,000 to \$2,095,000 from July 1, 2023 through July 1, 2025,		
with interest rate at 4.125 to 4.20%, payable semiannually.		6,035
Term bonds series 2003-A with interest at 4.20%, payable semiannually, due July 1, 2028	12,835	
Serial bonds series, 2003-B maturing in annual installments from \$308,000 to \$984,000 through February 1, 2024,		
with interest rate at 0.40%, payable semiannually		3,194
Serial bonds series, 2003-B maturing in annual installments from \$66,000 to \$984,000 through February 1, 2024,		
with interest rate at 0.40%, payable semiannually	1,242	
Auction rate notes series 2004-A, payable monthly, due July 1, 2034.		17,500
Serial bonds series, 2004-A maturing in annual installments from \$197,000 to \$984,000 through February 1, 2024,		
with interest rate at 0.45%, payable semiannually	3,983	
Serial bonds series, 2004-B maturing in annual installments from \$917,000 to \$984,000 through February 1, 2024,		
with interest rate at 0.45%, payable semiannually		8,216
Auction rate notes series 2004-B, payable monthly, due July 1, 2034.	45,100	
Serial bonds series, 2004-C maturing in annual installments from \$846,000 to \$984,000 through February 1, 2024,		0.500
with interest rate at 0.25%, payable semiannually		9,786
Serial bonds series, 2005-A maturing in annual installments from \$1,030,000 to \$984,000 through February 1, 2024,		10.020
with interest rate at 0.25%, payable semiannually		10,929
with interest rate of 4.00% to 5.00%, payable semiannually	1,670	
Serial bonds series, 2005-B maturing in annual installments from \$750,000 to \$1,480,000 through July 1, 2025,	1,070	
with an interest of 3.25% to 5.00%, payable semiannually		12,530
Serial bonds series, 2006-A maturing in annual installments from \$515,000 to \$1,035,000 through July 1, 2026,		12,550
with interest rates of 4.00% to 4.50%, payable semiannually	11,125	
Term bond series 2006-A with interest at 4.625%, payable semiannually, due July 1, 2031	5,930	
Term bond series 2006-A with interest at 4.625%, payable semiannually, due July 1, 2036	7,435	
Serial bonds series, 2006-A maturing in annual installments from \$1,380,000 to \$1,561,000 through February 1, 2026,	*	
with interest rate at 0.40%, payable semiannually		17,191
Serial bonds series, 2006-B maturing in annual installments from \$338,000 to \$362,000 through February 1, 2026,		
with interest rate at 0.40%, payable semiannually		4,420
Serial bonds series, 2006-C maturing in annual installments from \$990,000 to \$2,090,000 through July 1, 2026,		
with interest rates of 4.00% to 5.00%, payable semiannually		21,895
Term bond series 2006-C with interest at 5.00%, payable semiannually, due July 1, 2029		6,920
Serial bonds series, 2007-A maturing in annual installments from \$64,000 to \$80,000 through February 1, 2037,		
with interest rate at 0.40%, payable semiannually	1,592	
Serial bonds series, 2007-A maturing in annual installments from \$1,833,000 to \$2,184,000 through February 1, 2026,		
with interest rate at 0.40%, payable semiannually		27,239
Serial bonds series, 2007-B maturing in annual installments from \$134,000 to \$161,000 through February 1, 2027,		
with interest rate at 0.40%, payable semiannually.		2,200
Serial bonds series, 2007-B maturing in annual installments from \$30,000 to \$3,860,000 through July 1, 2027,	10 51 5	
with interest rates of 3.60% to 4.50%, payable semiannually	19,715	
Term bond series 2007-B with interest at 4.50%, payable semiannually, due July 1, 2032	22,995	
Term bond series 2007-B with interest at 4.50%, payable semiannually, due July 1, 2035	7,910	
Serial bonds series, 2007-C maturing in annual installments from \$35,000 to \$3,935,000 through July 1, 2027, with interest rates of 3.60% to 4.50%, payable semiannually		10,910
Term bond series 2007-C with interest at 4.50%, payable semiannually, due July 1, 2032		29,795
Term bond series 2007-C with interest at 4.50%, payable semiannually, due July 1, 2032		19,255
Serial bonds series, 2007-C maturing in annual installments from \$740,000 to \$1,570,000 through July 1, 2027,		1,000
	17,220	
with interest rates of 3.75% to 5.00%, payable semiannually		
with interest rates of 3.75% to 5.00%, payable semiannually	9,115	

#### **Notes to Basic Financial Statements**

## (Continued)

	Water Utility Fund	Wastewater Utility Fund
Serial bonds series, 2007-D maturing in annual installments from \$1,890,000 to \$4,330,000 through July 1, 2027,		
with interest rates of 5.00%, payable semiannually		47,180
Term bond series 2007-D with interest at 5.00%, payable semiannually, due July 1, 2032		25,120
Term bond series 2007-D with interest at 5.00%, payable semiannually, due July 1, 2037		32,050
Serial bonds series, 2008-A maturing in annual installments from \$475,000 to \$1,005,000 through July 1, 2028,		
with interest rates of 2.00% to 4.50%, payable semiannually	12,075	
Term bond series 2008-A with interest at 4.625%, payable semiannually, due July 1, 2033	5,740	
Term bond series 2008-A with interest at 4.73%, payable semiannually, due July 1, 2038	1,115	
Term bond series 2008-A with interest at 5.00%, payable semiannually, due July 1, 2038	6,150	
Serial bonds series, 2008-A maturing in annual installments from \$475,000 to \$1,005,000 through July 1, 2028,	0,150	
with interest rates of 2.00% to 5.00%, payable semiannually		24,750
Term bond series 2008-A with interest at 5.00%, payable semiannually, due July 1, 2033.		12,205
Term bold series 2008-A with interest at 5.00%, payable semiannually, due July 1, 2035		15,575
Serial bonds series, 2009-A maturing in annual installments from \$475,000 to \$1,005,000 through July 1, 2021,		15,575
	4.915	
with interest rates of 2.00% to 4.50%, payable semiannually	4,815	
Term bond series 2009-A with interest at 5.00%, payable semiannually, due July 1, 2024	1,220	
Term bond series 2009-A with interest at 5.125%, payable semiannually, due July 1, 2029	3,630	
Term bond series 2009-A with interest at 5.375%, payable semiannually, due July 1, 2034	4,680	
Term bond series 2009-A with interest at 5.75%, payable semiannually, due July 1, 2039	6,120	
Serial bonds series, 2009-A maturing in annual installments of \$426,167 through February 1, 2029,		
with an interest rate at 0.00%		6,819
Serial bonds series, 2009-B maturing in annual installments of \$95,391 through February 1, 2030,		
with an interest rate at 0.00%		1,466
Serial bonds series, 2009-B maturing in annual installments of \$586,172 from February 1, 2015 through February 1, 2043,		
with an interest rate at 0.00%	17,000	
Serial bonds series, 2009-C maturing in annual installments from \$370,000 to \$570,000 through July 1, 2022,		
with interest rates of 2.00% to 4.50%, payable semiannually		6,860
Term bond series 2009-C with interest at 5.00%, payable semiannually, due July 1, 2024		1,720
Term bond series 2009-C with interest at 5.00%, payable semiannually, due July 1, 2029		5,115
Term bond series 2009-C with interest at 5.125%, payable semiannually, due July 1, 2034		6,545
Term bond series 2009-C with interest at 5.625%, payable semiannually, due July 1, 2039		8,490
Serial bonds series, 2009-E maturing in annual installments of \$586,172 from February 1, 2015 through February 1, 2042,		,
with an interest rate at 0.00%.		3,000
Serial bonds series, 2010-A maturing in annual installments of \$15,764 to \$37,150 through February 1, 2040,		2,000
with an interest rate at 0.00%.		750
Serial bonds series, 2011-A maturing in annual installments of \$915,000 to \$2,000,000 through July 1, 2031,		150
with interest rates from 2.00% to 5.00%	26,400	
	20,400	
Serial bonds series, 2011-A maturing in annual installments of \$1,515,000 to \$3,940,000 through July 1, 2031,		50.005
with interest rates from 3.00% to 5.00%	11.100	50,295
Term bond series 2011-A with interest at 4.57%, payable semiannually, due July 1, 2036	11,400	
Term bond series 2011-A with interest at 5.00%, payable semiannually, due July 1, 2036		22,870
Term bond series 2011-A with interest at 5.00%, payable semiannually, due July 1, 2041	14,345	29,185
Serial bonds series, 2011-B maturing in annual installments of \$130,193 to \$172,023 from February 1, 2015 through February 1, 2043,		
with interest rates of 1.00%	4,356	
Serial bonds series, 2011-B maturing in annual installments of \$168,332 to \$203,363 from February 1, 2014 through February 1, 2033,		
with interest rates of 1.00%		3,706
Serial bonds series, 2013-A maturing in annual installments of \$1,558,483 to \$1,798,836 from February 1, 2016		
through February 1, 2034, with interest rate at 0.80%, payable semiannually		31,844
	509,023	717,555
Less unamortized charges	6,527	2,638
	\$ 502,496	\$ 714,917

At June 30, 2013, the Water Utility fund had \$104,200,000 of auction rate notes outstanding. Interest rates for these notes are determined every 7 to 35 days depending on the date of issue. In the event of a failed auction, the auction agent assesses the failed auction rate to the issuers of the notes. Interest paid under these conditions is currently limited to 150% to 175% of the non-financial commercial paper rate depending on the rating of each bond issue. The failed auction rate on these notes was less than 1%.

At June 30, 2013, the Wastewater Utility fund had \$88,100,000 of auction rate notes outstanding. Interest rates for these notes are determined every 7 to 35 days depending on the date of issue. In the event of a failed auction, the auction agent assesses the failed auction rate to the issuers of the notes. Interest paid under these conditions is currently limited to 150% to 175% of the non-financial commercial paper rate depending on the rating of the insurance provider on each note issue. The interest rate in the event of a failed auction on these notes was less than 1%.

#### **Notes to Basic Financial Statements**

#### (Continued)

#### Parking Facilities Revenue Bonds

The City has issued various funding and refunding revenue bonds, the proceeds of which were used to finance construction of parking facilities and refinance existing debt of the Parking Facilities Fund. Assets with a carrying value of \$28,568,000 at June 30, 2013, and revenues of the Parking Facilities Fund are pledged as collateral for the bonds. Bonds outstanding as of June 30, 2013, consist of (amounts expressed in thousands):

Term bonds series 1997-A with interest at 5.90%, payable semiannually, due July 1, 2013	\$ 4,865
Term bonds series 1997-A with interest at 6.00%, payable semiannually, due July 1, 2018	29,040
Term bonds series 1998-A with interest at 5.25%, payable semiannually, due July 1, 2014	1,210
Term bonds series 1998-A with interest at 5.25%, payable semiannually, due July 1, 2017	2,060
Term bonds series 1998-A with interest at 5.25%, payable semiannually, due July 1, 2021	3,300
Serial bonds series 2005 maturing in annual installments from \$400,000 to \$1,590,000 through July 1, 2015	
with interest rates ranging from 4.69% to 5.07%, payable semiannually	4,570
Term bonds series 2005 with interest at 5.27%, payable semiannually, due July 1, 2018.	5,315
Term bonds series 2005 with interest at 5.30%, payable semiannually, due July 1, 2027.	10,470
Term bonds series 2005 with interest at 5.62%, payable semiannually, due July 1, 2035	1,000
Variable rate demand bonds series 2008, payable monthly, due July 1, 2032.	73,540
Serial bonds series 2010 maturing in annual installments from \$705,000 to \$1,330,000 through July 1, 2015	
with interest rates ranging from 1.988% to 3.537%, payable semiannually	4,620
Term bonds series 2010 with interest at 4.336%, payable semiannually, due July 1, 2017	2,075
Term bonds series 2010 with interest at 5.225%, payable semiannually, due July 1, 2020	3,045
Term bonds series 2010 with interest at 6.10%, payable semiannually, due July 1, 2025	4,275
Term bonds series 2010 with interest at 7.00%, payable semiannually, due July 1, 2035	14,025
	163,410
Less deferred loss on bonds refunding and unamortized charges	21,267
	\$ 142,143

The City had \$73,540,000 of Series 2008 refunding taxable variable rate demand revenue bonds outstanding as of June 30, 2013. The bonds mature serially starting on July 1, 2013 through July 1, 2032. The Series 2008 Bonds are subject to redemption prior to maturity at any time, at a redemption price of 100% of the principal amount plus interest accrued to the redemption date. The Series 2008 Bonds' annual principal amounts range from \$915,000 to \$7,965,000.

The bonds bear interest at a variable rate that is reset by the Remarketing Agent on a weekly basis. Initially, the Remarketing Agent will use a "Dutch Auction" to set the weekly rate that will be used to remarket the bonds. Under the terms of the indenture, the City, at its option, may change the bond rate to a monthly or long-term rate at any time until maturity upon notification of the bondholders.

In conjunction with the bonds, Bank of America, NA issued an irrevocable letter of credit in the amount of \$78,774,000 in favor of the City and Manufacturers and Traders Trust Company as Tender Agent. The agreement expires November 19, 2014, but can be extended for additional years. The existing agreement permits the fiscal agent to draw certain amounts to pay the principal portion and related accrued interest on the bonds tendered for purchase and not remarked. The interest rate on draws made under this agreement is a defined base rate plus up to an additional 2.00% depending on the terms of the draw. The City is required to pay the letter of credit fee throughout the effectiveness of the agreement equal to 0.53% per annum of the average daily amount of the available commitment. During fiscal year 2013, the City made no draws under the letter of credit and no amounts drawn against the letter of credit were outstanding at June 30, 2013.

#### **Notes to Basic Financial Statements**

## (Continued)

# Industrial Development Revenue Bonds

The City has \$77,900,000 variable rate demand revenue bonds Series 1986 outstanding as of June 30, 2013. These bonds were issued through the Baltimore Industrial Development Authority of the Mayor and City Council (IDA). The purpose of these bonds is to finance various municipal capital projects. The bonds mature on August 1, 2016, but are subject to optional or mandatory redemptions in whole or in part prior to maturity. The bonds bear interest at a variable rate that is reset by the Remarketing Agent on a weekly basis.

Bayerische Landesbank (BL) issued an irrevocable letter of credit in favor of the City and M&T Bank as trustee and The Chase Manhattan Bank as fiscal agent for the bondholders. The existing agreement permits the fiscal agent to draw certain amounts to pay the principal portion and related accrued interest on the bonds tendered for purchase and not remarketed.

The letter of credit will expire on November 30, 2015, but may be extended. The existing letter of credit permits the fiscal agent to draw amounts necessary to pay the principal portion and related accrued interest on bonds when tendered for purchase and not remarketed. Pursuant to the letter of credit agreement between the City, BL and the fiscal agent, the issuer is required to reimburse BL the amount drawn upon remarketing. The interest rate draws made from the letter of credit are at BL's prime interest rate. The City is required to pay BL a fee throughout the period of effectiveness of the letter of credit equal to 0.35% per annum of the daily average unutilized amount and 0.2% per annum of the daily average utilized amount. During fiscal year 2013, the City made no draws under the letter of credit and no amounts drawn against the letter of credit were outstanding at June 30, 2013.

# Convention Center Refunding Revenue Bonds

The Convention Center Refunding Revenue Bonds, Series 1998 were issued May 1, 1998 and are special, limited obligations of the City to refund the \$56,385,000 Mayor and City Council Convention Center Revenue Bonds Series 1994. The bonds are payable solely from the revenues, which consist of certain hotel taxes and certain receipts derived from the ownership and operation of the Baltimore Convention Center. At June 30, 2013, the balance outstanding on the Series 1998 bonds was \$26,805,000, and includes \$6,695,000 in 5.5% term bonds which are due to mature on September 1, 2014, \$3,625,000 in 5.5% term bonds which are due to mature on September 1, 2019. Interest on the bonds is payable on March 1 and September 1 in each year. The bonds are subject to redemption prior to maturity at redemption prices ranging from 102% to 100% of the principal amount. The term bonds due September 1, 2013, at annual principal amounts ranging from \$3,260,000 to \$3,345,000. The term bonds due September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2019, are subject to redemption at par prior to maturity by operation of a sinking fund on or after September 1, 2016, at annual principal amounts ranging from \$3,825,000. These revenue bonds have been recorded in governmental activities because they are expected to be paid by general revenues.

# Stormwater Special Revenue Bond

The City issued a Stormwater Special Revenue Bond, Series 2004 with \$3,254,000 outstanding at June 30, 2013. This bond will fund various City stormwater capital projects associated with road construction. The bond is secured by a pledge of the City's share of State highway user revenues.

### County Transportation Revenue Bonds

The City entered into agreements with the State of Maryland to borrow County Transportation Revenue Bonds with \$95,665,000 outstanding at June 30, 2013. The proceeds from these bonds will be used to fund certain highway improvements throughout the City. These bonds are secured by a pledge of the City's share of the State highway user revenues.

## **Notes to Basic Financial Statements**

## (Continued)

#### Convention Center Hotel Revenue Bonds

The City issued Convention Center Hotel Revenue Bonds in the amount of \$300,940,000. The proceeds of these bonds were used to finance the acquisition, demolition, construction and equipping of a convention center hotel in the City. The bonds are secured by pledges of revenues from the operation of the hotel, certain City hotel taxes and limited guarantees from the hotel operator. Bonds outstanding at June 30, 2013, consist of (amounts expressed in thousands):

Serial bond series 2006 A maturing in installments from \$1,680,000 to \$9,345,000 through September	
2028, with interest rates ranging from 3.61% to 4.38% payable semiannually	\$ 82,105
Term bonds series 2006 A with interest at 4.60% due September 1, 2030	20,935
Term bonds series 2006 A with interest at 5.00% due September 1, 2032	24,080
Term bonds series 2006 A with interest at 5.25% due September 1, 2039	118,315
Term bonds series 2006 B with interest at 5.00% due September 1, 2016	2,555
Term bonds series 2006 B with interest at 5.875% due September 1, 2039	50,885
Totals	\$ 298,875

Changes in revenue bond obligations for the year end June 30, 2013, are as follows (amounts expressed in thousands):

	June 30, 2012	New Debt Issues	Debt Retired	June 30, 2013	Due within One Year
Governmental Activities					
Convention Center and Hotel	\$ 330,840		\$ 5,160	\$ 325,680	\$ 5,680
Storm Water	3,612		358	3,254	359
Transportation	76,925	\$ 38,255	19,515	95,665	6,755
Total governmental activities	\$ 411,377	\$ 38,255	\$ 25,033	\$ 424,599	\$ 12,794
Business-Type Activities					
Water	\$ 519,367		\$ 10,344	\$ 509,023	\$ 10,830
Wastewater	708,386	\$ 31,844	22,675	717,555	24,099
Parking Facilities	171,820		8,410	163,410	9,280
Industrial Development				77,900	
Total business-type activities	\$ 1,477,473	\$ 31,844	\$ 41,429	\$ 1,467,888	\$ 44,209

Principal maturities and interest of revenue bonds, shown at gross, are as follows (amounts expressed in thousands):

			G	overnmenta	l Activities			
	H	Iotel					Transportatio	on Revenue
	Reven	ue Bonds	Conventio	on Center	Storm	Water	Во	nds
Fiscal Year	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$ 2,420	\$ 15,722	\$ 3,260	\$ 1,302	\$ 359	\$13	\$ 6,755	\$ 3,793
2015	2,795	15,592	3,435	1,118	361	12	7,070	3,572
2016	3,190	15,442	3,625	924	362	10	8,990	3,241
2017	3,605	15,272	3,825	729	363	9	9,380	2,890
2018	4,050	15,074	4,015	533	365	7	9,810	2,514
2019-2023	28,170	71,353	8,645	437	1,444	14	38,235	6,918
2024-2028	44,570	61,709					15,425	890
2029-2033	66,080	47,454						
2034-2038	94,320	26,664						
2039-2043	49,675	2,755						
Totals	\$ 298,875	\$ 287,037	\$ 26,805	\$ 5,043	\$ 3,254	\$ 65	\$ 95,665	\$ 23,818

#### Notes to Basic Financial Statements

#### (Continued)

		Business-type Activities										
		Water Utilit	у	Was	ste Water Uti	lity	Par	king Facili	ties	Industrial I	Developm	ent Authority
Fiscal Year	Principal	Interest	Swap Interest Rate Net(a)	Principal	Interest	Swap Interest Rate Net(a)	Principal	Interest	Swap Interest Rate Net(a)	Principal	Interest	Swap Interest Rate Net(a
2014	\$ 10,830	\$ 17,907	\$ (196)	\$ 24,099	\$ 24,128	\$ 3,890	\$ 9,280	\$ 9,351	\$ 4,251		\$16	\$ 2,663
2015	12,170	17,515	(156)	24,743	23,594	3,880	9,800	8,837	4,184		17	2,663
2016	12,740	17,103	(120)	26,682	22,945	3,826	10,600	8,278	4,111		17	2,663
2017	13,403	16,683	(89)	27,417	22,295	3,726	10,710	7,686	4,032	\$ 77,900	8	1,332
2018	13,851	16,218	(74)	27,590	21,597	3,609	11,490	7,062	3,950			
2019-2023	77,655	72,996	(402)	141,474	96,632	15,754	31,605	28,405	18,141			
2024-2028	85,861	59,086	(696)	132,343	77,274	10,774	31,675	20,132	13,461			
2029-2033	109,241	42,659	(856)	148,056	53,823	4,379	42,550	8,886	5,425			
2034-2038	108,403	23,964	(724)	115,140	26,176	134	5,700	608				
2039-2043	64,869	7,449	(309)	50,011	5,514							
Totals	\$ 509,023	\$ 291,580	\$ (3,622)	\$ 717,555	\$ 373,978	\$ 49,972	\$ 163,410	\$ 99,245	\$ 57,555	\$ 77,900	\$ 58	\$ 9,321

(a) Interest Rate Swap Net payments represent estimated payments for additional interest resulting from swap agreements to counterparties. The additional payments were computed using rates as of June 30, 2013, assuming current interest rates remain the same for their term. As rates vary, variable rate bond interest payments and net swap payments will vary.

# 9. Pledged Revenue

### The Water and Wastewater Utility Funds

The Water and Wastewater Utility Funds have pledged future customer revenues to repay \$509,023,000 and \$717,555,000 of revenue bond debt, respectively. Proceeds from these revenue bonds were used to build and improve various aspects of the City's Water and Wastewater Utility systems. The bonds are payable solely from the revenues of the two Utility Funds and are payable through 2042. Annual principal and interest payments on these revenue bonds are expected to require 23% of pledged revenues. Total principal and interest remaining to be paid on the revenue bonds for the Water and Wastewater Utility Funds are \$796,981,000 and \$1,141,505,000 respectively. Principal and interest paid for the current year and current pledged revenue for the Water Utility Fund were \$33,887,000 and \$27,054,000, respectively. Principal and interest paid for the current year and current pledged revenue for the Water Utility Fund were \$51,586,000 and \$1,077,000, respectively.

### The Parking Facility Fund

The Parking Facility fund has pledged future revenue from parking fees and fines to repay \$163,410,000 of revenue bond debt. Proceeds from these revenue bonds were used to construct various garages throughout the City. The bonds are payable solely from the pledged revenue and are payable through 2035. Annual principal and interest payments are expected to require less than 24% of pledged revenue. Total principal and interest remaining to be paid on these revenue bonds is \$320,210,000. For the current year, principal and interest payments and current pledged revenue were \$18,239,000 and \$71,207,000, respectively.

### Tax Increment Revenue Pledges

The City has pledged a portion of future property tax revenues to repay \$114,435,000 in incremental property taxes bonds issued to finance various development projects. The pledged revenue is limited to the incremental taxes on the projects financed by the bond. Should the incremental taxes fail to generate the sufficient incremental taxes to pay principal and interest requirements, the City has established special taxing districts to generate additional taxes sufficient to pay principal and interest on the bonds. Total principal and interest remaining to be paid on these bonds is \$260,268,000. For the current year, principal and interest payments and current pledged revenue were \$5,844,000 and \$9,975,000, respectively.

### Baltimore Hotel Corporation

The City has pledged a portion of its hotel occupancy tax as security for revenue bonds, the proceeds of which were used to build the City's Convention Center Headquarters Hotel. The City's hotel occupancy tax is one of several pledged revenue sources the City used to issue \$300,940,000 Convention Center Headquarter Hotel Bonds. Following the net

#### Notes to Basic Financial Statements

#### (Continued)

operating income and the property tax increment for the Hotel, the site specific occupancy tax is pledged to pay principal and interest payments on the bonds. If these sources are insufficient, 15% (of the maximum annual debt service) of the citywide occupancy tax is also pledged. If a shortfall still remains, and following a Hilton Hotel guarantee of 10% of the Maximum Annual Debt Service, 10% (maximum annual debt service) is pledged. The Hotel opened August 22, 2008. Total principal and interest remaining to be paid on these bonds is \$585,912,000. For the current year, principal and interest payments were \$15,834,000.

### Baltimore Convention Center

The City has pledged a portion of future revenue from Convention Center operations to repay \$26,805,000 of revenue bond debt. Proceeds from these revenue bonds were used to expand the Baltimore Convention Center. The bonds are payable solely from pledged revenue and are payable through 2019. Annual principal and interest payments on these revenue bonds are expected to require 100% of pledged revenue. Total principal and interest remaining to be paid on these revenue bonds is \$31,848,000. For the current year, principal and interest payments and current pledged revenue were \$4,570,000 and \$4,577,000.

#### 10. Prior-Year Defeasance of Debt

#### Primary Government

On January 30, 2013, the City issued four series of general obligation project and refunding bonds totaling \$230,550,000. Of that, \$60,000,000 were issued for various capital projects, and \$170,550,000 were refunding bonds that refunded certain outstanding maturities totaling \$178,660,000. Interest on the bonds is due each October 15th and April 15th, and mature between 2020 and 2032 depending on the particular series. The total debt defeased but still outstanding at June 30, 2013, attributed to the Series 2013 general obligation bonds was \$46,965,000.

In prior years, the City defeased certain revenue bonds and other obligations by placing the proceeds of new debt issues in an irrevocable trust to provide for all future debt service payments on the old debt. Accordingly, the trust account assets and the liability for the defeased debt are not included in the City's financial statements. At June 30, 2013, \$199,560,000 of debt outstanding is considered defeased.

### **11. Interest Rate Swaps**

*Objectives of the swaps*. The City has entered into swaps for three reasons: first, the majority of its swaps have been used to create synthetic fixed rate financing (by issuing floating-rate bonds and swapping them to fixed) as a way to provide lower-cost fixed rate financing to meet the City's capital needs. Second, the City has used swaps from fixed to floating to help the City manage its balance sheet for an appropriate mix of fixed and floating rate exposure. And, third, the City has used basis swaps to amend the floating rate on certain of its existing synthetic fixed rate swaps in order to provide a better hedge on the underlying floating rate bonds.

*Terms, fair value and credit risk.* The terms, fair values and credit rating of the outstanding swaps as of June 30, 2013, were as follows. The notional amounts of the swaps match the principal amount of the associated debt. The City's swap agreements contain scheduled reductions to outstanding notional amounts that are designed to track the scheduled or anticipated reductions in the associated "bonds payable" category.

#### **Notes to Basic Financial Statements**

#### (Continued)

#### **Hedged Derivative Instruments**

At June 30, 2013, the City had deferred liabilities for various hedged derivative instruments with the total fair values of these instruments in the amounts of \$ (4,309,776) and \$ (71,281,604), for governmental and business-type activities, respectively. The notional amounts for these hedged derivative instruments at June 30, 2013, were \$27,120,000 and \$356,715,000, for governmental and business-type activities, respectively. During fiscal year 2013, the fair values of these instruments decreased \$21,800,222 and \$32,686,470 for governmental and business-type activities, respectively. All hedges are cash flow hedges. The following schedule provides a detailed analysis of derivative instruments held at June 30, 2013:

Outstanding Bonds	Effective Date	Termination Date	Interest Rate Paid by City	Interest Rate Received	Notional Amount	Fair Value	Counterparty Credit Rating
Hedged Derivative Instruments - Go	overnmental Acti	vities					
General Obligation Bonds							
Floating to Fixed Swaps							
2003 Bonds	1/15/2010	10/15/2020	4.215%	1M LIBOR	\$ 9,965,000	\$ (756,910)	A+/A2
2003 Bonds	1/15/2010	10/15/2022	4.970%	1M LIBOR	17,155,000	(3,552,866)	A+/A2
Total Governmental Activities					\$ 27,120,000	\$ (4,309,776)	=
Hedged Derivative Instruments - Bu		rities					
Industrial Development Authority R	levenue Bonds						
Floating to Fixed Swaps							
1986 Revenue Bonds	11/1/2001	8/1/2016	3.4975%	SIFMA	\$77,900,000	\$ (7,336,448)	A-/Baa1
Water Utility Fund Revenue Bonds	Series						
Floating to Fixed Swaps							
2002 Revenue Bonds	5/7/2002	7/1/2037	4.548%	67% LIBOR	\$ 59,100,000	\$ (19,620,620)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2013	4.30%	Bond Rate/CPI	2,170,000	(19,986)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2014	4.39%	Bond Rate/CPI	2,325,000	(51,836)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2015	4.50%	Bond Rate/CPI	1,615,000	(51,835)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2016	4.61%	Bond Rate/CPI	1,685,000	(68,396)	A-/Baa1
2004 Revenue Bonds	6/1/2004	7/1/2034	5.21%	SIFMA	45,100,000	(13,926,572)	A-/Baa1
Total Water Utility Fund					\$ 111,995,000	\$ (33,739,245)	_
Wastewater Utility Fund Revenue B	onds Series						
Floating to Fixed Swaps							
2002 Revenue Bonds	5/7/2002	7/1/2032	4.555%	67% LIBOR	\$ 70,000,000	\$ (19,016,865)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2013	4.30%	Bond Rate/CPI	1,960,000	(18,052)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2014	4.39%	Bond Rate/CPI	2,040,000	(45,482)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2015	4.50%	Bond Rate/CPI	1,240,000	(39,799)	A-/Baa1
2002 Revenue Bonds	5/7/2002	7/1/2016	4.61%	Bond Rate/CPI	1,280,000	(51,956)	A-/Baa1
2004 Revenue Bonds	6/1/2004	7/1/2034	5.21%	SIFMA	17,500,000	(5,428,873)	A-/Baa1
Total Wastewater Utility Fund					\$ 94,020,000	\$ (24,601,027)	_
Parking Revenue Bonds Series Floating to Fixed Swaps							
2008 Bonds	6/19/2002	7/1/2032	3.666%	1M LIBOR	\$ 64,800,000	\$ (4,949,673)	A/A2
2008 Bonds	6/19/2002	7/1/2025	3.563%	1M LIBOR	8,000,000	(655,211)	A/A2
Total Parking Facilities Fund					\$ 72,800,000	\$ (5,604,884)	_
Total Business-type Activities					\$ 356,715,000	\$ (71,281,604)	

*Credit risk* — As of June 30, 2013, the City is not exposed to credit risk on any of the outstanding swaps because the swaps have negative fair value. All fair values were calculated using the mark-to-market or par value method. However, should interest rates change and the fair values of the swaps become positive, the City would be exposed to credit risk in the amount of the derivatives' fair value. The swap agreements contain varying collateral agreements with counterparties. In general, these agreements require full collateralization of the fair value of the swap should the counterparty's credit rating fall below Baa as issued by Moody's or BBB as issued by Standard and Poor's. Collateral on all swaps may be in the form of cash or U. S. government securities held by the City. Although the City executes transactions with various counterparty that is currently rated A-/Baa1. Of the remaining swaps, the City holds two swaps with a counterparty rated A/A2, approximately 19% of the outstanding notional value, and two swaps with one counterparty rated A+/A2, approximately 7% of the outstanding notional value.

#### **Notes to Basic Financial Statements**

#### (Continued)

*Basis risk* — The City's variable rate bonds are of three types: remarketed variable rate demand bonds (VRDBs), auction rate bonds (ARBs), and CPI index bonds. For those swaps associated with the VRDBs and ARBs, the City receives a floating rate based on either the SIFMA Index or one-month LIBOR. For the SIFMA based swaps, the City is exposed to basis risk should the spread between the SIFMA and the VRDBs or ARBs rates change. If a change occurs that results in the spread widening, the expected cost savings may not be realized. As of June 30, 2013, the SIFMA rate for the prior 52-week period ranged from 0.06% to 0.23%, whereas the City tax-exempt market ranged from 0.04% to 0.38%. For six of the swaps, the City will receive a percent of LIBOR or a percent of LIBOR plus a basis point spread. Each rate was chosen to closely approximate the City's tax-exempt variable rate bond payments. Because these swap are LIBOR-based, there is an additional degree of basis risk. For four of the swaps, the City receives the one month LIBOR, chosen to approximate the City's taxable variable rate bond payments. As of June 30, 2013, LIBOR for the prior 52 weeks ranged from 0.19% to 0.24%, whereas the City's taxable market ranged from 0.14% to 0.26%. For those swaps associated with CPI index bonds, there is no basis risk, because the floating rate on the swaps is identical to the floating rate on the bonds.

*Interest rate risk* — For those swaps for which the City pays a floating rate and receives fixed rate payments, the City is exposed to interest rate risk. As floating rates increase, the City's expected savings could decrease. The City would, however, benefit from offsetting increases in its earnings on short-term investments, whose return would be expected to go up in a higher interest rate environment.

*Termination risk* — The City or the counterparty may terminate a swap if the other party fails to perform under the terms of the contract. If at the time of termination the swap contract has a negative fair value, the City would be liable to the counterparty for that payment.

#### **Investment Derivative Instruments**

The fair value balance and notional amounts of derivative instruments outstanding are classified by type, and the changes in fair value of such derivative instruments for the year ended June 30, 2013 are as follows:

#### Investment Derivative Instruments

	Changes in	Fair Value	Fair Value at June 30, 2013		
	Classification	Amount	Classification	Amount	Notional
Business-type Activities Water Utility Fund Fixed to Floating	Investment Revenue	\$ (53,073)	Debt	\$ (261,516)	\$ (13,220,453)
Floating to Fixed.	Investment Revenue	(242,857)	Debt	(8,978,926)	(71,455,000)
Total Water Utility Fund		(295,930)		(9,240,442)	(84,675,453)
Wastewater Utility Fund Fixed to Floating	Investment Revenue	(29,195)	Debt	(155,059)	(7,469,047)
Industrial Development Authority Fixed to Floating.	Investment Revenue	623,555	Debt	(2,081,329)	(22,100,000)
Total Business-type Activities		\$ 298,430		\$ (11,476,830)	\$ (114,244,500)

*Credit Risk* — At June 30, 2013, the city is not exposed to credit risk on the interest rate swaps, because they are in a negative fair value or liability position. However, if interest rates change and the fair values become positive, the City would have exposure to credit risk. The counterparty's credit rating at June 30, 2013, was A+/Aa3 for four derivative instruments held by the Wastewater Utility Fund and A-/Baa1 for one derivative instrument held by the Industrial Development Authority. For the Water Utility Fund the counterparty rating was A+/Aa3 for four derivative instruments and one swap representing with a counterparty rating of Aa2/AAA. The change in the fair value of investment swaps in the amount of a gain of \$298,430 is netted and reported within the investment revenue classification.

Interest rate risk — For those swaps for which the City pays a floating rate, the City is exposed to interest rate risk. As floating rates increase, the City's expected savings could decrease. The City would, however, benefit from offsetting increases in its earnings on short-term investments, whose return would be expected to go up in a higher interest rate environment.

#### **Notes to Basic Financial Statements**

#### (Continued)

#### **Fiduciary Fund Types**

#### Forward Currency Contracts

The City's Retirement Systems entered into forward currency contracts to manage exposure to fluctuations in foreign currency exchange rates on portfolio holdings. They also entered into forward exchange contracts to settle future obligations. A forward exchange contract is a commitment to purchase (payable) or sell (receivable) a foreign currency at a future date at a negotiated forward rate. Risk associated with such contracts includes movement in the value of a foreign currency relative to the U.S. dollar. Unrealized gains or losses on forward currency contracts are the difference between the contract and the closing market value of such contract and is included in the statement of changes in fiduciary net position as net appreciation/depreciation in the fair value of investments. The table below summarizes the market value of foreign currency contracts as of June 30, 2013:

Currency	Forward Foreign Contracts Cost Receivable (a)	Forward Foreign Contracts Cost Payable (b)	Forward Foreign Contracts Fair Value Receivable (c)	Forward Foreign Contracts Fair Value Payable (d)	Unrealized Net Gain/(Loss) (c-a) + (b-d)
Australian Dollar	\$ 1,308,354	\$ 3,241,893	\$ 1,228,048	\$ 2,921,497	\$ 240,090
Brazil Real	919,000	306,958	875,019	307,209	(44,232)
British Pound Sterling	3,262,136	3,218,392	3,226,489	3,141,832	40,913
Canadian Dollar	252,856	8,546	244,072	8,514	(8,752)
Chinese Yuan Renminbi	1,838,387	1,818,057	1,840,715	1,840,715	(20,330)
Euro Currency Unit	8,546,981	12,415,666	8,487,808	12,322,608	33,885
Hong Kong Dollar		22,588		22,590	(2)
Japanese Yen	8,091,207	14,033,359	8,085,250	13,801,725	225,677
Mexican New Peso.		960,774		904,434	56,340
New Zealand Dollar		940,318		857,797	82,521
Norwegian Krone	6,209	6,209	6,205	6,209	(4)
Singapore Dollar.	50,263	50,263	50,249	50,404	(155)
South African Rand	16,609	16,609	16,609	16,827	(218)
South Korean Won	79,750	79,750	79,861	79,750	111
Swiss Franc.	104,197		103,343		(854)
U.S. Dollar	30,280,690	17,637,257	30,280,690	17,637,257	
Total	\$ 54,756,639	\$ 54,756,639	\$ 54,524,358	\$ 53,919,368	\$ 604,990

# 12. Pension Plans

#### Plan Descriptions

All City employees, other than the professional employees of the Enoch Pratt Free Library and the Baltimore City Public School System (BCPSS), who are members of the Maryland State Retirement and Pension Systems to which the City and the BCPSS make no contributions, are covered under one of the following Public Employees Retirement Systems (PERS).

The City contributes to three single-employer defined benefit pension plans, the Fire and Police Employees' Retirement System, established July 1, 1962, the Employees' Retirement System, established January 1, 1926 and the Elected Officials' Retirement System, established December 5, 1983. Each plan provides retirement benefits as well as disability benefits to plan members and their beneficiaries. The plans are each managed by a Board of Trustees in accordance with Article 22 of the Baltimore City Code. Plan benefits provisions may

#### **Notes to Basic Financial Statements**

#### (Continued)

be amended only by the City Council. The plans are considered part of the City's reporting entity and their financial statements are included in the City's basic financial statements as pension trust funds. Each plan issues a publicly available financial report that includes financial statements and the required supplementary information for that plan. Those reports may be obtained by writing to the Retirement Systems at the following addresses:

For Employees' Retirement System and Elected Officials' Retirement System, mail request to:

Baltimore City Retirement Systems 7 East Redwood Street, 12th Floor Baltimore, Maryland 21202-3470

For Fire and Police Employees' Retirement System, mail request to:

Baltimore City Retirement Systems 7 East Redwood Street, 18th Floor Baltimore, Maryland 21202-3470

## Significant Accounting Policies

*Basis of Accounting.* The financial statements for the City's three Plans are prepared using the accrual basis of accounting. Employer and member contributions are recognized in the period that the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with terms of the Plan.

*Method Used to Value Investments.* Plan investments are reported at fair value. Securities traded on national and international exchanges are valued at the last reported sale price at the current exchange rates. Real estate holdings are valued based on current appraisals.

#### Funding Policy and Annual Pension Cost

The Baltimore City Code establishes the contribution requirements for plan members and the City for each of the three plans. The City's annual pension cost for the current year and related information for each plan is as follows:

(Dollars Expressed in Thousands)							
	Fire and Police Employees' Retirement System	Employees' Retirement System	Elected Officials' Retirement System				
Contribution ratios as a percentage of covered payroll:							
Employer	38.8%	22.5%	33.9%				
Employee	9.1%	0.1%	4.9%				
Annual pension cost	\$ 107,779	\$ 88,300	\$ 419				
Contributions made	\$ 107,779	\$ 88,300	\$ 419				
Actuarial cost method	Projected Unit Credit Cost	Entry Age Normal Cost	Entry Age Normal Cost				
Amortization method	Level Dollar Open	Level Dollar Open	Level Dollar Open				
Remaining amortization period	20 years	18 years	14 years				
Assets valuation method	5 year smoothed market	5 year smoothed market	5 year smoothed market				
Actuarial assumptions:	-	-	-				
Investment rate of return:							
Pre-retirement	7.75%	7.75%	7.25%				
Post-retirement	7.75%	6.55%	5.0%				
Projected salary increases	4.25-11.75%	2.75%	5.0%				
Includes inflation rate at	3.75%	2.75%	5.0%				
Cost-of-living adjustment	0-2%	1.5-2%	5.0%				

#### **Notes to Basic Financial Statements**

#### (Continued)

The information presented in the following schedules for the Fire and Police Employees' Retirement System, the Employees' Retirement System, and the Elected Officials' Retirement System is from the financial reports dated June 30, 2013 and the actuarial valuation dated June 30, 2013.

#### **Three-Year Trend Information**

(Dollars Expressed in Thousands)

	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
Fire and Police Employees' Retirement System:			
June 30, 2013	\$ 107,779	100%	\$ 0
June 30, 2012	107,488	100	0
June 30, 2011	107,540	100	0
Employees' Retirement System:			
June 30, 2013	\$ 88,300	100%	\$ 0
June 30, 2012	77,995	100	0
June 30, 2011	62,375	100	0
Elected Officials' Retirement System:			
June 30, 2013	\$ 419	100%	\$ 0
June 30, 2012	998	100	0
June 30, 2011	957	100	0

### Schedule of Funding Progress for Fiscal Year Ended June 30, 2013 Pension Trust Funds

(Dollars Expressed in Thousands)

						UAAL (Excess of) as a Percentage
Actual Valuation	Actuarial Value of	Actuarial Accrued	Unfunded (Excess of)		Covered	of Covered Payroll
Date	Plan Assets (a)	Liability (AAL) (b)	AAL (UAAL) (b-a)	Funded Ratio (a/b)	Payroll (c)	((b-a)/c)
Fire and Police Employees' Retirement System	:					
June 30, 2013	\$ 2,502,406	\$ 3,267,573	\$ 765,167	76.6%	\$ 277,524	275.7%
June 30, 2012	2,475,874	3,188,662	712,788	77.6	284,601	250.5
June 30, 2011	2,546,236	3,104,805	558,569	82.0	275,648	202.6
Employees' Retirement System:						
June 30, 2013	\$ 1,465,944	\$ 2,151,993	\$ 686,049	68.1%	\$ 392,868	174.6%
June 30, 2012	1,429,666	2,111,278	681,612	67.7%	390,558	174.5
June 30, 2011	1,410,211	1,940,447	530,236	72.7	392,941	134.9
Elected Officials' Retirement System:						
June 30, 2013	\$ 19,136	\$ 16,185	\$ (2,951)	118.2%	\$ 1,236	(238.7)%
June 30, 2012	18,503	16,951	(1,552)	109.2	1,237	(125.5)
June 30, 2011	18,143	17,243	(900)	105.2	1,206	(74.6)

#### The Unfunded Police Department Retirement Plan

Additionally, the City's Police Department is the administrator of the City's unfunded single-employer defined benefit local retirement plan. The plan is managed by the City's Police Department under the Code of Local Laws of Baltimore. All employees eligible for this plan were hired prior to January 1, 1947. All members of this plan are currently retired and the City plans to pay benefits on a pay-as-you-go basis until all obligations have been fulfilled. The unfunded accrued liability represents the actuarial present value of future benefits based on assumed annual salary increases of 3.0%. There is no covered payroll for the plan. The City's annual contributions equal the employee benefits paid under the terms of the plan. The City's employer contributions for the last three years are as follows:

#### **Three - Year Trend Information**

Emp	loyer Contribution	Unfunded Accrued Liability
June 30, 2013	. \$ 705	\$ 2,776
June 30, 2012	. 913	3,545
June 30, 2011	. 1,184	4,732

#### Notes to Basic Financial Statements

## (Continued)

## The Maryland State Retirement and Pension Systems

Under Maryland law, the Baltimore City Public School System (BCPSS) is not required to make any contributions to the State Systems. The covered employees are required by State statute to contribute to the State Systems. The contribution from employees is 5% for participants in the State Systems retirement plans (with a 5% limit on the annual cost of living allowance and 7% for those who elect a limit on the cost of living allowance commensurate with the Consumer Price Index) and 5% for participants in the State System's pension plans to the extent their regular earnings exceed the Social Security wage base. Contributions are deducted from participant's salary and wage payments and are remitted to the State on a regular, periodic basis.

The State of Maryland pays, on behalf of the BCPSS, the employer's share of retirement and pension costs to the State Systems for teachers and related positions. During the fiscal year ended June 30, 2013, the State paid \$61,400,000 in such costs. This amount has been recorded by the BCPSS as both a revenue and an expenditure in the General Fund in the accompanying Statement of Activities.

The State also makes contributions on behalf of the Enoch Pratt Free Library employees. The State's contributions for the fiscal year ended June 30, 2013, was \$1,700,000. This amount has also been recognized as both a revenue and an expenditure in the accompanying Statement of Activities.

# Deferred Compensation

The City offers its employees a deferred compensation plan in accordance with the Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

# 13. Other Postemployment Benefits

### Plan Description

The City of Baltimore provides other postemployment benefits (OPEB) to all qualified City and BCPSS employees. All costs of the Plan for employees of the BCPSS are the responsibility of the City and reflected as such in this Note and the City's financial statements. The Plan is a contributory, single employer defined benefit plan. The benefit and contribution provisions of the Plan are established and may be amended by the City. The Plan provides postemployment healthcare and prescription drug benefits to retirees and their beneficiaries. Retirees may choose from two health plan options and four levels of coverage.

The following schedule outlines the eligibility requirements to participants in the Plan by employee group:

Post Retirement Medical Benefit Eligibility Requirement\*

Employee Group	Requirement
Maryland State Retirement and Pension Systems	If hired before January 1, 1980: Age 60 or 30 years of service
	If hired on or after January 1, 1980: Based on age at retirement and years of service
Fire and Police Employees' Retirement System	If hired before July 1, 2003: Age 50 or 20 years of service
	If hired on or after July 1, 2003: Age 50 and 10 years of service or 20 years of service
Employees' Retirement System & Elected Officials' Retirement System	If hired after July 1, 1979, age 55 with at least 5 years of service or any age with
	30 years of service

\*All employees are eligible for disability benefits depending on years of service and reasons for disability.

In order to effectively manage the Plan, the City established an OPEB Trust Fund. All retiree and City contributions are deposited into the Trust Fund and all retiree related health and life insurance benefits are paid from the Trust Fund. The City also contracted with the Board of Trustees of the Employees' Retirement System to act as investment manager for the Trust Fund. BNY Mellon Bank Asset Saving is the Trust Fund's asset custodian. The Plan does not issue stand alone financial statements; however, the OPEB Trust Fund is included in the City's financial statements as an other postemployment benefits trust fund.

#### **Notes to Basic Financial Statements**

#### (Continued)

The number of participants in the Plan as of July 1, 2013, was as follows:

Number of Participants

	City	School	Total
Active	14,158 10,238	8,369 6,013	22,527 16,251
Total	24,396	14,382	38,778

### Significant Accounting Policies of the OPEB Trust Fund:

Basis of Accounting. The financial statements for the OPEB Trust Fund are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Method Used to Value Investments. Plan investments are reported at fair value. Securities traded on national and international exchanges are valued at the last reported sale price at the current exchange rates.

# Funding Policy:

The City's policy is to fund benefits on a pay-as-you-go basis plus make additional contributions comprising the federal retiree drug subsidy payments and an additional annual appropriation. Retirees are required to contribute at various rates ranging from approximately \$58 to \$1,331 on a monthly basis, depending on the health plan and level of coverage elected and whether Medicare supplemental coverage is present. In addition, retirees contribute 20% toward the prescription plan coverage. Administrative costs of the Plan are covered by the City.

For fiscal year 2013, City contributions to the Plan were \$125.9 million, including \$15.7 million of federal retiree drug subsidy payments, which was more than the annual OPEB cost of \$108.4 million resulting in a net decrease to the OPEB liability of \$17.5 million for the current year. Interest on the OPEB liability amounted to \$5.3 million in fiscal year 2013. The OPEB liability at June 30, 2013 was \$64.2 million. An additional adjustment in the amount of (\$4.3) million was made to the annual required contribution (ARC) based on claims experience.

### Annual OPEB Cost and Net OPEB Assets (Obligations):

The City's annual OPEB cost (expense) is calculated based on the ARC, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The City's annual OPEB cost (expense) for fiscal 2013 was \$108.4 million. The following table shows the components of the City's annual OPEB cost for the years ended June 30, 2013, June 30, 2012 and June 30, 2011, respectively, and the amount actually contributed to the plan (dollars expressed in millions):

	Fiscal Year Ended		
	June 30, 2011	June 30, 2012	June 30, 2013
Normal Cost	\$ 55.2	\$ 45.1	\$ 42.5
Amortization of Unfunded Actuarial Liability	105.0	72.8	64.9
Annual Required Contribution (ARC)	160.2	117.9	107.4
Interest on Unfunded ARC	5.4	5.0	5.3
Adjustment of ARC	(4.4)	(3.9)	(4.3)
Annual OPEB Cost	161.2	133.7	108.4
Actual Contributions	142.8	157.1	125.9
Increase/(Decrease) in OPEB Obligation	18.4	(23.4)	(17.5)
Net OPEB (Asset) Obligation	105.1	81.7	64.2
Percentage Contributed	89.1%	133.2%	117.2%

#### Notes to Basic Financial Statements

#### (Continued)

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(Dollars Expressed in Millions)								
Fiscal Year Ended	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)		
June 30, 2013	\$ 322.4	\$ 1,655.5	\$ 1,333.1	19.5%	\$ 1,476.0	90.3%		
June 30, 2012	262.4	1,755.7	1,493.3	14.9	1,426.1	104.7		
June 30, 2011	207.1	2,229.8	2,022.7	9.3	1,377.9	146.8		

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#### Funded Status and Funding Progress:

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Method and Assumptions:

Data in the above tables were obtained from an actuarial valuation prepared by an independent actuary made as of June 30, 2013, using census data as of that date and health care claims costs for the year ended June 30, 2013.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The City has selected the Projected Unit Credit Cost (PUCC) method. Under the projected unit credit cost method, the actuary develops the discounted present value of all future benefit payments. For a retiree, this amount is the actuarial accrued liability. For an employee that has not retired, the actuarial accrued liability is determined as the ratio of the employee's service as of the valuation date to the expected service at retirement. As the valuation uses rates of retirement, the PUCC method determines the Actuarial Accrued Liability as the weighted sum of the pro-rata calculations for expected retirement at each expected retirement age. The unfunded actuarial accrued liability is being amortized over 30 years on a level dollar basis.

In performing their valuation, the actuary used a discount rate of 5.95%, which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the Plan at valuation date. Assets are valued at fair value. Past service costs are calculated using the level dollar method with a closed amortization period of 30 years. The valuation also assumes a 4.8% healthcare trend for fiscal year 2012, reduced by decrements to a rate of 3.8% in 2082. Salary increases were not considered as OPEB benefits and OPEB benefits are not based on pay.

### 14. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; civil rights violations; and natural disasters. During fiscal year 1987, the City established the Risk Management Fund (an internal service fund) to account for and finance its uninsured risks. The City's risk financing techniques include a combination of risk retention through self-insurance and risk transfer through the purchase of commercial insurance. The Risk Management Fund services all claims for risk of loss, including general

#### **Notes to Basic Financial Statements**

#### (Continued)

liability, property and casualty, workers' compensation, unemployment compensation, automobile physical damage and bodily injury, and sundry other risks. Beginning in fiscal year 2013, the City has included the accounting for violations of a person's civil rights. The civil rights liability is recorded within the General Fund. Commercial insurance coverage is provided for each property damage claim in excess of \$500,000 with a cap of \$500,000,000. Settled claims have not exceeded this commercial coverage in any of the past three years. The City also provides medical insurance coverage for all employees and retirees. Employees are required to pay a percentage of the annual cost of the medical plans and the remaining costs are paid by the internal service fund.

All funds of the City and the Baltimore City Public School System participate and make payments to the Risk Management Fund based on actuarial estimates and historical cost information of the amounts needed to pay prior and current year claims. As of June 30, 2013, the City has determined that the range of potential claims liability for the fund to be between \$223,826,000 and \$340,019,000. The claims liability of \$223,826,000 reported in the fund is based on the requirement that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). This liability, which has been discounted at 3.0% at June 30, 2013, does not include the effects of inflation, incremental or other allocated or unallocated claim adjustment expenses, salvage, or subrogation, as such factors are not considered material. Any claims in excess of \$223,826,000 will be charged to expense in the periods in which they are made.

Changes in the Risk Management Fund's claims liability in fiscal years 2012 and 2013 were (amounts expressed in thousands):

	2013	2012
Unpaid claims, beginning	\$ 220,212 173,216 (169,602)	\$ 181,986 243,960 (205,734)
Unpaid claims, ending	\$ 223,826	\$ 220,212

The City estimates that \$69,372,000 of the estimated claims liability is due within one year.

#### **15.** Operating Leases

The City has entered into a number of operating leases for rental of office facilities and equipment, some of which provide for increased rentals based upon increases in real estate taxes and common area maintenance fees. As of June 30, 2013, future minimum lease payments are as follows (amounts expressed in thousands):

2014	\$ 6,350
2015	4,717
2016	3,680
2017	3,177
2018	1,993
2019-2023	8,542
2024-2028	672
2029-2033	137
Total	\$ 29,268

All leases contain cancellation provisions and are subject to annual appropriations by the City Council. During fiscal year 2013, rent expenditures approximated \$27,572,000 for all types of leases. These expenditures were made primarily from the General Fund.

The BCPSS has entered into a lease for rental of office equipment. During the year ended June 30, 2013, rent and lease expenditures approximated \$1,700,000. These expenditures were made primarily from the General Fund. As of June 30, 2013, future minimum lease payments approximate \$1,500,000, which relates to July 1, 2013 through November 30, 2014 when the leases expire.

#### Notes to Basic Financial Statements

# (Continued)

#### 16. Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require that the City place a final cover on its landfill site and perform certain maintenance and monitoring functions at the landfill site for a minimum of thirty years after closure. In addition to operating expenses related to current activities of the landfill site, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill used during the year. The estimated liability for landfill closure and postclosure care costs is \$20,935,000 as of June 30, 2013, which is based on 69.88% usage (filled) of the landfill. This is an increase in the liability of \$813,000 since June 30, 2012. This increase is primarily caused by an increase in the estimated usage (filled) of the landfill of 68.28% for the fiscal year 2012 to 69.88% in fiscal year 2013. It is estimated that an additional \$9,024,000 will be recognized as closure and postclosure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity (the year 2027). The estimated total current cost of the landfill closure and postclosure care, \$29,959,000, is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill was acquired as of June 30, 2013. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in the landfill laws and regulations. The City does not expect to pay any closure and postclosure care costs during fiscal year 2014.

In addition, the City is required by State and Federal laws and regulations to make annual contributions to finance closure and postclosure care. The City is in compliance with these requirements, and at June 30, 2013, investments of \$19,037,000 were held in the City's General Fund. In addition, the General Fund's fund balance was appropriately reserved. It is anticipated that future inflation costs will be financed in part from earnings on investments held by the City. The remaining portion of anticipated future inflation costs (including inadequate earnings on investments, if any) and additional costs that might arise from changes in closure and postclosure requirements (due to changes in technology or more rigorous environmental regulations, for example) may need to be covered by charges to future landfill users, taxpayers, or both.

#### 17. Notes and Mortgages Receivable

Notes and mortgages receivable as of June 30, 2013, consist of the following:

- A. The General Fund has notes receivable of \$6,531,000, net of a \$1,000,000 allowance for losses. These notes bear interest rates ranging from 1.0% to 12.0% and mature over 30 years.
- B. The Debt Service Fund has mortgages receivable of \$568,000 collateralized by real property. These mortgages bear interest at rates ranging from 5.46% to 11.16% and mature over 30 years.
- C. The Parking Facilities Fund has mortgages receivable of \$58,431,000 collateralized by real property. These notes bear interest at rates ranging from 6.1% to 6.9% and mature over 30 years.
- D. Governmental activities have notes receivable of \$298,875,000 due from the Baltimore Hotel Corporation. These notes bear interest at rates ranging from 3.6% to 5.6% and mature over 30 years.

#### 18. Deferred Revenue

Deferred revenue in the General Fund is associated with property taxes, mortgages receivable and other miscellaneous items.

Deferred revenue in the Grants Revenue Fund is associated with grant funds received as of June 30, 2013, for which related expenditures have not been incurred, or the expenditures have been incurred and the reimbursement funding is not available as of June 30, 2013.

Deferred revenue in Non-Major Funds is associated with the Community Development Block Grant Fund and the Debt Service Fund.

#### **Notes to Basic Financial Statements**

(Continued)

# **19. Fund Balance**

The composition of the fund balances of the governmental funds for fiscal year ended June 30, 2013 are as follows (amounts expressed in thousands):

	General	Grants	Capital Projects	Other Funds	Governmental Funds
Fund Balances					
Nonspendable:					
Reserved for other assets	\$ 5,519				\$ 5,519
Restricted:					
Education				\$ 6,219	6,219
Highways			27,400		27,400
Public library				2,175	2,175
Recreation and culture				4,754	4,754
Total restricted			27,400	13,148	40,548
Assigned to:					
General government	69,622		\$ 2,604	537	72,763
Public safety and regulation	33,616		77		33,693
Conservation of health	3,965				3,965
Education	20,000				20,000
Public library.	2,647				2,647
Recreation and culture	5,281		204		5,485
Highways	14,000		789		14,789
Sanitation and waste removal	43,204		259		43,463
Economic development	11,090		1,769		12,859
Debt Service				45,523	45,523
Total assigned	203,425		5,702	46,060	255,187
Jnassigned	90,070	\$ (62,864)	(3,490)	(9,255)	14,461
Total fund balances	\$ 299,014	\$ (62,864)	\$ 29,612	\$ 49,953	\$ 315,715

### 20. Commitments and Contingencies

The City is party to legal proceedings which normally occur in governmental operations. The City provides for the estimated losses on certain outstanding claims as discussed in Note 14. The City has determined, in consultation with outside counsel, that certain claims are in too early of a stage to make a reasonable assessment of the City's liability. The City vigorously contests such claims as a matter of policy and will fully assert all available remedies, including the \$200,000 ceiling per individual claim. It is the opinion of City management, in consultation with outside legal counsel, that any additional liability for remaining litigation will not be material to the City's financial position or results of operations.

The Wastewater Utility has received Federal grants and State grants. Entitlement to grant resources is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable Federal and State regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits in accordance with grantors' requirements. Any disallowances as a result of these audits become a liability of the Wastewater Utility. As of June 30, 2013, the Wastewater Utility estimates that no material liabilities will result from such audits.

As of June 30, 2013, the City is contingently liable for loans guaranteed by the Loan and Guarantee Program in an aggregate amount of approximately \$1,500,000.

The Northeast Maryland Waste Disposal Authority Act was enacted by the Maryland General Assembly to assist in the provision of waste disposal facilities for the Northeast Maryland area, including the facilities for the disposal of waste water treatment residue. The City agreed to perform the obligations of the Authority. The current agreement, approved in March 2008, provided that the Authority and Mayor and City Council of Baltimore (the "City") entered into a service agreement, through June 30, 2013, with Veolia Water North America-Central, LLC, a Delaware limited liability company, which now owns and operates the facility. The agreement allows the Wastewater Utility to deliver up to approximately 2,167 wet tons of sewerage sludge per month and to pay a tipping fee comparable to alternative methods of sludge disposal currently being used by the Wastewater Utility. The debt service on variable rate bonds is a

#### Notes to Basic Financial Statements

#### (Continued)

component of the tipping fee. The Wastewater Utility's current tipping fee expense per wet ton for delivering sewerage sludge was \$86.47 and \$42.67 up to the guaranteed and excess tonnage amounts, respectively. Payments under the agreement in fiscal year 2013 were \$2.329 million. The maximum commitment by the City is 54,750 wet tons per year. The agreement has been extended through June 30, 2018.

The Wastewater Utility also has an agreement with Synagro-Baltimore, LLC, a wholly owned subsidiary of Synagro Technologies for processing biosolids at the City's Back River and Patapsco Wastewater Treatment Plants. Under the agreements, the Wastewater Utility delivers approximately 20,000 dry tons of biosolids per year at each facility and pays base and service tipping fees. The debt service on the bonds is a component of the tipping fees. The Wastewater Utility's current base tipping fees expense for delivering biosolids is \$274,065 and \$265,915 for the Back River and Patapsco Wastewater Treatment Plants, respectively. The service tipping fees were \$385.37 and \$388.66 per ton for the Back River and Patapsco Wastewater Treatment Plants, respectively. Payments under the agreements in fiscal year 2013 were \$20.651 million. The agreements extend to 2014 and 2017 for the Back River and Patapsco Wastewater Treatment Plants, respectively.

The City has voluntarily entered into a Consent Decree to rehabilitate its aging sewer infrastructure and correct historical overflow mechanisms. The Consent Decree is one of many that the U.S. Department of Justice has currently negotiated with major east coast cities with aged sewer and storm water infrastructures. The City is proactively negotiating to increase its remedial efforts to address discharge and overflow concerns of the State and Federal regulatory agencies. These efforts are ambitious and the costs of the construction and maintenance are estimated to be greater than \$1 billion. The City has committed to financing these remedial efforts through a combination of water and waste water revenue bonds in conjunction with all available State and Federal assistance.

### 21. Subsequent Events

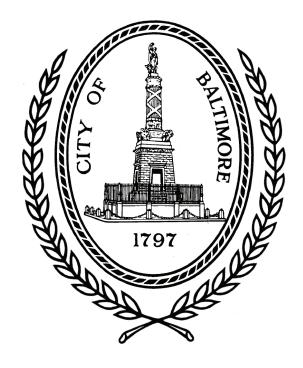
Effective July 1, 2013, City employees participating in the Employees' Retirement System (System) began making mandatory contributions of one percent of their salaries to the System. The contributions are scheduled to increase by one percent each fiscal year until they reach the target contribution level of five percent in fiscal year 2018. Increases in the System contributions are tied to projected annual salary increases of two percent for these City employees through the same time period.

On December 3, 2013, the City issued Water and Wastewater Project and Refunding Revenue Bonds, Series 2013 in the amount of \$317.8 million and \$251.0 million, respectively. The bonds will fund capital projects of each enterprise fund and refund certain outstanding auction and fixed rate bonds. The majority of the savings was used to terminate outstanding swaps associated with the refunded auction bonds. The interest rates range from 3.00% to 5.00%, and interest is payable semiannually on July 1 and January 1 of each year beginning on July 1, 2014.

Effective July 1, 2014, the City will implement a new policy decreasing the amount of accrued vacation and personal leave that can be accumulated by the employees. This change in policy will have an impact on compensated absences beginning in fiscal year 2015.

Council Bill 13-0247 established a new defined benefit and defined contribution Retirement System to provide separate eligibility, contributions, and benefits provisions for employees initially employed or re-employed with the City on or after July 1, 2014. These employees must, as a condition of employment, elect either: (i) a non-hybrid membership in the Retirement Savings Plan, or (ii) a hybrid membership consisting of a Class D membership in the Employees' Retirement System and membership in the Retirement Savings Plan. This change was enacted to strengthen the City's Employees' Retirement System starting in fiscal year 2015.

# **Required Supplementary Information**



# See Independent Auditors' Report

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# Schedule of Revenues, Expenditures and Encumbrances,

# and Changes in Fund Balance – Budget and Actual – Budgetary Basis(1), (2)

#### **General Fund**

#### For the Year Ended June 30, 2013

(Expressed in Thousands)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Taxes - local	\$ 1,183,045	\$ 1,183,045	\$ 1,219,656	\$ 36,611
State shared revenue	124,818	124,818	128,707	3,889
Licenses and permits	29,995	29,995	40,572	10,577
Fines and forfeitures	25,384	25,384	29,445	4,061
Interest, rentals and other investment income	18,190	18,190	16,816	(1,374)
Federal grants	179	179	245	66
State grants	77,563	77,563	91,676	14,113
Other grants	55	55	25	(30)
Charges for current services	44,289	44,289	44,146	(143)
Miscellaneous	1,532	1,532	4,365	2,833
Total revenues.	1,505,050	1,505,050	1,575,653	70,603
Expenditures and encumbrances:				
Baltimore City Public School System.	239,301	252,224	249,853	2,371
Board of Liquor License Commissioners	2,055	2,055	2,055	
City Council	5,321	5,321	5,285	36
Civil Service Commission	5,048	5,048	5,048	
Comptroller	5,955	5,955	5,618	337
Courts	9,412	9,414	9,139	275
Department of Finance	18,249	18,249	18,248	1
Department of Fire	175,750	176,850	175,975	875
Department of General Services.	16,616	16,616	15,708	908
Department of Health	27,511 60,974	27,511 61,274	24,608 61,905	2,903
	,	,	,	(631) 551
Department of Law Department of Legislative Reference	4,165 954	4,175 954	3,624 825	129
Department of Municipal and Zoning Appeals.	539	547	463	84
Department of Planning	3,663	3,747	3,604	143
Department of Police	391,496	391,496	395,661	(4,165)
Department of Public Works.	95,818	96,128	96,509	(381)
Department of Recreation and Parks	32,408	32,408	32,161	247
Department of Transportation.	90,932	91,732	93,887	(2,155)
Enoch Pratt Free Library	23,101	23,351	22,206	1,145
Mayoralty	202,778	203,289	224,035	(20,746)
Office of Civil Rights	1,048	1,048	910	138
Office of Financial Review	700	700	669	31
Office of Sheriff	15,820	15,820	15,540	280
Office of State's Attorney	29,462	30,062	28,849	1,213
Supervisor of Elections	5,260	5,260	4,769	491
Total expenditures and encumbrances	1,464,336	1,481,234	1,497,154	(15,920)
Excess of revenues over expenditures and encumbrances	40,714	23,816	78,499	54,683
Other financing sources (uses):				
Transfers in	70,356	70,356	70,356	14
Transfers out	(101,322)	(101,322)	(112,678)	(11,356)
Total other financing sources (uses)	(30,966)	(30,966)	(42,322)	(11,356)
Net changes in fund balances	9,748	(7,150)	36,177	43,327
Fund balances - beginning	197,545	197,545	197,545	
Fund balances - ending	\$ 207,293	\$ 190,395	233,722	\$ 43,327
Adjustments to reconcile to GAAP basis:				
Addition of encumbrances outstanding			74,227	
Less: Accounts payable not recorded for budgetary purposes			(8,935)	
Fund balance - June 30, 2013 (GAAP basis)			\$ 299,014	_
			φ 277,014	

(1) Annual budgets are adopted for the General Fund and all Special Revenue Funds, except for Grants Revenue, Community Development Block Grant Funds and the Scholarship Fund, on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

(2) This schedule does not include a non-budgetary revenue and expense item in the amount of \$1,700,000 which was paid by the Maryland State Retirement System on behalf of the City of Baltimore for certain employees of the Enoch Pratt Free Library.

#### Schedule of Funding Progress(1) Pension Trust Funds

Actual Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Excess of) AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL (Excess of as a Percentage of Covered Payrol ((b-a)/c)
Fire and Police Employees' Retirement System	1					
June 30, 2013	\$ 2,502,406	\$ 3,267,573	\$ 765,167	76.6%	\$ 277,524	275.7%
June 30, 2012	2,475,874	3,188,662	712,788	77.6	284,601	250.5
June 30, 2011	2,546,236	3,104,805	558,569	82.0	275,648	202.6
Employees' Retirement System						
June 30, 2013	\$ 1,465,944	\$ 2,151,993	\$ 686,049	68.1%	\$ 392,868	174.6%
June 30, 2012	1,429,666	2,111,278	681,612	67.7	390,558	174.5
June 30, 2011	1,410,211	1,940,447	530,236	72.7	392,941	134.9
Elected Officials' Retirement System						
June 30, 2013	\$ 19,136	\$ 16,185	\$ (2,951)	118.2%	\$ 1,236	(238.7%)
June 30, 2012	18,503	16,951	(1,552)	109.2	1,237	(125.5)
June 30, 2011	18,143	17,243	(900)	105.2	1,206	(74.6)

(Dollars Expressed in Thousands)

(1) Analysis of dollar amounts of actuarial value of assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability provides one indication of funding status on a going concern basis. Analysis of the plans over time indicates whether the plans are becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. Trends in unfunded actuarial accrued liability as a percentage of annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the plans' progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage, the stronger the plan.

#### **CITY OF BALTIMORE**

# Schedule of Funding Progress(1) OPEB Trust Fund

#### (Dollars Expressed in Millions)

Fiscal Year Ended	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
June 30, 2013	\$ 322.4	\$ 1,655.5	\$ 1,333.1	19.5%	\$ 1,476.0	90.3%
June 30, 2012	262.4	1,755.7	1,493.3	14.9	1,426.1	104.7
June 30, 2011	207.1	2,229.8	2,022.7	9.3	1,377.9	146.8
June 30, 2010	149.1	2,564.3	2,415.2	5.8	1,337.8	180.5
June 30, 2009	110.5	2,497.6	2,387.1	4.4	1,346.4	177.3

(1) Analysis of dollar amounts of actuarial value of assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability provides one indication of funding status on a going concern basis. Analysis of the plans over time indicates whether the plans are becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. Trends in unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the plans' progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage, the stronger the plan.

#### **CITY OF BALTIMORE**

#### Schedule of Employer Contributions OPEB Trust Fund

#### (Dollars Expressed in Millions)

Fiscal Year Ended	Annual Required Contribution (a)	Employer Contributions (b)	Percentage Contributed (c) = (b)/(a)
June 30, 2013	\$ 107.4	\$ 125.9	117.2%
June 30, 2012	117.9	157.1	133.2
June 30, 2011	160.2	142.8	89.1
June 30, 2010	203.4	142.2	69.9
June 30, 2009	179.5	142.2	79.2

#### Notes to the Required Supplementary Information

## 1. Budgetary Data

Annual budgets are adopted for the General Fund and all Special Revenue Funds, except for Grants Revenue, Community Development Block Grant Funds and the Scholarship Fund, on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

The following procedures establish the budgetary data reflected in the financial statements:

# Original Budget

(1) City agencies submit their anticipated annual budget needs to the Department of Finance during December.

(2) From December through March, the Mayor and the Department of Finance analyze, review, and refine the budget submittals.

(3) In April, the Director of Finance sends the recommended budget plan to the Board of Estimates. The Board then holds hearings and the recommended budget is amended as necessary. Citizens have the opportunity to offer input before the Board votes on the budget.

(4) In May, a majority vote of the Board of Estimates approves the total budget and sends it to the City Council. The Board of Estimates must submit the proposed budget for the next fiscal year to the City Council at least 45 days before the beginning of said fiscal year. The Board of Estimates prepares a proposed Ordinance of Estimates to be submitted to the City Council. The Ordinance of Estimates is the legal authority for the enactment of the budget.

(5) The City Council then holds hearings on the proposed Ordinance of Estimates, with additional citizen input before it votes in June. The City Council shall adopt the budget at least five days before the beginning of the fiscal year. The City Council then sends the approved Ordinance of Estimates to the Mayor.

(6) The Mayor then either approves the total Ordinance of Estimates, or disapproves some items and approves the rest of the Ordinance of Estimates.

# Final Budget

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

(1) Appropriations for a particular program, purpose, activity, or project may, upon the recommendation of the head of the municipal agency concerned and the Director of Finance, and with the approval of the Board of Estimates, be carried over to the subsequent fiscal year to carry out the initial appropriation objectives. All appropriations not carried over lapse at the end of the fiscal year in which they were made. In addition, funds encumbered for contracts, purchase orders, approved requisitions or other actual commitments, as well as funds dedicated to grant programs and capital improvements are carried out over the ensuing fiscal year until utilized or cancelled.

(2) The adopted budget is prepared and appropriated on an agency, program, activity, and object of expenditure basis by fund. Purchase orders which result in an operating or capital overrun are not released until additional appropriations are made available. Expenditures for each adopted operating budget may not legally exceed appropriations at the agency level. Administratively, the Department of Finance has the authority to move appropriations between activities of the same program within the same agency. The Board of Estimates has the authority to transfer appropriations between agencies.

(3) The City Charter permits further appropriations for programs included in the original Ordinance of Estimates made necessary by material changes in circumstances and additional appropriations for new programs or grant awards which could not reasonably be anticipated when formulating the original Ordinance of Estimates. These changes require supplemental appropriation ordinances. During fiscal year 2013, supplemental appropriation ordinances were required for the general fund and the capital projects fund in the amounts of \$14,522,862 and \$11,400,000, respectively.

Budgetary data, as revised, is presented as required supplementary information for the general fund and the motor vehicle fund.

# Notes to the Required Supplementary Information

# 2. Schedule of Funding Progress – Pension Trust Funds

The pension plans are considered part of the City's reporting entity and their financial statements are included in the City's basic financial statements as pension trust funds. Each plan issues a publicly available financial report that includes financial statements and the required supplementary information for that plan. Those reports may be obtained by writing the Retirement Systems at the following addresses:

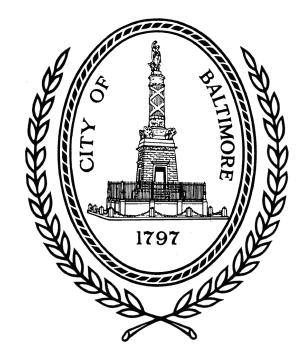
For Fire and Police Employees' Retirement System, mail request to:

Baltimore City Retirement Systems 7 East Redwood Street, 18th Floor Baltimore, Maryland 21202-3470

For Employees' Retirement System and Elected Officials' Retirement System, mail request to:

Baltimore City Retirement Systems 7 East Redwood Street, 12th Floor Baltimore, Maryland 21202-3470

# Combining and Individual Fund Statements and Schedules



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# **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

*Community Development Block Grant and Special Racetrack Funds* – These funds account for revenues derived from certain State shared taxes, governmental grants and other revenue sources that are restricted by law or administrative action to expenditures for specific purposes.

Scholarship Fund — This fund accounts for the contributions received and related interest income. The fund can be used to provide scholarships to City residents.

### **Permanent Funds**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for the purposes that fund and support the reporting government's programs.

Enoch Pratt Free Library Fund - This fund accounts for principal trust amounts received and the related interest income. The interest portion of the trust can be used for the operations of the Enoch Pratt Free Library.

Memorial Fund — This fund accounts for the principal trust amounts received and the related interest income. The interest portion of the trust can be used by the City for memorials.

#### **Debt Service Fund**

*Debt Service Fund* - This fund accounts for the accumulation of financial resources for the payment of interest and principal on the general long-term debt of the City, other than debt service payments made by the Enterprise Funds.

# **Combining Balance Sheet**

# Nonmajor Governmental Funds

# June 30, 2013

		Special Re	venue Funds		Permanent Funds			_	
	Community Development Block Grant Fund	Special Racetrack Fund	Scholarshij Fund	p Total	Enoch Pratt Free Library Fund	Memorial Fund	Total	Debt Service Fund	Total Nonmajor Governmental Funds
Assets:									
Cash and cash equivalents		\$ 537	\$ 5,446	\$ 5,983	\$ 39	\$ 463	\$ 502	\$ 33,171	\$ 39,656
Investments.			772	772	2,135	4,287	6,422	12,393	19,587
Other receivables, net	\$1,178		1	1,179	1	4	5	10	1,194
Due from other funds	1,358			1,358					1,358
Notes and mortgages receivable, net								568	568
Total assets	2,536	537	6,219	9,292	2,175	4,754	6,929	46,142	62,363
Liabilities and fund balances:									
Liabilities:									
Accounts payable and accrued liabilities	144			144				49	193
Due to other funds	10,409			10,409					10,409
Deferred revenue	1,238			1,238				568	1,806
Mature bonds payable								2	2
Total liabilities	11,791			11,791				619	12,410
Fund balances:									
Restricted			6,219	6,219	2,175	4,754	6,929		13,148
Assigned		537	,	537	,	,	,	45,523	46,060
Unassigned	(9,255)			(9,255)					(9,255)
Total fund balances (deficits)	(9,255)	537	6,219	(2,499)	2,175	4,754	6,929	45,523	49,953
Total liabilities and fund balances	\$ 2,536	\$ 537	\$ 6,219	\$ 9,292	\$ 2,175	\$ 4,754	\$ 6,929	\$ 46,142	\$ 62,363

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

# Nonmajor Governmental Funds

# For the Year Ended June 30, 2013

		Special	Revenue Fu	nds	Pe	rmanent Fu			
	Community Development Block Grant Fund	Special Racetrack Fund	Scholarshij Fund	p Total	Enoch Pratt Free Library Fund	Memorial Fund	Total	Debt Service Fund	Total Nonmajor Governmental Funds
Revenues: Interest, rentals and other investment income Federal grants	\$ 21,246		\$ 57	\$ 57 21,246	\$ 38	\$ 165	\$ 203	\$ 354	\$ 614 21,246
Total revenues.	21,246		57	21,303	38	165	203	354	21,860
Expenditures:									
Current: General government	2,776 10,934		30	2,776 30 10,934	25	70	25 70		2,776 30 25 70 10,934
Principal Interest Other bond costs								69,877 23,678 8,765	69,877 23,678 8,765
Total expenditures	13,710		30	13,740	25	70	95	102,320	116,155
Excess (deficiency) of revenues over (under) expenditures	7,536		27	7,563	13	95	108	(101,966)	(94,295)
Other financing sources (uses): Transfers in Transfers out Refunding of general obligation bonds	(9,599)			(9,599)				95,963 14,730	95,963 (9,599) 14,730
Total other financing sources (uses)	(9,599)			(9,599)				110,693	101,094
Net change in fund balances	(2,063)		27	(2,036)	13	95	108	8,727	6,799
Fund balances (deficits) - beginning	(7,192)	\$ 537	6,192	(463)	2,162	4,659	6,821	36,796	43,154
Fund balances (deficits) - ending	\$ (9,255)	\$ 537	\$ 6,219	\$ (2,499)	\$ 2,175	\$ 4,754	\$ 6,929	\$ 45,523	\$ 49,953

# Schedule of Revenues, Expenditures and Encumbrances

# and Changes in Fund Balance - Budget and Actual - Budgetary Basis(1)

## **Special Racetrack Fund**

#### For the Year Ended June 30, 2013

#### (Expressed in Thousands)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: State shared revenues				
Expenditures and encumbrances: Department of Planning	\$100	\$100		\$(100)
Total expenditures and encumbrances	100	100		(100)
Excess of revenues over expenditures and encumbrances	(100)	(100)		100
Fund balances - beginning	537	537	\$537	
Fund balances - June 30, 2013 (GAAP basis).	\$437	\$437	\$537	\$100

(1) Annual budgets are adopted for the General Fund and all Special Revenue Funds, except for Grants Revenue, Community Development Block Grant Funds and the Scholarship Fund, on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

# **Nonmajor Proprietary Funds**

# **Enterprise Funds**

Enterprise funds are used to account for the operating of various City activities that are provided to the public on a cost reimbursement basis.

Loan and Guarantee Program - This fund accounts for the City's economic development financial activities.

Industrial Development Authority – This fund accounts for the activities of the City's Industrial Development Authority.

Conduit Fund — This fund accounts for the rental and maintenance of the City's Conduits.

# **Combining Statement of Net Position**

# Nonmajor Proprietary Funds

# June 30, 2013

	Loan and Guarantee Program	Industrial Development Authority	Conduit Fund	Total
Assets:				
Current assets:	¢ 1 5 10	¢ 0 < 070	¢ 1 000	\$ 20 CIE
Cash and cash equivalents	\$ 1,543	\$ 36,272 18.071	\$ 1,830	\$ 39,645 18.071
Investments		18,071		18,071
Service billings			6,103	6,103
Other.		10	0,105	10
Total current assets	1.543	54,353	7,933	63.829
	1,010	5 1,000	1,500	00,023
Noncurrent assets:				
Restricted assets:			5.255	5 275
Cash and cash equivalents			5,375	5,375
Capital assets, net of accumulated depreciation			49,031	49,031
Capital assets not being depreciated		102	4,073	4,073 103
Issuance costs	32	103		47,476
Other assets	52	47,444		,
Deferred outflow swaps		7,336	50.450	7,336
Total noncurrent assets	32	54,883	58,479	113,394
Total assets	1,575	109,236	66,412	177,223
Liabilities:				
Current liabilities:				
Accounts payable and accrued liabilities	16		82	98
Accrued interest payable.		7		7
Due to other funds		9,927		9,927
Current liabilities payable from restricted assets:				
Accounts payable from restricted assets			175	175
Total current liabilities	16	9,934	257	10,207
Noncurrent liabilities:				
Revenue bonds payable		77,900		77,900
Other liabilities.	1,559	,	437	1,996
Derivative instrument liability	,	9,418		9,418
	1.550	07.210	127	00.214
Total noncurrent liabilities	1,559	87,318	437	89,314
Total liabilities	1,575	97,252	694	99,521
Net position:				
Net investment in capital assets			53,104	53,104
		11,984	12,614	24,598
Unrestricted		11,904	12,014	24,590

# Combining Statement of Revenues, Expenses,

# and Changes in Net Position

# **Nonmajor Proprietary Funds**

# For the Year Ended June 30, 2013

	Loan and Guarantee Program	Industrial Development Authority	Conduit Fund	Total
Operating revenues:				
Rents, fees, and other income	\$281	\$248	\$17,211	\$17,740
Interest income on loans	4	656		660
Total operating revenues	285	904	17,211	18,400
Operating expenses:				
Salaries and wages	104		4,148	4,252
Other personnel costs	48		1,285	1,333
Contractual services			1,380	1,380
Program expenses	3,000	320		3,320
Materials and supplies			151	151
Minor equipment			294	294
Depreciation			887	887
Interest		209		209
Total operating expenses.	3,152	529	8,145	11,826
Operating income (loss)	(2,867)	375	9,066	6,574
Capital contributions	2,321		655	2,976
Changes in net position	(546)	375	9,721	9,550
Total net position - beginning	546	11,609	55,997	68,152
Total net position - ending		\$11,984	\$65,718	\$77,702

# **Combining Statement of Cash Flows**

# **Nonmajor Proprietary Funds**

# For the Year Ended June 30, 2013

	Loan and Guarantee Program	Industrial Development Authority	Conduit Fund	Total
Cash flows from operating activities:				
Receipts from customers.	\$ 285	\$ 917	\$ 13,779	\$ 14,981
Payments to employees.	(152)		(6,813)	(6,965)
Payments to suppliers	(2,986)	(1,128)	(2,136)	(6,250)
Net cash provided (used) by operating activities	(2,853)	(211)	4,830	1,766
Cash flow from capital and related financing activities:				
Acquisition and construction of capital assets			(4,443)	(4,443)
Other assets.		11,880		11,880
Due to other fund		(394)		(394)
Capital contributions	2,321		655	2,976
Net cash provided (used) by capital and related financing activities.	2,321	11,486	(3,788)	10,019
Cash flows from investing activities:				
Purchase of investments		(18,071)		(18,071)
Net cash used by investing activities		(18,071)		(18,071)
Net increase (decrease) in cash and cash equivalents	(532)	(6,796)	1,042	(6,286)
Cash and cash equivalents, beginning of year	2,075	43,068	6,163	51,306
Cash and cash equivalents, end of year	\$ 1,543	\$ 36,272	\$ 7,205	\$ 45,020
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss)	\$ (2,867)	\$ 375	\$ 9,066	\$ 6,574
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation expense			887	887
Accounts receivable	1	13	(3.432)	(3,418)
Accounts payable and accrued liabilities	2	15	(40)	(3,418)
Accounts payable and account abilities	4	(10)	(40)	(10)
Restricted accounts payable		(10)	1	(10)
Due to other funds			(1,647)	(1,647)
Other noncurrent assets		2,233	(-,)	2,233
Other liabilities	11	(2,822)	(5)	(2,816)
		(59()	(4,236)	(4,808)
Total adjustments	14	(586)	(4,230)	(4,808)

# **Internal Service Funds**

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government, and to other governmental units, on a cost reimbursement basis.

*Energy Conservation Fund* — This fund accounts for the operation of the City's energy conservation office.

Municipal Communication Fund — This fund accounts for the repair and maintenance of the City's radios.

Mobile Equipment Fund — This fund accounts for the service, repair, operation, and replacement of the City's equipment fleet.

*Reproduction and Printing Fund* — This fund accounts for the operation of the City's printing shop.

Municipal Post Office Fund — This fund accounts for the operations of the City's internal post office facility.

Municipal Telephone Exchange Fund — This fund accounts for the administration and operations of the City's telephone exchange.

Building Maintenance Fund — This fund accounts for repairs and maintenance in City-owned buildings.

Risk Management Fund — This fund accounts for the administration and payment of claims resulting from the City's self-insurance programs, including the Baltimore City Public School System, for general claims, workers' compensation claims, real property liability, motor vehicle liability, fleet driver liability and property damage claims, as well as medical and unemployment insurance for City employees.

#### CITY OF BALTIMORE Combining Statement of Net Position Internal Service Funds

June 30, 2013

(Expressed in Thousands)

	Energy Conservation	Municipal Communication	Mobile Equipment	Reproduction and Printing	Municipal Post Office	Municipal Telephone Exchange	Building Maintenance	Risk Managemer	nt Total
Assets:									
Current assets: Cash and cash equivalents Investments		\$ 3,365	\$ 9,291				\$ 217	\$ 77,155 5,119	\$ 90,028 5,119
Other			60 6,188	\$ 67 1,252	\$ 13	\$ 13		3,732	3,872 7,453
Total current assets		3,365	15,539	1,319	13	13	217	86,006	106,472
Noncurrent assets: Restricted cash Capital assets, net Other assets			29,656 60,748	9				1 3,159	29,656 60,758 3,159
Total noncurrent assets			90,404	9				3,160	93,573
Total assets		3,365	105,943	1,328	13	13	217	89,166	200,045
Liabilities: Current liabilities: Accounts payable and accrued liabilities Due to other funds	\$ 160 1,207	1,165	4,981	181 8,196	145 558	702 701	724	17,061	25,119 10,662
Leases payable Estimated liability for claims in progress	175	26	3,623	118	41	152	262	69,372	3,623 69,372
Other liabilities		36	3,233		41	153	263	578	4,597
Total current liabilities Noncurrent liabilities: Leases payable	1,542	1,201	11,837 26,333	8,495	744	1,556	987	87,011	113,373 26,333 154,454
Total noncurrent liabilities .			26,333					154,454	180,787
Total liabilities	1.542	1,201	38,170	8,495	744	1,556	987	241,465	294,160
Net position:	(1,542)	2,164	61,871 5,902	9 (7,176)	(731)	(1,543)	(770)	1	61,881
Total net position	\$ (1,542)	\$ 2,164	\$ 67,773	\$ (7,167)	\$ (731)	\$ (1,543)	\$ (770)	\$ (152,299)	. , ,

#### **CITY OF BALTIMORE**

#### Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds For the Year Ended June 30, 2013

	Energy Conservation	Municipal Communication	Mobile Equipment	Reproduction and Printing	Municipal Post Office	Municipal Telephone Exchange	Building Maintenance	Risk Managemen	t Total
Operating revenues:									
Charges for services	\$ 1,685	\$ 3,487	\$ 40,594	\$ 2,851	\$ 2,696	\$ 8,553	\$ 9,846	\$ 168,875	\$ 238,587
Operating expenses:									
Salaries and wages	1,038	66	13,299	763	284	875	1,374	2,700	20,399
Other personnel costs	349	7	5,776	394	159	458	657	1,196	8,996
Contractual services	180	3,454	12,248	1,113	17	8,147	8,357	13,512	47,028
Materials and supplies	1		14,820	580	64	2	225	12	15,704
Minor equipment	15				18	11	3	6	53
Claims paid and incurred					2 2 4 5			169,602	169,602
Postage and delivery service			7.000	4	2,245			1	2,245
Depreciation			7,892	4				1	7,897
Total operating expenses	1,583	3,527	54,035	2,854	2,787	9,493	10,616	187,029	271,924
Operating income (loss)	102	(40)	(13,441)	(3)	(91)	(940)	(770)	(18,154)	(33,337)
Nonoperating revenues (expenses): Investment income			(363)					85	85 (363)
Total nonoperating revenues			. ,						
(expenses), net			(363)					85	(278)
Income (loss) before contributions and transfers Capital contributions Transfers out	102	(40)	(13,804) 6,556 (28,368)	(3)	(91)	(940)	(770)	(18,069)	(33,615) 6,556 (28,368)
Change in net position	102	(40)	(35,616)	(3)	(91)	(940)	(770)	(18,069)	(55,427)
Total net position - beginning	(1,644)	2,204	103,389	(7,164)	(640)	(603)		(134,230)	(38,688)
Total net position - ending	\$ (1,542)	\$ 2,164	\$ 67,773	\$ (7,167)	\$ (731)	\$ (1,543)	\$ (770)	\$ (152,299)	\$ (94,115)

### Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2013

	Energy Conservation	Municipal Communication	Mobile Equipment	Reproduction and Printing	Municipal Post Office	Municipal Telephone Exchange	Building Maintenance	Risk Management	t Total
Cash flows from operating activities:									
Receipts from customers Payments to employees Payments to suppliers	\$ 1,488 (1,379) (109)	\$ 3,487 (35) (2,556)	\$ 38,283 (19,037) (28,701)	\$ 2,798 (1,147) (1,651)	\$ 2,676 (451) (2,225)	\$ 8,965 (1,272) (7,693)	\$ 9,846 (1,682) (7,947)	\$ 163,106 (3,887) (163,953)	(28,890)
Net cash provided (used) by operating activities		896	(9,455)				217	(4,734)	(13,076)
Cash flows from noncapital financing activities: Transfers out			(28,368)						(28,368)
Net cash used by noncapital financing activities			(28,368)						(28,368)
Cash flows from capital and related financing activities: Acquisition and construction of capital assets			(6,770) 29,956						(6,770) 29,956
Leases Payable			6,556						6,556
Net cash provided by capital and related financing activities			29,742						29,742
Cash flows from investing activities:			29,742						29,142
Loss on sale of equipment Proceeds from the sale and maturities of investments			(363)					5,043	(363) 5,043
Purchase of investments								(5,050)	(5,050)
Interest on investments								85	85
Net cash provided (used) by investing activities			(363)					78	(285)
Net increase (decrease) in cash and cash equivalents		896	(8,444)				217	(4,656)	(11,987)
Cash and cash equivalents, beginning of year		2,469	47,391					81,811	131,671
Cash and cash equivalents, end of year		\$ 3,365	\$ 38,947				\$ 217	\$ 77,155	\$ 119,684
Reconciliation of operating income (loss) to n cash provided (used) by operating activities									
Operating income (loss)	\$ 102	\$ (40)	\$ (13,441)	\$ (3)	\$ (91)	\$ (940)	\$ (770)	\$ (18,154) \$	\$ (33,337)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:									
Depreciation Changes in assets and liabilities:			7,892	4				1	7,897
Accounts receivable Inventories Other assets			(14) (1,997)	254 (437)	39	(2)		(2,919) (2,850)	(2,681) (2,395) (2,850)
Accounts payable and accrued liabilities Other liabilities Due to other funds	84 11 (197)	900 36	(1,671) 76 (300)	42 10 130	119 (8) (59)	538 (10) 414	724 263	4,149 5	4,885 383 (12)
Estimated liability for claims in progress								15,034	15,034
Total adjustments	(102)	936	3,986	3	91	940	987	13,420	20,261
Net cash provided (used) by									

## **Fiduciary Funds**

Fiduciary funds include the following funds, which account for assets held by the City as a trustee or as an agent for individuals.

*Pension Trust Funds* — These funds account for the receipt, investment, and distribution of retirement contributions made for the benefit of police officers, firefighters, elected officials, and other City employees.

Agency Funds – These funds account for assets held by the City as a custodian.

## **Combining Statement of Fiduciary Net Position**

### **Pension Trust Funds**

## June 30, 2013

	Employees' Retirement System	Elected Officials' Retirement System	Fire and Police Employees' Retirement System	Total
Assets:				
Cash and cash equivalents	\$ 25,337	\$ 90	\$ 39,010	\$ 64,437
Investments:				
Stocks	996,866	13,877	1,258,510	2,269,253
Bonds	189,564	6,389	797,618	993,571
Real estate	140,097		169,751	309,848
Securities lending collateral	44,832		66,536	111,368
Forward foreign contracts	47,689		6,835	54,524
Other assets	16,895	6	13,793	30,694
Total assets	1,461,280	20,362	2,352,053	3,833,695
Liabilities:				
Obligations under securities lending program	44,832		66,536	111,368
Forward foreign contracts	47,233		6,686	53,919
Accounts payable	44,481	13	10,818	55,312
Pension benefits payable			6,680	6,680
Total liabilities	136,546	13	90,720	227,279
Net position held in trust for pension benefits	\$ 1,324,734	\$ 20,349	\$ 2,261,333	\$ 3,606,416

## **Combining Statement of Changes in Fiduciary Net Position**

#### **Pension Trust Funds**

#### For the Year Ended June 30, 2013

	Employees' Retirement System	Elected Officials' Retirement System	Fire and Polic Employees' Retirement System	e Total
Additions:				
Contributions:				
Employer	\$ 88,300	\$ 419	\$ 107,779	\$ 196,498
Employee	224	61	25,381	25,666
Total contributions	88,524	480	133,160	222,164
Investment income:				
Net appreciation in fair value of investments	135,498	2,385	170,829	308,712
Securities lending income	252		464	716
Interest and dividend income	19,360	1	36,866	56,227
Total investment income	155,110	2,386	208,159	365,655
Less: investment expense	6,931	23	7,621	14,575
Net investment income	148,179	2,363	200,538	351,080
Total additions	236,703	2,843	333,698	573,244
Deductions:				
Retirement allowances	124,060	764	212,266	337,090
Death benefits	689		164	853
Administrative expenses	3,555	40	3,569	7,164
Other	163		2,394	2,557
Total deductions	128,467	804	218,393	347,664
Changes in net position	108,236	2,039	115,305	225,580
Net position - beginning of the year	1,216,498	18,310	2,146,028	3,380,836
Net position - end of the year	\$ 1,324,734	\$ 20,349	\$ 2,261,333	\$ 3,606,416

## **Combining Statement of Assets and Liabilities**

## **Agency Funds**

## June 30, 2013

	Unpresented Stock and Coupon Bonds	Property Sold for Taxes	Bid Deposit Refunds	Waterloo Summit	Recreation Accessory	Total
Assets:						
Cash and cash equivalents	\$ 55	\$ 86	\$ 123			\$ 264
Investments				\$ 52		52
Accounts receivable					\$ 215	215
Total assets	55	86	123	52	215	531
Liabilities:						
Due to other funds					215	215
Other	55	86	123	52		316
Total liabilities	\$ 55	\$ 86	\$ 123	\$ 52	\$ 215	\$ 531

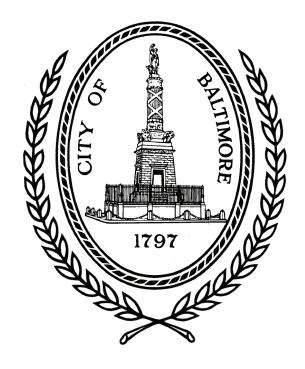
## Combining Statement of Changes in Assets and Liabilities

## **Agency Funds**

## For the Year Ended June 30, 2013

		Balance June 30, 2012	Additions	Deductions	Balance June 30, 2013
Unpresented	d Stock and Coupon Bonds				
Assets:					
Cash		\$ 55			\$ 55
	Total assets	55			55
Liabilities: Other		55			55
	Total liabilities	55			55
Property So					55
Assets:	5				
		86			86
	Total assets	86			86
Liabilities:		07			0.6
Other	·	86			86
	Total liabilities	86			86
Bid Deposit	Refunds				
Assets: Cash		95	\$ 28		123
	Total assets	95	28		123
Liabilities:					
Other	·	95	28		123
	Total liabilities	95	28		123
Waterloo Su	ummit				
Assets:		50			52
mves	tments	52			
* * * ***	Total assets	52			52
Liabilities: Other		52			52
	Total liabilities	52			52
Recreation 4					
Assets:					
		23	2,549	\$ 2,357	215
	Total assets	23	2,549	2,357	215
Liabilities:			2.540	0.055	21.5
	·	23	2,549	2,357	215
	Total liabilities	23	2,549	2,357	215
Total All Ag	ency Funds				
Assets: Cash		259	2,577	2,357	479
	tments	52	,		52
	Total assets	311	2,577	2,357	531
Liabilities:		211	2 577	2 257	521
	· · · · · · · · · · · · · · · · · · ·	\$ 211	2,577	2,357	531
	Total liabilities	\$ 311	\$ 2,577	\$ 2,357	\$ 531

# STATISTICAL SECTION



# See Independent Auditors' Report

#### **Statistical Section**

#### (Unaudited)

#### **Table of Contents**

Page

Financial Trends These schedules contain information to help the reader understand how the City's financial performance and well-being have changed over time
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax
Debt Capacity These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs

Source: Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant year.

## **Financial Trends**

## Net Position by Component

#### Last Ten Fiscal Years

(Accrual Basis of Accounting)

					Fiscal	Year			
	2004	2005	2006	2007	2008	2009	2010	2011	2012
Governmental activities									
Invested in capital assets,									
net of related debt	\$ 2,810,155	\$ 2,898,611	\$ 2,684,600	\$ 2,622,303	\$ 3,138,558	\$ 2,121,998	\$ 2,681,668	\$ 2,989,607	\$ 2,739,761
Restricted	15,084	13,774	13,773	26,516	13,250	13,191	14,787	14,931	13,013
Unrestricted	(439,890)	(428,921)	(367,551)	112,270	(395,378)	(475,903)	(360,180)	(595,687)	(321,033)
Total governmental activities									
net position	\$ 2,385,349	\$ 2,483,464	\$ 2,330,822	\$ 2,761,089	\$ 2,756,430	\$ 1,659,286	\$ 2,336,275	\$ 2,408,851	\$ 2,431,741
Business-type activities									
Invested in capital assets,									
net of related debt	\$ 854,007	\$ 1,001,112	\$ 1,127,216	\$ 1,088,511	\$ 1,196,193	\$ 1,371,993	\$ 1,377,641	\$ 1,461,618	\$ 1,646,769
Restricted	256,964	252,812	282,924	369,069	231,382	260,575	124,756	142,070	160,955
Unrestricted	207,744	125,132	60,639	138,070	245,818	(27,495)	182,655	172,004	83,148
Total business-type activities									
net position	\$ 1,318,715	\$ 1,379,056	\$ 1,470,779	\$ 1,595,650	\$ 1,673,393	\$ 1,605,073	\$ 1,685,052	\$ 1,775,692	\$ 1,890,872
Primary government									
Invested in capital assets,									
net of related debt	\$ 3,664,162	\$ 3,899,723	\$ 3,811,816	\$ 3,710,814	\$ 4,334,751	\$ 3,493,991	\$ 4,059,309	\$ 4,451,225	\$ 4,386,530
Restricted	272,048	266,586	296,697	395,585	244,632	273,766	139,543	157,001	173,968
Unrestricted	(232,146)	(303,789)	(306,912)	250,340	(149,560)	(503,398)	(177,525)	(423,683)	(237,885)
Total primary government									
net position	\$ 3,704,064	\$ 3,862,520	\$ 3,801,601	\$ 4,356,739	\$ 4,429,823	\$ 3,264,359	\$ 4,021,327	\$ 4,184,543	\$ 4,322,613

	Fiscal Year
	2013
Governmental activities	
Net investment in capital	
assets	. \$ 2,988,956
Restricted	. 40,548
Unrestricted	. (650,914)
Total governmental activities	
net position	. \$2,378,590
Business-type activities	
Net investment in capital	
assets	. \$ 1,785,501
Restricted	. 152,197
Unrestricted	. 133,419
Total business-type activities	
net position	. \$ 2,071,117
Primary government	
Net investment in capital	
assets	. \$4,774,457
Restricted	. 192,745
Unrestricted	. (517,495)
Total primary government	
net position	\$ 4 440 707

#### **Changes in Net Position**

#### Last Ten Fiscal Years

(Accrual Basis of Accounting)

(Expressed in Thousands)

					Fisca	al Year				
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Expenses										
Governmental activities:										
General government		\$ 406,849	\$ 339,059	\$ 452,353	\$ 468,113	\$ 521,242 541,778	\$ 545,037	\$ 452,449	\$ 443,957	\$ 399,166
Public safety and regulation Conservation of health	,	476,157 142,219	514,299 162,319	536,508 104,879	575,859 157,549	147,054	504,730 164,751	525,792 151,192	577,963 154,105	661,829 130,911
Social services		29,451	30,584	2,252	36,202	6,096	435	14,581	31,156	125,515
Education		226,913	225,890	227,377	224,830	221,829	228,788	265,204	260,935	288,227
Public library		23,303	30,400	24,006	31,736	33,728	33,915	33,309	33,390	33,184
Recreation and culture Highways and streets		36,304 132,909	33,060 123,930	42,420 122,212	44,295 143,340	42,565 135,992	39,205 191,536	48,165 140,309	49,291 162,290	50,297 159,022
Sanitation and waste removal.	34,151	36,836	40,155	44,169	45,366	51,167	52,905	61,605	65,677	73,536
Public service		15,695	15,218	15,141	16,769	24,637	24,316	25,059	26,676	50,710
Economic development		80,045	449,746 50,070	145,160	184,286 63,070	204,557	182,816 50,105	183,331	169,896	170,002
Interest	43,588	40,944	50,070	58,327	03,070	37,885	30,103	47,391	32,624	29,605
Total governmental activities expenses	1 761 031	1,647,625	2,014,730	1,774,804	1.991.415	1,968,530	2,018,539	1,948,387	2,007,960	2,172,004
Business-type activities:	1,701,051	1,017,025	2,011,750	1,771,001	1,551,115	1,700,550	2,010,555	1,910,507	2,007,900	2,172,001
Water	95,745	96,893	95,010	95,576	105,882	116,407	107,982	120,736	131,271	136,171
Wastewater		133,463	134,290	131,610	145,611	152,595	157,605	159,776	173,106	178,221
Parking		17,478	19,441	16,520	20,317	23,422	24,832	19,853	25,332	17,681
Nonmajor proprietary	8,355	9,283	14,290	12,657	19,446	12,353	11,538	13,860	13,287	11,826
Total business-type activities	246 201	057 117	0(2.021	256 262	201.257	204 777	201.057	214 225	242.000	2.42.000
expenses	246,381	257,117	263,031	256,363	291,256	304,777	301,957	314,225	342,996	343,899
Total primary government	2 007 412	1,904,742	2 277 761	2.031.167	2,282,671	2 272 207	2,320,496	2 262 612	2 250 056	2 515 002
expenses	2,007,412	1,904,742	2,277,761	2,031,107	2,282,071	2,273,307	2,320,490	2,262,612	2,350,956	2,515,903
Program revenues Governmental activities:										
Charges for services (a)	88,587	83,950	90,545	93,046	99,185	94,297	85,683	109,872	118,556	114,163
Operating grants and										
contributions	477,870	401,958	393,328	382,316	386,972	402,343	359,769	399,844	400,678	385,841
Capital grants and contributions	51,910	49,013	57,313	48,085	51,559	23,181	63,437	72,758	71,258	109,488
	51,910	49,015	57,515	40,005	51,555	25,101	05,457	12,150	/1,250	109,400
Total governmental activities revenue	618,367	534,921	541,186	523,447	537,716	519,821	508,889	582,474	590,492	609,492
Business-type activities:			,	,		,		,	,=	
Charges for services:										
Water	104,436	99,282	109,471	111,052	131,233	119,840	130,512	129,292	132,340	154,680
Wastewater		134,805	136,405	151,462	157,974	158,305	166,016	160,076	179,873	183,521
Parking		56,613 7,463	61,896 9,971	62,706 12,598	69,868 11,677	64,380 12,440	67,760 9,989	83,040 9,979	81,476 12,046	83,542 18,400
Capital grants and	5,552	7,105	5,571	12,000	11,077	12,110	,,,00	,,,,,,	12,010	10,100
contributions	55,165	51,057	69,370	78,032	40,928	22,818	38,313	72,257	100,922	129,608
Total business-type activities	-									
revenues	345,998	349,220	387,113	415,850	411,680	377,783	412,590	454,644	506,657	569,751
Total primary government										
revenues	964,365	884,141	928,299	939,297	949,396	897,604	921,479	1,037,118	1,097,149	1,179,243
Net (Expense)/Revenue	(1.1.0.((1))	(1.110.50.0)	(1.450.544)	(1.051.057)	(1.452.600)	(1.440.500)	(1.500.650)	(1.2(5.012)	(1.415.460)	(1.5(2.510)
Governmental activities Business-type activities		(1,112,704) 92,103	(1,473,544) 124,082	(1,251,357) 159,487	(1,453,699) 120,424	(1,448,709) 73,006	(1,509,650) 110,633	(1,365,913) 140,419	(1,417,468) 163,661	(1,562,512) 225,852
	39,017	92,105	124,082	139,407	120,424	75,000	110,055	140,419	105,001	223,832
Total primary government net expenses	(1.043.047)	(1,020,601)	(1.349.462)	(1,091,870)	(1,333,275)	(1,375,703)	(1.399.017)	(1,225,494)	(1.253.807)	(1,336,660)
General Revenues and Other	(1,010,017)	(1,020,001)	(1,515,162)	(1,0)1,0/0)	(1,000,270)	(1,575,765)	(1,000,017)	(1,225,151)	(1,200,007)	(1,550,000)
Changes in Net Position										
Governmental activities:										
Property taxes		539,195 199.635	558,089 225,517	592,065	626,420	693,767 262,901	770,320 251,731	813,613 234,955	769,094 257,893	806,258
Other local taxes	182,506 111,980	199,635	225,517 208,858	243,611 204,685	267,625 180,189	148,369	115,472	234,933 147,366	257,895 178,441	276,111 188,803
State shared revenues	169,703	200,199	222,911	226,692	213,899	187,986	135,226	127,433	130,286	128,707
Franchise fees										
Unrestricted investment	25.022	20.170	41.776	47.560	52 502	25 756	27 200	22.005	17 404	17.070
income Miscellaneous	25,032 24,498	30,170 36,884	41,776 29,727	47,560 41,557	53,503 34,398	35,756 14,568	27,308 15,806	23,905 35,695	17,404 36,794	17,879 43,861
Transfers	28,401	32,865	34,024	33,870	42,681	34,339	40,707	55,522	50,446	47,742
Total governmental activities	1,009,333	1,210,819	1,320,902	1,390,040	1,418,715	1,377,686	1,356,570	1,438,489	1,440,358	1,509,361
Business-type activities: Unrestricted investment income		1,103	1,665			747		5,743	3,075	2,135
Transfers		(32,865)	(34,024)	(33,870)	(42,681)	(34,339)	(40,707)	(55,522)	(50,446)	(47,742)
Total business-type activities	(28,401)	(31,762)	(32,359)	(33,870)	(42,681)	(33,592)	(40,707)	(49,779)	(47,371)	(45,607)
Total primary government		1,179,057	1,288,543	1,356,170	1,376,034	1,344,094	1,315,863	1,388,710	1,392,987	1,463,754
Changes in Net Position	1,070,234	1,17,037	1,200,343	1,550,170	1,570,054	1,577,094	1,515,005	1,500,710	1,372,707	1,703,734
0	72 220	00 115	(152 (42)	120 602	(21.004)	(71.002)	(152.000)	70 576	22 000	(52 151)
Governmental activities Business-type activities		98,115 60,341	(152,642) 91,723	138,683 125,617	(34,984) 77,743	(71,023) 36,101	(153,080) 69,926	72,576 90,640	22,890 116,290	(53,151) 180,245
Total primary government										
	\$ (2,113)	\$ 158,456	\$ (60,919)	\$ 264,300	\$ 42,759	\$ (34,922)	\$ (83,154)	\$ 163,216	\$ 139,180	\$ 127,094

(a) Charges for services include charges for various City services such as rental of recreational facilities, solid waste disposal fees, port and stadium security services, impound lot fees and library video rental.

#### **Fund Balances, Governmental Funds**

## Last Ten Fiscal Years (1)

#### (Modified Accrual Basis of Accounting)

#### (Expressed in Thousands)

				Fiscal Year			
	2004	2005	2006	2007	2008	2009	2010
General fund							
Reserved	\$ 101,777	\$ 119,793	\$ 146,107	\$ 168,912	\$ 180,794	\$ 181,585	\$ 157,131
Unreserved	37,878	72,762	65,417	56,043	33,629	35,344	20,441
Total general fund	\$ 139,655	\$ 192,555	\$ 211,524	\$ 224,955	\$ 214,423	\$ 216,929	\$ 177,572
All other governmental funds							
Reserved	\$ 123,991	\$ 121,639	\$ 138,734	\$ 149,684	\$ 166,551	\$ 119,928	\$ 151,855
Unreserved reported in:							
Special revenue funds	(88,188)	(108,326)	(99,577)	(100,707)	(140,026)	(43,679)	(43,687)
Capital projects fund	(44,106)	(83,622)	28,370	56,661	30,251	48,128	(43,974)
Debt service fund	18,099	27,503	26,082	30,296	82,579	41,240	41,319
Permanent funds	6,237	13,774					
Total all other governmental funds	\$ 16,033	\$ (29,032)	\$ 93,609	\$ 135,934	\$ 139,355	\$ 165,617	\$ 105,513

		Fiscal Year	
	2011 (1)	2012	2013
General fund			
Nonspendable	\$ 6,154	\$ 5,519	\$ 5,519
Restricted		30,338	
Assigned	104,862	128,415	203,425
Unassigned	93,884	91,700	90,070
Total general fund	\$ 204,900	\$ 255,972	\$ 299,014
All other governmental funds			
Nonspendable			
Motor vehicle fund	\$ 2,658		
Other nonmajor funds	2,811		
Restricted			
Capital projects fund			\$ 27,400
Other nonmajor funds		\$ 13,013	13,148
Assigned			
Motor vehicle fund	15,177		
Capital projects fund	128,813	7,128	5,702
Other nonmajor funds	48,837	37,333	46,060
Unassigned			
Grants revenue fund	(32,688)	(40,248)	(62,864)
Capital projects fund	(80,539)	(12,393)	(3,490)
Other nonmajor funds	(10,733)	(7,192)	(9,255)
Total all other governmental funds	\$ 74,336	\$ (2,359)	\$ 16,701

(1) During fiscal year 2011, the City implemented GASB Statement

No. 54 which changed the format for fund balance presentation.

#### **Changes in Fund Balances**

#### **Governmental Funds**

#### Last Ten Fiscal Years

#### (Modified Accrual Basis of Accounting)

						l Year				
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Revenues:										
General fund:	¢ 001 701	¢ 010 701	¢ 00 <b>0</b> 464	¢1.040.261	¢1.074.024	¢1 105 027	¢1 127 502	¢ 1 17C 020	¢ 1 207 594	¢ 1 010 (5(
Taxes – Local	\$ 821,701	\$ 910,701	\$ 992,464	\$1,040,361	\$1,074,234	\$1,105,037	\$1,137,523	\$ 1,176,038	\$ 1,206,584	\$ 1,219,656 128,707
Licenses and permits	26,805	28,570	31,143	32,784	34,717	29,390	34,438	42,129	37,585	40,572
Fines and forfeitures		3,575	3,372	2,900	7,321	6,896	7,116	8,055	6,604	29,445
Interest, rentals, and other		,	,	,	,	,	,	,	,	,
investment income		25,364	31,206	34,047	38,602	23,616	24,148	21,903	16,244	16,816
Federal grants		150	90	93	99	224	213		226	245
State grants		92,240	91,331	98,120	101,235	99,423	97,320	89,453	95,651	93,376
Other grants		4,174	75	173	153	154	46	25	25	25
Charges for services		39,770 2,643	42,243 8,817	43,697 6,420	42,646 12,429	41,560 234	29,251 4,528	26,654 18,579	35,044 9,976	44,146 4,365
	,,007	2,045	0,017	0,420	12,429	2.54	7,520	10,575	,,,,,	4,505
Total revenues— general fund	1 025 811	1,107,187	1,200,741	1,258,595	1,311,436	1,306,534	1,334,583	1,382,836	1,407,939	1,577,353
Other governmental funds:	1,025,011	1,107,107	1,200,711	1,200,000	1,511,150	1,500,551	1,551,565	1,502,050	1,107,959	1,577,555
Motor vehicle fund	187,119	212,477	238,002	244,316	232,716	206,015	156,590	160,974	169,768	
Grants revenue fund		263,542	280,232	258,288	231,047	338,749	270,692	292,887	285,240	251,949
Capital projects fund		64,031	84,247	66,341	65,129	46,028	75,296	84,230	93,966	121,065
Other funds		37,334	32,251	55,941	36,696	33,030	28,641	26,245	29,339	21,860
Total revenues - other										
governmental funds	609,903	577,384	634,732	624,886	565,588	623,822	531,219	564,336	578,313	394,874
Total revenues all	/	,	, .	,	/	, ,		,	, -	, -
governmental funds	1.635.714	1,684,571	1,835,473	1,883,481	1,877,024	1,930,356	1,865,802	1,947,172	1,986,252	1,972,227
Expenditures:	,	,,	,,	,,	,,	,,	,,002	,, <b>.</b>		,, /
General fund:										
General government	267,527	273,606	290,727	337,700	368,022	368.279	410,746	375,814	387.650	223,730
Public safety and		,		,		,	,			,
regulation	376,052	383,318	416,781	446,072	475,629	474,031	437,031	452,977	463,410	594,077
Conservation of health		24,442	30,507	28,948	29,371	33,066	44,950	44,076	44,033	20,811
Social services		2,146	2,138	3,007	4,498	6,057	396	1,361	707	89,235
Education		205,067	205,552	206,016	205,858	205,909	207,657	247,074	254,626	257,770
Public library		18,093	20,853	23,135	24,253	25,720	24,246	23,890	23,829	23,131
Recreation and culture Highways and streets		26,464 407	29,151 312	34,568 484	37,707 720	35,163 244	30,212 16,376	37,981 16,838	34,749 19,336	39,235 83,051
Sanitation and waste	244	407	512	404	720	244	10,570	10,050	19,550	85,051
removal	29,209	28,109	37,474	39,754	40,032	40,593	37,862	39,503	40,936	69,381
Public service		12,715	12,448	12,210	13,259	17,510	21,455	16,403	17,350	43,024
Economic development		18,854	21,420	30,440	39,616	36,573	36,186	36,589	46,741	48,544
Total expenditures –										
general fund	979,547	993,221	1,067,363	1,162,334	1,238,965	1,243,145	1,267,117	1,292,506	1,333,367	1,491,989
Other governmental funds:										
Motor vehicle fund	148,268	148,974	157,248	164,419	175,354	173,570	191,558	140,223	148,769	
Grants revenue fund		282,888	272,814	257,756	259,387	238,399	280,603	292,497	298,287	280,319
Capital projects fund	217,621	208,219	568,951	246,775	317,031	267,641	275,701	199,217	208,837	202,458
Debt service fund:										
Principal		42,048	48,073	53,351	56,694	52,651	60,054	61,282	64,781	69,877
Interest	29,674	30,197	30,555	47,302	51,198	26,144	39,014	38,256	32,624	23,678
Other bond costs	22,752	1,357 25,052	1,861 22,038	6,829	14 161	13,945	9,847	5,882	17 116	22 600
Other funds Total expenditures	22,132	25,052	22,038	17,015	14,161	18,052	11,863	14,330	17,116	22,600
other governmental										
funds	797,110	738,735	1,101,540	793,447	873,825	790,402	868,640	751,687	770,414	598,932
Total expenditures all		,		,	,	,	,	,	,	,
governmental										
funds	1,776,657	1,731,956	2,168,903	1,955,781	2,112,790	2,033,547	2,135,757	2,044,193	2,103,781	2,090,921
Excess (deficiency) of revenues										
over expenditures	(140,943)	(47,385)	(333,430)	(72,300)	(235,766)	(103,191)	(269,955)	(97,021)	(117,529)	(118,694)
Other financing sources (uses):		· · · ·	( / /	× / /	. , , ,	· · · ·	( ) )	. , ,	( ) /	. , ,
Transfers, net	28,401	33,873	16,568	20,694	36,044	27,839	40,707	27,422	50,446	76,110
Capital leases		10,189	10,265	25,447	7,372	3,956	75,099	11,020	41,460	11,804
Face value of bonds and	,		,	,	.,	- ,	,	,	,	
loans	65,996	49,689	379,676	81,915	154,914	100,164	54,688	54,730		283,535
Refunding of bonds										(214,336)
Swaps terminations										(18,760)
Premium (discount) on sale	701									10 112
of bonds	731									42,443
Payments to economic agents										
Payments to escrow agents Demand obligation	(11,760)									
Demand obligation										
	(11,760)	(38,531)	38,531							
Demand obligation transferred from fund liability	(11,760)	(38,531)	38,531							
Demand obligation transferred from fund liability Total other financing	(11,760) 51,900			128 056	198 330	131 959	170 494	93 172	91 906	180 796
Demand obligation transferred from fund liability Total other financing sources	(11,760)	(38,531)	38,531 445,040	128,056	198,330	131,959	170,494	93,172	91,906	180,796
Demand obligation transferred from fund liability Total other financing sources Net changes in fund	(11,760) 51,900 160,404	55,220	445,040			-				
Demand obligation transferred from fund liability Total other financing sources Net changes in fund balances	(11,760) 51,900 160,404			128,056 \$ 55,756	198,330 \$ (37,436)	131,959 \$ 28,768	170,494 \$ (99,461)	93,172 \$ (3,849)	91,906 \$ (25,623)	180,796 \$ 62,102
Demand obligation transferred from fund liability Total other financing sources Net changes in fund	(11,760) 51,900 160,404	55,220	445,040			-				

# Revenue Capacity

#### **Property Tax Levies and Collections**

#### Last Ten Fiscal Years

(Dollars Expressed in Thousands)

Fiscal Year	Total Tax Levy	Collected within the Fiscal Year of the Levy	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy
2004	\$ 523,226	\$ 510,710	97.6%	\$ 14,235	\$ 524,945	100.3%
2005	548,552	529,074	96.4	6,144	535,218	97.6
2006	565,648	544,463	96.3	8,161	552,624	97.7
2007	599,534	577,759	96.4	6,776	584,535	97.5
2008	655,080	605,961	92.5	10,601	616,562	94.1
2009	728,359	671,869	92.2	16,238	688,107	94.5
2010	751,510	723,533	96.3	60,319	783,852	104.3
2011	777,332	750,144	96.5	29,647	779,791	100.3
2012	761,237	743,352	97.7	23,320	766,672	100.7
2013	763,106	732,467	96.0	22,837	755,304	99.0

#### **CITY OF BALTIMORE**

#### Assessed and Estimated Actual Value of Taxable Property

#### Last Ten Fiscal Years

(Dollars Expressed in Thousands)

	Real I	Property	Persona	al Property	Т	otal	Ratio of Total	
Fiscal Year	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value to Total Estimated Actual Value	Total Direct Tax Rate
2004	\$ 17,844,363	\$ 18,594,723	\$ 1,764,282	\$ 1,764,282	\$ 19,608,645	\$ 20,359,005	96.3%	\$ 2.460
2005	18,781,171	19,783,195	1,847,190	1,847,190	20,628,361	21,630,385	95.4	2.460
2006	19,918,443	21,334,553	1,783,249	1,783,249	21,701,692	23,117,802	93.9	2.440
2007	21,254,392	23,236,872	1,893,973	1,893,973	23,148,365	25,130,845	92.1	2.400
2008	23,943,402	27,398,671	1,965,726	1,965,726	25,909,128	29,364,397	88.2	2.380
2009	26,601,299	32,038,540	2,145,251	2,145,251	28,746,550	34,183,791	84.1	2.380
2010	28,511,521	35,600,999	1,805,889	1,805,889	30,317,410	37,406,888	81.0	2.380
2011	29,613,826	36,799,638	1,767,656	1,767,656	31,381,482	38,567,294	81.4	2.380
2012	28,762,325	35,431,581	1,878,997	1,878,997	30,641,322	37,310,578	82.1	2.380
2013	28,844,799	34,386,667	1,845,424	1,845,424	30,690,223	36,232,091	84.7	2.380

Note: Assessed values are established by the Maryland State Department of Assessments and Taxation on July 1 of each year. Each real property's assessment is re-evaluated every three years. Tax rates are for each \$100 of assessed valuation.

Source: Baltimore City Department of Finance

#### **Direct and Overlapping Property Tax Rates**

### Last Ten Fiscal Years(1)

Fiscal Year	City Tax Rate	State Rate (2)	Tax Total (3)	
Ieai	Kate	Kale (2)	Total (5)	
2004	\$ 2.328	\$.132	\$ 2.460	
2005	2.328	.132	2.460	
2006	2.308	.132	2.440	
2007	2.288	.112	2.400	
2008	2.268	.112	2.380	
2009	2.268	.112	2.380	
2010	2.268	.112	2.380	
2011	2.268	.112	2.380	
2012	2.268	.112	2.380	
2013	2.268	.112	2.380	

Notes:

(1) Tax rates are for each \$100 of assessed valuation.

(2) The State tax rate is shown for informational purposes only, since the City acts in the role of collector and does not report this portion of the property tax as revenue.

(3) The City has no special assessments.

Source: Baltimore City Department of Finance

#### **CITY OF BALTIMORE**

#### **Principal Property Taxpayers**

#### **Current Year and Nine Years Ago**

#### (Dollars Expressed in Thousands)

		2013			2004	
	Taxable Assessed Value	Rank	Percentage of Total City Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Assessed Value
BGE (Baltimore Gas & Electric Company)	\$ 682,593	1	2.2%	\$ 565,845	1	2.9%
Verizon - Maryland.	197,766	2	0.6	390,601	2	2.0
CSX Transportation	191,840	3	0.6	77,236	6	0.4
100 East Pratt Street Business	175,700	4	0.6			
Harbor East Limited - Parcel B	170,000	5	0.6			
Baltimore Hotel Corporation	163,991	6	0.5			
Baltimore Center Associates.	159,241	7	0.5	145,919	3	0.7
Harbor East Limited	151,857	8	0.5	103,342	5	0.5
New Community College of Baltimore	76,834	9	0.3			
Canton Crossing Tower, LLC.	74,180	10	0.2			
ABB South Street Associates, LLC				76,000	7	0.4
Boston Properties, Inc				134,360	4	0.7
TMCT, LLC				61,128	8	0.3
Travis Real Estate Group				57,811	9	0.3
U.S. Bank National.				55,205	10	0.3
Total	\$ 2,044,002		6.6%	\$ 1,667,447		8.5%

## Debt Capacity

#### **Ratios of Outstanding Debt by Type, Primary Government**

#### Last Ten Fiscal Years

		Gove	ernmental Activi	ties		Bu	isiness-type Ac	ctivities			
Fiscal Year	General Obligation Bonds	Special Obligation Bonds	Long-term Financing with Federal Government	Long-term Financing with State of Maryland	Private	Water	Wastewater	Sewer Construction Loans	Total Primary Government	Percentage of Personal Income(b)	Per Capita(a)
2004	\$ 579,382	\$ 23,324	\$ 30,681	\$ 4,872		\$ 1,037	\$ 1,963	\$ 542	\$ 641,801	2.92%	\$ 999
2005	579,960	23,324	42,141	4,519		908	1,719	485	653,056	2.72	1,028
2006	588,604	26,301	51,311	3,697		746	1,413	425	672,497	3.48	1,051
2007	609,950	26,211	46,926	2,266		855	1,616	360	688,184	3.47	1,073
2008	646,533	93,018	51,429	1,945		897	1,330	292	795,444	3.43	1,248
2009	629,018	116,508	50,803	1,553		941	438	221	799,482	3.42	1,254
2010	631,993	116,205	45,436	1,186		118	458	143	795,539	3.25	1,281
2011	630,957	115,600	42,151	925				63	789,696	3.03	1,275
2012	570,148	114,993	39,355	1,855				19	726,370	N/A	7,169
2013	569,097	114,435	36,461	1,430					721,423	N/A	N/A

(Dollars Expressed in Thousands)

(a) Per capita calculations utilize calendar year figures provided by U.S. Department of Commerce, Census Bureau in thousands.

(b) Personal Income data from the Bureau of Economic Analysis, U.S. Dept. of Commerce.

N/A Information not available.

#### **Ratios of General Bonded Debt Outstanding**

#### Last Ten Fiscal Years

#### (Dollars Expressed in Thousands)

Fiscal Year	General Obligation Bonds	Funds Available in Debt Service Funds(b)	Net General Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita(a)	
2004	\$ 579,382	\$ 18,099	\$ 561,283	2.76%	\$ 873.32	
2005	579,960	27,503	552,457	2.55	868.23	
2006	588,604	26,082	562,522	2.43	884.73	
2007	609,950	30,296	579,654	2.31	909.33	
2008	646,533	82,579	563,954	1.92	885.44	
2009	629,018	41,240	587,778	1.72	922.12	
2010	631,993	41,319	590,674	1.58	951.23	
2011	630,957	36,261	594,696	1.54	959.97	
2012	570,148	36,796	533,352	1.69	917.61	
2013	569,097	45,523	523,574	1.45	N/A	

(a) Per capita calculations utilize calendar year figures provided by U.S. Department of Commerce, Census Bureau in thousands.

(b) Externally restricted for repayment of principal on debt.

N/A Information not available.

#### **Direct and Overlapping Governmental Activities Debt**

#### June 30, 2013

The City of Baltimore has no Overlapping Debt.

#### **CITY OF BALTIMORE**

#### **Legal Debt Margin Information**

#### June 30, 2013

The City has no Legal Debt Margin.

#### **CITY OF BALTIMORE**

#### **Pledged Revenue Coverage**

#### Last Ten Fiscal Years

#### (Dollars Expressed in Thousands)

		Wa	iter Revenue Bo	nds			Wastewater Revenue Bonds						
Fiscal Year	Water Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt Principal	Service Interest	Coverage	Wastewater Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt S Principal		Coverage	
2004	\$ 102,612	\$ 76,616	\$ 25,996	\$ 2,295	\$ 10,529	2.03	\$ 125,942	\$ 104,859	\$ 21,083	\$ 4,660	\$ 9,595	1.48	
2005	99,282	76,772	22,510	2,655	16,091	1.20	134,805	105,030	29,775	4,794	12,559	1.72	
2006	109,471	77,776	31,695	2,779	17,137	1.59	136,405	113,542	22,863	7,658	12,630	1.13	
2007	111,052	81,722	29,330	2,920	15,818	1.57	151,462	110,877	40,585	9,405	16,631	1.56	
2008	131,233	84,223	47,010	3,574	16,279	2.37	157,974	118,600	39,374	13,027	13,517	1.48	
2009	120,292	94,547	25,745	3,273	20,692	1.07	161,061	121,123	39,938	13,480	22,133	1.12	
2010	129,579	88,394	41,185	6,264	20,202	1.56	166,072	115,762	50,310	16,822	25,627	1.19	
2011	129,292	90,586	38,706	8,036	22,507	1.27	160,076	110,131	49,945	20,090	25,031	1.11	
2012	132,340	95,386	36,954	8,937	22,239	1.19	179,873	119,356	60,517	22,595	27,412	1.21	
2013	154,680	100,845	53,835	10,344	23,544	1.59	183,521	125,215	58,306	22,675	28,910	1.13	

		Parking I	Facilities Reven	ue Bonds				Conventior	Center Rever	ue Bonds	
	Parking Facilities	Less: Operating	Net Available		ervice		Convention Center	Net Available		ervice	
Fiscal Year	Revenues	Expenses	Revenue	Principal	Interest	Coverage	Revenues	Revenue	Principal	Interest	Coverage
2004	\$ 53,539	\$ 7,447	\$ 46,092	\$ 4,355	\$ 11,999	2.82	\$ 4,579	\$ 4,579	\$ 2,010	\$ 2,596	0.99
2005	56,613	6,986	49,627	4,680	11,812	3.01	4,566	4,566	2,095	2,508	0.99
2006	61,896	9,697	52,199	4,900	9,828	3.54	3,904	3,904	2,185	2,415	0.85
2007	62,706	8,509	54,197	5,080	6,967	4.50	4,523	4,523	2,280	2,310	0.99
2008	69,868	10,622	59,246	5,815	8,956	4.01	4,516	4,516	2,193	2,395	0.98
2009	64,380	12,170	52,210	6,060	14,224	2.57	4,463	4,463	2,515	2,070	0.97
2010	67,760	10,866	56,894	6,915	9,352	3.50	4,344	4,344	2,645	1,794	0.98
2011	83,040	10,728	72,312	7,250	8,934	4.47	4,654	4,654	2,770	1,796	1.02
2012	81,476	10,937	70,539	8,395	10,324	3.77	4,655	4,655	2,935	1,637	1.02
2013	83,542	9,737	73,805	8,410	9,829	4.05	4,577	4,577	3,095	1,475	1.00

Note: Details regarding the City's outstanding debt can be found in note number 8 in the notes to the financial statements. Operating expenses do not include interest, depreciation or amortization expenses.

## Demographic and Economic Information

#### **Demographic and Economic Statistics**

### Last Ten Calendar Years

Calendar Year	Population(a)	Personal Income(b) (thousands of dollars)	Per Capita Personal Income(c)	Total Employment(d)	Unemployment Rate(d)
2004	641,004	\$ 19,022,755	\$ 29,676	253,695	7.3%
2005	640,064	20,057,835	31,337	255,081	6.9
2006	640,961	20,926,218	32,648	257,382	6.2
2007	640,150	22,072,895	34,481	261,628	5.5
2008	638,091	23,300,745	36,516	262,357	6.6
2009	637,418	23,398,934	36,709	251,252	10.8
2010	620,961	24,502,772	39,459	243,208	11.9
2011	620,216	26,040,916	41,987	246,957	10.5
2012	621,342	27,502,677	44,263	250,818	10.2
2013	N/A	N/A	N/A	N/A	N/A

Source:

(a) Maryland State Department of Planning

(b) U.S. Bureau of Economic Analysis

(c) Per capita personal income is calculated based on the personal income divided by the estimated population

(d) Maryland Department of Labor, Licensing and Regulation

N/A Information not available

#### **Principal Employers**

#### **Current Year and Nine Years Ago**

		2013			2004	
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Employer	Employees	Kalik	Employment	Employees	Kalik	Employment
Government [1]						
State	35,443	1	10.71	38,066	1	10.57%
Other government authority (City, Schools, etc.)	26,827	2	8.11	29,973	2	8.32
Federal	9,918	3	3.00	10,038	3	2.79
Subtotal Government	72,188		21.82	78,077		21.69
Ten Largest Private Sector Employers [2]						
Johns Hopkins University.	22,000	1	6.65	27,700	1	7.69
Johns Hopkins Hospital and Health System	18,090	2	5.47	15,388	2	4.27
University of Maryland Medical System	9,423	3	2.85	11,000	3	3.05
University System of Maryland	8,900	4	2.69			
MedStar Health	6,010	5	1.82			
LifeBridge Health	5,213	6	1.58	5,860	5	1.63
Mercy Health Services	3,738	7	1.13	3,174	8	0.88
BGE (Baltimore Gas & Electric Company)	3,116	8	0.94	5,786	6	1.61
St. Agnes HealthCare	2,833	9	0.86	3,054	10	0.85
Kennedy Krieger Institute.	2,449	10	0.74			
Verizon Maryland, Inc				6,000	4	1.67
General Motors Baltimore Assembly Plant.				3,200	7	0.89
T. Rowe Price Group				3,065	9	0.85
Subtotal Ten Largest Private Sector Employers	81,772		24.72	84,227		23.39
Total Government and Ten Largest Private Sector Employers	153,960		46.54%	162,304		45.08%

#### Source:

[1] For the government sector: Maryland Dept. of Labor Licensing and Regulations, Employment data - Average of the first three quarters of the corresponding fiscal years. No data was available for fourth quarter of FY 2013.

[2] For the private sector: 2013 data has not been released; therefore, we used 2012, Department of Business and Economic Development data files as of November 2012; For 2004, Baltimore Business Journal, Book of Lists 2005.

# Operating Information

## Full Time Equivalent Employees By Function

## Last Ten Years

Function/program	Full-time equivalent Employees at June 30										
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	
General government	1,695	1,722	1,710	1,690	1,720	1,733	1,725	1,700	1,754	1,674	
Public safety											
Police	4,030	3,983	3,935	3,937	3,930	3,909	3,897	3,897	3,892	3,796	
Fire	1,737	1,741	1,743	1,743	1,796	1,800	1,795	1,795	1,789	1,732	
Other	725	727	735	752	766	793	795	791	721	683	
Conservation of health	742	719	680	671	761	883	878	875	873	862	
Public library	432	421	417	418	437	430	432	430	399	399	
Recreation and parks	368	362	364	364	369	404	400	399	389	368	
Highways and streets	1,511	1,515	1,510	1,518	1,523	1,514	1,499	1,458	1,382	1,352	
Public works											
Water	957	936	926	900	901	893	878	875	850	893	
Wastewater	1,091	1,086	1,069	1,059	1,031	1,014	1,011	1,012	991	985	
Solid waste	891	872	868	863	899	876	875	856	889	853	
Other	609	570	598	606	607	627	621	625	579	537	
Public service	64	64	64	68	68	68	68	67	62	70	
Economic development	533	528	518	541	518	598	564	563	554	560	
	15,385	15,246	15,137	15,130	15,326	15,542	15,438	15,343	15,124	14,764	

Source: Baltimore City Bureau of Budget and Management Research

## **Operating Indicators By Function/Program**

### Last Ten Fiscal Years

Function/program	Fiscal Year										
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	
Police											
Arrests*	100,388	99,981	92,904	81,105	75,552	72,106	62,341	56,606	53,169	45,275	
Fire											
Fire Suppression Units Dispatched	106,822	120,906	126,942	132,560	137,272	136,003	135,421	121,483	129,977	137,677	
Structural Fires	2,132	2,370	2,372	2,275	2,177	2,100	2,154	2,460	2,682	2,401	
EMS Transports	83,348	83,828	86,881	89,331	88,831	86,128	86,985	86,901	90,615	94,883	
Inspections	14,707	20,250	20,543	23,630	26,594	25,654	24,156	N/A	N/A	N/A	
Solid Waste											
Refuse Collected (tons)	218,324	220,063	218,194	206,333	195,601	181,397	148,077	145,345	144,926	142,543	
Recyclables Collected (tons)	N/A	N/A	166,656	167,236	13,465	15,914	25,836	25,557	24,929	26,468	
Water/Wastewater											
Number of Accounts	N/A	N/A	409,208	439,327	439,676	440,215	441,209	445,335	446,142	450,427	
Average Daily Water Production (MGD)	N/A	N/A	251	251	226	226	218	218	218	218	
Average Daily Sewage Treatment (MGD)	N/A	N/A	210	210	192	192	192	208	208	208	
Transportation (DOT)											
Miles Streets Resurfaced/Reconstructed	38.7	113.5	13.5	136.6	220.2	188.1	152.0	185.0	189.0	98.0	
Potholes Repaired	11,592	19,000	16,054	15,345	15,478	14,879	15,121	15,045	12,847	11,208	
Traffic Citations Issued **	9,760	12,422	7,744	4,488	4,909	3,186	1,341	63	63	63	
Parking Citations Issued		340,444	364,041	400,263	368,099	389,642	379,633	388,338	355,344	331,067	
Traffic Signals Repaired	8,274	10,973	11,482	9,737	5,513	5,124	6,901	5,538	4,751	4,312	
Street Lights Repaired	13,345	12,982	21,527	27,459	24,847	22,008	25,415	29,012	29,633	28,096	
Housing											
Number of inspections (housing and											
code enforcement)	,	199,830	169,727	180,073	190,031	198,742	206,467	363,720	267,508	270,607	
Number of permits issued	26,692	32,780	38,787	38,455	34,565	33,068	36,630	27,600	25,307	24,537	
Property Management Service									<		
Requests Completed***	13,109	15,635	30,537	36,810	83,207	82,311	62,359	75,251	64,997	43,897	
Recreation and Parks											
Enrollment at Recreation Centers	,	155,193	138,583	141,232	142,009	139,632	135,547	154,528	169,608	146,598	
Permits Issued for Park Facilities	572	808	661	723	698	789	653	741	1,518	1,581	
Library											
Volumes in Circulation (millions)	2.7	2.2	2.3	2.6	2.5	2.5	2.6	2.6	2.0	2.4	
Volumes Borrowed (millions)	1.4	1.4	1.4	1.4	1.3	1.5	1.5	1.7	1.7	1.7	

N/A Data not available.

\* Yearly arrests are based on calendar year data, not fiscal year.

\*\* This figure includes only DOT officer-written citations and does not include automatic camera citations.

\*\*\* Property Management represents primarily cleaning and boarding of vacant properties.

Source: Baltimore City Department of Finance

## Capital Asset Statistics by Function/Program

#### Last Ten Fiscal Years

Function/program	Fiscal Year										
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	
Police/Sheriff											
Buildings	N/A	10	10	10	10	10	10	13	12	16	
Marked patrol units	N/A	N/A	525	466	473	471	487	479	373	403	
Other vehicles	N/A	N/A	616	654	639	645	633	616	602	448	
Fire Stations											
Buildings Fire/EMS apparatus (tankers/ladders/medics/	N/A	39	39	39	39	39	39	39	41	61	
fleet)	N/A	N/A	160	160	160	160	160	137	122	154	
Other vehicles	N/A	N/A	152	168	164	164	164	176	235	142	
Recreation and Parks											
Buildings	N/A	147	148	148	148	148	148	148	148	210	
Acreage	5,827	5,827	5,827	5,827	5,827	5,827	5,827	5,827	5,827	5,827	
Vehicles	N/A	N/A	127	129	125	119	123	120	119	120	
Equipment	N/A	N/A	304	309	295	286	296	183	157	157	
Public Works (Transportation, Solid Waste, and General Services)											
Buildings	N/A	30	30	30	30	30	30	30	82	119	
Vehicles	N/A	N/A	990	971	980	968	952	984	967	942	
Equipment	N/A	N/A	496	509	515	503	515	595	545	552	
Streets (miles)	N/A	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	
Water/Wastewater											
Treatment plants	N/A	5	5	5	5	5	5	5	5	5	
Other buildings	N/A	31	31	31	31	31	31	31	95	221	
Vehicles	N/A	N/A	611	625	615	608	599	632	608	631	
Equipment	N/A	N/A	411	412	420	418	429	495	487	489	
Water mains (miles)	3,400	3,400	3,400	3,400	3,400	3,400	3,400	3,400	3,400	3,400	
Water treatment capacity (MGD)	360	360	360	360	360	360	360	360	360	360	
Sanitary sewers (miles)	1,340	1,340	1,340	1,340	1,335	1,335	1,335	1,335	1,335	1,335	
Storm sewers (miles)	1,080	1,080	1,080	1,080	1,100	1,100	1,100	1,100	1,100	1,100	
Wastewater treatment capacity (MGD)	250	250	253	253	253	253	253	253	253	253	
Libraries											
Buildings	N/A	32	32	33	34	34	34	22	30	30	
Vehicles	N/A	N/A	17	17	17	16	16	20	18	16	
Other-General Government											
Buildings	N/A	1,353	1,353	1,353	1,353	1,353	1,353	4,250	4,250	132	
Vehicles	N/A	N/A	197	211	799	1,017	1,141	753	907	869	
Equipment	N/A	N/A	59	62	66	64	61	249	151	101	

\* The total number of buildings excludes residential properties under the ownership of the Mayor and City Council.

N/A Data not available

Source: Baltimore City Department of Finance

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